

STANDING ORDERS

June 2019

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Plan of the City of Adelaide, 1837 by Col. William Light.

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CHAPTER 1

Introduction and Purpose of the Standing Orders

Introduction

City of Adelaide Act 1998

3—Objects

The objects of this Act are-

- (a) to recognise, promote and enhance the special social, commercial, cultural and civic role that the City of Adelaide plays as the capital city and heart of South Australia; and
- (b) to provide for collaborative arrangements for intergovernmental liaison between the State and The Corporation of the City of Adelaide for the strategic development of the City of Adelaide and the representation of the interests of South Australians not enfranchised to vote in elections for the Corporation; and
- (c) to revise and enhance local governance arrangements for the City of Adelaide; and
- (d) to ensure access to the City of Adelaide for all South Australians.

Local Government Act 1999

6—Principal role of a council

- A council is, under the system of local government established by this Act, established to provide for the government and management of its area at the local level and, in particular—
- (a) to act as a representative, informed and responsible decision-maker in the interests of its community; and
- (b) to provide and co-ordinate various public services and facilities and to develop its community and resources in a socially just and ecologically sustainable manner; and
- (c) to encourage and develop initiatives within its community for improving the quality of life of the community; and
- (d) to represent the interests of its community to the wider community; and
- (e) to exercise, perform and discharge the powers, functions and duties of local government under this and other Acts in relation to the area for which it is constituted.

7—Functions of a council

The functions of a council include-

- (a) to plan at the local and regional level for the development and future requirements of its area;
- (b) to provide services and facilities that benefit its area, its ratepayers and residents, and visitors to its area;
- (ba) to determine the appropriate financial contribution to be made by ratepayers to the resources of the council;
- (c) to provide for the welfare, well-being and interests of individuals and groups within its community;
- (d) to take measures to protect its area from natural and other hazards and to mitigate the effects of such hazards;
- (e) to manage, develop, protect, restore, enhance and conserve the environment in an ecologically sustainable manner, and to improve amenity;
- (f) to provide infrastructure for its community and for development within its area (including infrastructure that helps to protect any part of the local or broader community from any hazard or other event, or that assists in the management of any area);
- (g) to promote its area and to provide an attractive climate and locations for the development of business, commerce, industry and tourism;

- (h) to establish or support organisations or programs that benefit people in its area or local government generally;
- (i) to manage and, if appropriate, develop, public areas vested in, or occupied by, the council;
- (j) to manage, improve and develop resources available to the council;
- (k) to undertake other functions and activities conferred by or under an Act.

Principles and Objectives

- 1. These Standing Orders seek to:
 - 1.1. Outline clear roles, responsibilities and expectations in a way that is easily understood by all Council Members, the community and Council staff.
 - 1.2. Support transparency of Council's operations and decision making.
 - 1.3. Encourage participation, involvement and diversity of view amongst Council Members, the community and Council staff.
 - 1.4. Support strategic, well informed, considered and timely decision making.
 - 1.5. Encourage co-operation and collaboration between Council Members, the community and Council staff, to develop solutions that can be supported by most, if not all, for the benefit of the City of Adelaide.
 - 1.6. Ensure consistency, efficiency and fairness in Council's operations and decision making; and ensure that all Council Members understand their rights and obligations as participants in meetings of Council and its Committees.
 - 1.7. Recognise and celebrate the history and civic role of Council as the oldest local government entity in Australia, and the capital of South Australia.
 - 1.8. Ensure all Council Members have access to all training, relevant information and advice as well as facilities and support necessary to fulfil their respective roles.

Definitions

Council staff - the employees of the Corporation of the City of Adelaide

Public Officer – takes its meaning from Schedule 1 to the *Independent Commissioner Against Corruption Act 2012 (SA)* and includes a member of a local government body and an officer or employee of a local government body.

Members' Room - The room made available in the premises of the Corporation of the City of Adelaide for use by Council Members in accordance with Standing Order 98.

Interpretation

- 2. The Standing Orders address the following policy requirements for the governing body in the *City of Adelaide Act 1998 (SA)*, the *Local Government Act 1999 (SA)* and associated Regulations, and may be cited as "Standing Orders":
 - 2.1. General Duties and Member Integrity and Behaviour Chapter 3
 - 2.2. Complaint Handling Procedure under the Behavioural Management Policy Chapter 3
 - 2.3. Allowances and Benefits Chapter 5
 - 2.4. Provision of Facilities and Support– Chapter 5
 - 2.5. Private Use of Council Facilities Chapter 5
 - 2.6. Training and Development Chapter 5

City of Adelaide Standing Orders

- 2.7. Code of Practice for Meeting Procedures and Decision Making and Access to Meetings and Documents Chapter 7
- 2.8. Caretaker Period Chapter 6.
- 3. The Standing Orders are intended to be read and interpreted in a manner which is consistent with legislation and the objectives and principles of these Standing Orders.
- 4. Any element within these Standing Orders that is mandated by legislation is provided as a direct extract from the relevant Act or Regulation and is enclosed in a text box. Extracts have been used in coloured text boxes as per below:

