

Nomination of Council Appointed Members to Kadaltilla

Strategic Alignment - Our Environment

Confidential - s 90(3) (a) unreasonable disclosure of personal affairs

Tuesday, 25 November 2025
Council

Program Contact:

Sarah Gilmour, Associate
Director Park Lands, Policy &
Sustainability

Approving Officer:

Ilia Houridis, Director City
Shaping

EXECUTIVE SUMMARY

The purpose of this report is to recommend nominees for consideration as members of the Kadaltilla / Adelaide Park Lands Authority (Kadaltilla) to be appointed by the Council.

The current term of Council-appointed members to the Kadaltilla Board will expire on 31 December 2025.

Under the provisions of the *Adelaide Park Lands Act 2005* (SA) (the Act), the Board of Management comprises:

- The Lord Mayor (as Presiding Member) or, if the Lord Mayor chooses not to be a member of the Authority, a person appointed by the City of Adelaide (as the Presiding Member)
- Four other members appointed by the Council
- Five members appointed by the Minister (one of whom will be the Deputy Presiding Member).

In making appointments, the Council and the Minister must, in consultation with each other, endeavour to achieve a membership with a range of knowledge, skills and experience as defined in the Act, as well as gender balance.

In accordance with section 6(2) of the Act, appointments are made by notice in the Gazette.

Consideration in confidence is sought because public discussion and disclosure of information in this report prior to a resolution being determined by Council may potentially impact the reputation of the proposed nominees in the community.

RECOMMENDATION

THAT COUNCIL

1. Notes the requirements of the *Adelaide Park Lands Act 2005* (SA) concerning the knowledge, skills and experience, as well as gender balance, to be achieved in appointing Members to the Kadaltilla / Adelaide Park Lands Authority (Kadaltilla).
2. Notes the Lord Mayor's intention to accept the Lord Mayor's statutory position as Presiding Member of the Board of Management of the Kadaltilla / Adelaide Park Lands Authority (Kadaltilla).
3. Approves the appointment (contingent upon consultation with the Minister for Planning) of the following nominees to the Kadaltilla Board for the period commencing 1 January 2026 and expiring 31 December 2028:
 - 3.1. _____ as a Member of the Kadaltilla Board
 - 3.2. _____ as a Member of the Kadaltilla Board
 - 3.3. Frances (Mitzi) Nam as a Member of the Kadaltilla Board
 - 3.4. Dennis Rigney as a Deputy Member for Frances (Mitzi) Nam.
4. Approves the appointment (contingent upon consultation with the Minister for Planning) of one Council Member and one Deputy Council Member to the Kadaltilla Board for the period commencing 1 January 2026 and expiring at the end of the Council term.

5. Notes that the method of appointment (contingent upon consultation with the Minister for Planning) of one Council Member and one Deputy Council Member to the Kadaltilla Board will be undertaken in accordance with the Code of Practice for Council Meeting Procedures as follows:
 - 5.1. The Presiding Member of the Meeting will call for nominations, which must be accepted or declined by the Council Member who is subject of the nomination.
 - 5.2. The Chief Executive Officer as Returning Officer is authorised to declare the successful candidates appointed to the relevant position.
 - 5.3. In the event of only one nomination to either position, the candidate will be announced by the Returning Officer as appointed to the relevant position.
 - 5.4. In the event of there being more nominations than required, an election by voting ballot of Council Members present will be undertaken.
 - 5.5. The Chief Executive Officer as Returning Officer is authorised to declare the successful candidates appointed to the relevant position.
 6. Authorises that, in accordance with Section 91(7) & (9) of the *Local Government Act 1999 (SA)* and on the grounds that Item 23.1 [Nomination of Council Appointed Members to Kadaltilla] listed on the Agenda for the meeting of Council held on 25 November 2025 was received, discussed and considered in confidence pursuant to Section 90(3)(a) of the *Local Government Act 1999 (SA)*, this meeting of the Council do order that:
 - 6.1. The resolution, report, discussion and any other associated information submitted to this meeting in relation to the matter remain confidential and not available for public inspection until acceptance or refusal of the nominations.
 - 6.2. The confidentiality of the matter be reviewed in December 2026.
 - 6.3. The Chief Executive Officer be delegated the authority to review and revoke all or part of the order herein and directed to present a report to containing the Item for which the confidentiality order has been revoked.
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IMPLICATIONS AND FINANCIALS