Local Government Act 1999 (SA)
City of Adelaide Act 1998
Local Government (Procedures at Meetings) Regulations 2013
Local Government (General) Regulations 2013
City of Adelaide (Members Allowances and Benefits) Regulations 2010
Planning, Development and Infrastructure (General) Regulations 2017
Local Government (Elections) Act 1999

- 5. The following acronyms have been utilised when referencing legislation CoA 1998 (*City of Adelaide Act 1998 (SA*)) and LG Act 1999 (*Local Government Act 1999 (SA*)).
- 6. Standing Orders are consecutively numbered throughout the consolidated document.

References

- 7. Reference to the Council is a reference to the governing body of the Corporation of the City of Adelaide.
- 8. The principal member of the Council is entitled to the rank and title of Lord Mayor and references to the 'Lord Mayor' shall be read as a reference to the Right Honourable the Lord Mayor of Adelaide (or, as the case requires, to any person acting in the office of the Lord Mayor, save and except, for the inclusion of 'Acting' preceding the tile).
- 9. The person appointed as Deputy Lord Mayor will be entitled to the title of Deputy Lord Mayor (or, as the case requires, to any person acting in the office of Deputy Lord Mayor, save and except, for the inclusion of 'Acting' preceding the title).
- 10. References to Councillors or Council Members are to be read as a reference to the persons who have been appointed or elected as a Member of the Council under the *Local Government Act 1999 (SA).*
- 11. References to the Chief Executive Officer shall be read as a reference to the Chief Executive Officer of the Corporation of the City of Adelaide (or, as the case requires, to any person acting in the office of the Chief Executive Officer, save and except, for the inclusion of 'Acting' preceding the title).

CHAPTER 2 Roles

Lord Mayor

City of Adelaide Act 1998

20—Constitution of Council

- (1) The Adelaide City Council will be constituted of-
- (a) the Lord Mayor; and
- (b) other members.
- (4) The Council may resolve to have a Deputy Lord Mayor in accordance with the provisions of the *Local Government Act 1999*.

City of Adelaide Act 1998

21—Lord Mayor

Subject to this Act, the role of the Lord Mayor as leader of the Council is—

(a) as the principal member of the Council-

(i) to provide leadership and guidance to the Council; and

(ii) to lead the promotion of positive and constructive working relationships among members of the Council; and

(iii) to provide guidance to council members on the performance of their role, including on the exercise and performance of their official functions and duties; and

(iv) to support council members' understanding of the separation of responsibilities between elected representatives and employees of the Council; and

(v) to preside at meetings of the Council; and

(vi) to liaise with the chief executive officer on the implementation of decisions of the Council between Council meetings (as necessary); and

- (vii) to act as the principal spokesperson of the Council; and
- (viii) to exercise other functions of the Council as the Council determines; and

(b) as the principal elected member of the Council representing the capital city of South Australia-

- (i) to provide leadership and guidance to the City of Adelaide community; and
- (ii) to participate in the maintenance of inter-governmental relationships at regional, State and national levels; and
- (iii) to carry out civic and ceremonial duties associated with the office of Lord Mayor.

City of Adelaide Act 1998

22—Members

- (2) The Lord Mayor may authorise another member of the Council to act in place of, or to represent, the Lord Mayor in the performance of a particular function.
- (3)An authorisation under subsection (2) cannot derogate from the role of a Deputy Lord Mayor under the *Local Government Act 1999*.
- (4) A member of the Council *[inclusive of the Lord Mayor]* has no direct authority over an employee of the Council with respect to the way in which the employee performs his or her duties.

Local Government Act 1999

51—Principal member of council

(9) The mayor of the City of Adelaide is entitled to the rank and title of Lord Mayor.

- 12. In addition to the above, the role of the Lord Mayor is to:
 - 12.1. Participate in the Council of Capital City Lord Mayors, to provide national leadership for the effective co-ordination and representation of the special interests of the Capital Cities of the Australian States and Territories, especially in their relations with other spheres of government.
 - 12.2. Participate in Local Government in South Australia to provide a leadership role within, and for, the State.
 - 12.3. Provide leadership and guidance to the Capital City Committee, an intergovernmental body established under the *City of Adelaide Act 1998 (SA)*, to enhance and promote the development of the City of Adelaide as the capital city of the State.
 - 12.4 Discuss the progress of Council decisions with the Chief Executive Officer, to support the implementation of these decisions.

Deputy Lord Mayor

City of Adelaide Act 1998

20—Constitution of Council

(4) The Council may resolve to have a Deputy Lord Mayor in accordance with the provisions of the *Local Government Act 1999*.