City of Adelaide 2024-2028 Strategic Plan	Strategic Alignment – Our Environment Appointment of members to the Kadaltilla / Adelaide Park Lands Authority (Kadaltilla) supports the key action “Continue the support for the Kadaltilla/Adelaide Park Lands Authority Subsidiary and the delivery of the Kadaltilla Charter and Business Plans.”
Policy	Consistent with the <i>Adelaide Park Lands Act 2005 (SA)</i> and Kadaltilla Charter.
Consultation	The Minister for Planning and the City of Adelaide must consult with each other in making appointments to Kadaltilla to achieve a range of knowledge, skills and experience across the following areas set out in section 6(3) of the <i>Adelaide Park Lands Act 2005 (SA)</i> .
Resource	Not as a result of this report
Risk / Legal / Legislative	The proposals are consistent with the provisions of the <i>Adelaide Park Lands Act 2005 (SA)</i> and Kadaltilla Charter.
Opportunities	Appointments will provide for the continued activity of Kadaltilla with an appropriate membership and skill set to provide valuable advice to the City of Adelaide and State Government on matters pertaining to the Adelaide Park Lands.
25/26 Budget Allocation	Board Member remuneration is funded through the existing operating budget for Kadaltilla.
Proposed 26/27 Budget Allocation	Not as a result of this report
Life of Project, Service, Initiative or (Expectancy of) Asset	Consistent with the Kadaltilla Charter, the appointments can be for a maximum period of three years (until 31 December 2028).
25/26 Budget Reconsideration (if applicable)	Not as a result of this report
Ongoing Costs (eg maintenance cost)	Not as a result of this report
Other Funding Sources	Not as a result of this report

GROUNDS AND BASIS FOR CONSIDERATION IN CONFIDENCE

Grounds

Section 90(3)(a) of the *Local Government Act 1999* (SA)

- (a) information the disclosure of which would involve the unreasonable disclosure of information concerning the personal affairs of any person (living or dead);

Basis

This Item contains confidential information that must be considered in confidence in order to protect the personal affairs of the nominee. Public discussion and disclosure of information in this report prior to a resolution being determined by Council may potentially implicate the nominee's reputation in the community.

DISCUSSION

Purpose

1. The purpose of this report is to recommend nominees for consideration as members of the Kadaltilla / Adelaide Park Lands Authority (Kadaltilla) to be appointed by the Council.

Kadaltilla Legislative Framework and Purpose

2. Kadaltilla is established under section 5(2) of the *Adelaide Park Lands Act 2005* (SA) (the Act) ([Link 1](#)) as a subsidiary of the City of Adelaide to provide strategic advice to both Council and the State Government on the management of the Adelaide Park Lands.
3. The role, functions and powers of Kadaltilla are set out in the Act and the Kadaltilla Charter (the Charter) ([Link 2](#)).

Membership Requirements (Skills Based) as per Legislation / Charter

4. Kadaltilla is required to have a Board of Management, and all meetings/decisions of Kadaltilla are deemed meetings/decisions of the Board.
5. Under the provisions of the Act, the Kadaltilla Board of Management is constituted by:
 - 5.1. The Lord Mayor or, if the Lord Mayor chooses not to be a member of the Authority, a person appointed by the Council
 - 5.2. Four other persons appointed by the Council
 - 5.3. Five persons appointed by the Minister.
6. Both Council and the Minister:
 - 6.1. Must appoint at least one man and one woman to the Board of Management
 - 6.2. May appoint Deputy members.
7. This report proposes that Council appoint four members and two deputy members to the Board.
8. In line with section 6(6) of the Act, the Council and the Minister may appoint a suitable deputy for each of their respective appointed Board Members.
 - 8.1. Deputies receive meeting documents and materials relating to the Board when they have been requested to attend a Kadaltilla Board meeting during a period of absence of a member.
9. In making appointments, Council must, in consultation with the Minister, endeavour to achieve membership with a range of knowledge, skills, and experience as set out in section 6(3) of the Act:

- a) *biodiversity or environmental planning or management*
- b) *recreation or open space planning or management*
- c) *cultural heritage conservation or management*
- d) *landscape design or park management*
- e) *tourism or event management*
- f) *indigenous culture or reconciliation*
- g) *financial management*
- h) *local government.*

10. Board Members may have skills in multiple categories but are appointed to the Board under relevant section(s) of the Act.
11. The current City of Adelaide and Ministerial appointments represent the following skills matrix for the Kadaltilla Board:

Position	Member	Appointed By	Skills Category
Presiding Member	Lord Mayor, Dr Jane Lomax-Smith	Council	h
Board Member	Deputy Lord Mayor Keiran Snape	Council	h
Board Member	Allison Bretones	Council	b
Board Member	Frances (Mitzi) Nam	Council	f
Board Member	Vacant	Council	e
Deputy Board Member	Dennis Rigney	Council	f
Deputy Board Member	Councillor Henry Davis	Council	h
Deputy Presiding Member	Elinor Walker	Minister	a, g
Board Member	Ashley Halliday	Minister	b, c
Board Member	Stephanie Johnston	Minister	c
Board Member	Warwick Keates	Minister	d, b
Board Member	Kirsty Bevan	Minister	a
Deputy Board Member	Sarah Russo	Minister	c

12. In line with section 7(2) of the Act, appointments can be for a maximum period of three years, and members are eligible for reappointment at the expiration of a term of office.
13. The following Kadaltilla Board Members are Council appointments whose term will expire on 31 December 2025:
- 13.1. The Right Honourable the Lord Mayor, Dr Jane Lomax-Smith, appointed under section 6(3)(h) of the Act for knowledge, skills and experience in local government.

- 13.2. Councillor Keiran Snape (member) and Councillor Henry Davis (deputy member), each appointed under section 6(3)(h) of the Act for knowledge, skills and experience in local government ([Link 3](#)).
- 13.3. Allison Bretones, appointed under section 6(3)(b) of the Act for knowledge, skills and experience in recreation or open space planning or management.
- 13.4. Frances (Mitzi) Nam (member) and Dennis Rigney (deputy member), each appointed under section 6(3)(f) of the Act for knowledge, skills and experience in indigenous culture or reconciliation.
14. The Lord Mayor has indicated her intention to retain the Lord Mayor's statutory position as Presiding Member of the Board.
15. In August 2025, Allison Bretones advised that she is not seeking reappointment to the Board.
16. In October 2025, Justyna Jochym resigned from her position on the Board, creating a casual vacancy
17. Based on the skills composition of the Board and vacancies, the City of Adelaide should seek to prioritise members with knowledge, skills and experience in:
 - b) recreation or open space planning or management*
 - e) tourism or event management*
 - f) indigenous culture or reconciliation.*

Selection Process Summary and Outcome

18. In late 2025, a process was undertaken to identify suitable nominees for appointment to the Kadaltilla Board in accordance with the Act's statutory requirements.
19. This process involved assessing potential candidates against the criteria outlined in the Act to ensure that the recommended nominees collectively demonstrate the knowledge, skills, experience, and gender balance required to effectively contribute to the Authority's governance and strategic direction.

Recreation or Open Space Planning or Management & Tourism or Event Management Representation

20. In the skills category "b) recreation or open space planning or management", two nominations were received for:
 - 20.1. Daniel Bennett
 - 20.1.1. Daniel is the founding Director of Sleepshill Design Office and a registered landscape architect and urban designer with over 25 years of experience in strategic and design projects. He has contributed to numerous recognised and award-winning works and has played an active role in city and landscape advocacy in South Australia through his authorship of key strategies and long-term industry representation. Daniel combines a practical and collaborative approach with a strong understanding of cities, movement, place, and natural systems.
 - 20.2. Sally Underdown
 - 20.2.1. Sally has built a diverse career across the public service and not-for-profit sectors, combining her clinical background with senior leadership experience in national policy, program development, and community engagement. She has held key roles within Federal Government departments and peak bodies, leading initiatives focused on sport, health, and Aboriginal affairs. A strategic and innovative leader, Sally has extensive expertise in developing and delivering social policies and national programs that promote wellbeing and inclusion. Her background as an Exercise Physiologist and Assistant Director at the Australian Sports Commission reflects her strong grounding in health promotion and community development. Currently the State Manager for South Australia and the Northern Territory at the Alcohol and Drug Foundation, Sally also serves as a Board Member of the South Australian Network of Drug and Alcohol Services and as a Member of the South Australian Suicide Prevention Council.
 - 20.3. In the skills category "e) tourism or event management", one nomination was received for:

20.4. Nikki Hamdorf

- 20.4.1. Nikki is the Development Director at JamFactory Contemporary Craft and Design, with more than 20 years of leadership experience across South Australia's arts, design, and business sectors. Her multidisciplinary career spans architecture, design, arts and culture, management consulting, and marketing, and she has worked across government, corporate, media, and community sectors on projects ranging from large-scale developments to national events. Nikki has served on the Adelaide Economic Advisory Committee and other civic and cultural bodies, contributing to initiatives that recognise the Adelaide Park Lands as central to the city's identity, liveability, and creative economy. Nikki brings extensive experience in governance, strategic partnerships, stakeholder engagement, and policy development, and is recognised for her collaborative approach to connecting cultural vitality with economic and community benefit. Her expertise in experience marketing, event management, communications, and philanthropy has supported the delivery of engaging initiatives that foster meaningful connections and lasting outcomes.

Kaurna Yerta Aboriginal Corporation Representation

21. Following each annual election of the Kaurna Yerta Aboriginal Corporation (KYAC) Board, KYAC reviews its representation on Kadaltilla. It is now an established practice that the City of Adelaide write to KYAC after each election to seek confirmation or amendment of its nominated member and deputy member.
22. This process reflects previous requests from KYAC Boards and ensures continued compliance with section 6(3)(f) of the *Adelaide Park Lands Act 2005* (SA) and section 4.2.1 of the Kadaltilla Charter, which require the appointment of a person with knowledge, skills and experience in Indigenous culture or reconciliation.
23. This report proposes to extend the existing Board Members in the skills category (f) Indigenous culture or reconciliation, to ensure continuity of the Board.
- 23.1. Frances (Mitzi) Nam (with experience in indigenous culture or reconciliation) as a Member of the Kadaltilla Board.
- 23.1.1. Mitzi is the KYAC Chair and was nominated by the KYAC Board in February 2024 for appointment to the Kadaltilla Board as a Member.
- 23.2. Dennis Rigney (with experience in indigenous culture or reconciliation) as a Deputy Member for Frances (Mitzi) Nam.
- 23.2.1. Dennis is the KYAC Deputy Chair and was nominated by the KYAC Board in February 2024 for appointment to the Kadaltilla Board as a Deputy Member.
24. Council may receive a subsequent report in early 2026 to update Kadaltilla's membership, should KYAC amend its nominated member and deputy member following its next Board elections.

Recommended appointments

25. It is recommended that Council endorse the following appointments to the Kadaltilla Board, consistent with the *Adelaide Park Lands Act 2005* (SA) and the Kadaltilla Charter:
- 25.1. One Councillor (consistent with the local government criterion) as a Member of the Kadaltilla Board.
- 25.2. One Councillor (consistent with the local government criterion) as a Deputy Member of the Kadaltilla Board.
- 25.3. Frances (Mitzi) Nam as a Member of the Kadaltilla Board, bringing experience in indigenous culture or reconciliation.
- 25.4. Dennis Rigney as a Deputy Member for Frances (Mitzi) Nam, bringing experience in indigenous culture or reconciliation.
- 25.5. Sally Underdown — as a Member of the Kadaltilla Board, bringing experience in recreation or open space planning and management.
- 25.6. Nikki Hamdorf — as a Member of the Kadaltilla Board, bringing experience in tourism or event management.

26. It is further recommended that the members be appointed for the period commencing 1 January 2026 and expiring 31 December 2028, as is consistent with the maximum term permitted in the Act and Charter, except for the Councillor position(s).
27. The Councillor position(s) is recommended to be appointed for the period commencing 1 January 2026 and expiring at the end of the current Council term.
28. The Councillor positions(s) will be appointed in accordance with the provisions of the Code of Practice for Council Meeting Procedures.

Next Steps

29. Pending Council's decision about the nominations, consultation will be undertaken with the Minister for Planning.
30. A notice in the South Australian Government Gazette will finalise the appointment.

DATA AND SUPPORTING INFORMATION

Link 1 - [Adelaide Park Lands Act 2005 \(SA\)](#)

Link 2 - [Kadaltilla Charter](#)

Link 3 - [Council Meeting – Minutes - Tuesday, 13 December 2022](#)

ATTACHMENTS

Nil

- END OF REPORT -

called for nominations for appointment (contingent upon consultation with the Minister for Planning) to the Kadaltilla Board for the period commencing 1 January 2026 and expiring 31 December 2028.

It was then -

Moved by Councillor Martin,
Seconded by Deputy Lord Mayor, Councillor Snape –

THAT COUNCIL

3. Approves the appointment (contingent upon consultation with the Minister for Planning) of the following nominees to the Kadaltilla Board for the period commencing 1 January 2026 and expiring 31 December 2028:
 - 3.1. Daniel Bennett as a Member of the Kadaltilla Board
 - 3.2. Sally Underdown as a Member of the Kadaltilla Board
 - 3.3. Frances (Mitzi) Nam as a Member of the Kadaltilla Board
 - 3.4. Dennis Rigney as a Deputy Member for Frances (Mitzi) Nam.

With consent of the mover and seconder, the motion was taken in parts.

Having declared a general conflict of interest, Councillor Freeman left the Council Chamber at 9.19 pm.

Part 3.1 of the motion was then put and carried

Councillor Freeman re-entered the Council Chamber at 9.19 pm.

Part 3.2 of the motion was then put and carried

Parts 3.3 and 3.4 of the motion was then put and carried

It was then -

Moved by Councillor Noon,
Seconded by Councillor Maher –

THAT COUNCIL

4. Approves the appointment (contingent upon consultation with the Minister for Planning) of one Council Member and one Deputy Council Member to the Kadaltilla Board for the period commencing 1 January 2026 and expiring at the end of the Council term.
5. Notes that the method of appointment (contingent upon consultation with the Minister for Planning) of one Council Member and one Deputy Council Member to the Kadaltilla Board will be undertaken in accordance with the Code of Practice for Council Meeting Procedures as follows:
 - 5.1. The Presiding Member of the Meeting will call for nominations, which must be accepted or declined by the Council Member who is subject of the nomination.
 - 5.2. The Chief Executive Officer as Returning Officer is authorised to declare the successful candidates appointed to the relevant position.
 - 5.3. In the event of only one nomination to either position, the candidate will be announced by the Returning Officer as appointed to the relevant position.
 - 5.4. In the event of there being more nominations than required, an election by voting ballot of Council Members present will be undertaken.
 - 5.5. The Chief Executive Officer as Returning Officer is authorised to declare the successful candidates appointed to the relevant position.

Part 4 of the motion was then put and carried

Part 5 of the motion was then put and carried

Lord Mayor called for nominations to the position of Council Member to the Kadaltilla Board for the period commencing 1 January 2026 and expiring at the end of the Council term.

Councillor Martin nominated Deputy Lord Mayor, Councillor Snape, who accepted the nomination.