City of Adelaide Act 1998

22—Members

- (3)An authorisation under subsection (2) cannot derogate from the role of a Deputy Lord Mayor under the *Local Government Act* 1999.
- (4) A member of the Council *[inclusive of the Deputy Lord Mayor]* has no direct authority over an employee of the Council with respect to the way in which the employee performs his or her duties.

Local Government Act 1999

51—Principal member of council

- (3) If the council so resolves there may also be a deputy mayor.
- (4) If there is to be a deputy mayor, he or she will be chosen by the members of the council from amongst their own number and will hold office for a term determined by the council. The term must not exceed 4 years.
- (5) On the expiration of a term of office, deputy mayor is eligible to be chosen for a further term.
- (6) In the absence of the mayor, a deputy mayor may act in the office of mayor.
- (7) If the mayor is absent from official duties and there is no deputy mayor, or the deputy mayor is not available to act in the office of mayor, a member chosen by the council may act in the office of mayor or chairperson during the relevant period.
- (8) If a person is to be chosen by the members of the council to fill an office under this section and the votes for two or more candidates for the office are equal, lots must be drawn to determine which candidate or candidates will be excluded.
- (10) In the event of a casual vacancy in the office of mayor, subsections (6) and (7) operate subject to any appointment made by the council under section 54(8).

- 13. The role of the Deputy Lord Mayor is to:
 - 13.1. Represent the Lord Mayor if the Lord Mayor is unavailable to attend official duties from time to time, where appropriate, and subject to the availability of the Deputy Lord Mayor.
 - 13.2. Act in the role of Lord Mayor as Acting Lord Mayor, when the Lord Mayor:
 - (a) has taken an official leave of absence from Council
 - (b) formally delegates in writing his or her responsibilities to the Deputy Lord Mayor
 - (c) is overseas or interstate for an extended period of time with Lord Mayor approval
 - (d) is unable to discharge his or her duties due to illness or for any other reason, subject to Council approval.
 - 13.3. Be the spokesperson of Council in the absence or unavailability of the Lord Mayor.
 - 13.4. Discuss the progress of Council decisions with the Chief Executive Officer to support the implementation of these decisions, in the absence or unavailability of the Lord Mayor.
 - 13.5. Preside at ordinary and special meetings of Council in the absence of the Lord Mayor; and exercise any other functions as Council may determine from time to time.
- 14. The Council Member who holds the office of Deputy Lord Mayor shall be known and addressed as Deputy Lord Mayor at all times.
- 15. To support an effective working relationship with the Lord Mayor, the Deputy Lord Mayor will be the Chair of all core committees (committees of the whole) for the term of the appointment as Deputy Lord Mayor.
- 16. Council may appoint an Acting Deputy Lord Mayor with respect to any extended period of absence of the Lord Mayor, when the Deputy Lord Mayor is Acting Lord Mayor.

Council Members

City of Adelaide Act 1998

22—Members

- (1) The role of a member of the Council is-
 - (a) as a member of the governing body of the Council-
 - (i) to act with integrity; and
 - (ii) to ensure positive and constructive working relationships within the Council; and
 - (iii) to recognise and support the role of the Lord Mayor under the Act; and

(iv) to develop skills relevant to the role of a member of the Council and the functions of the Council as a body; and

(v) to participate in setting and assessing performance standards to be met under the Council's contract with the chief executive officer;

(v) to participate in the deliberations and activities of the Council; and

(vi) to provide community leadership and guidance to the City of Adelaide community and to participate in achieving a vision for the desired future of the City through the formulation of strategic plans and policies; and

(vii) to keep the Council's goals and policies under review to ensure that they are appropriate and effective; and

(viii) to keep the Council's resource allocation, expenditure and activities, and the efficiency and effectiveness of its service delivery, under review; and

(ix) to participate in the oversight of the chief executive officer's performance under the Council's contract with the chief executive officer; and

- (x) to serve the overall public interest of the City of Adelaide; and
- (b) as a person elected to the Council—to represent the interests of residents and ratepayers and to facilitate communication between the community and the Council.
- (2) The Lord Mayor may authorise another member of the Council to act in place of, or to represent, the Lord Mayor in the performance of a particular function.
- (3) An authorisation under subsection (2) cannot derogate from the role of a Deputy Lord Mayor under the *Local Government Act* 1999.
- (4) A member of the Council has no direct authority over an employee of the Council with respect to the way in which the employee performs his or her duties.

Local Government Act 1999

59—Roles of members of councils

- (1) The role of a member of a council is-
 - (a) as a member of the governing body of the council—
 - (i) to act with integrity; and
 - (ii) to ensure positive and constructive working relationships within the council; and
 - (iii) to recognise and support the role of the principal member under the Act; and

(iv) to develop skills relevant to the role of a member of the council and the functions of the council as a body; and

(v) to participate in the deliberations and activities of the council; and

(vi) to keep the council's objectives and policies under review to ensure that they are appropriate and effective; and

- (vii) to keep the council's resource allocation, expenditure and activities, and the efficiency and effectiveness of its service delivery, under review; and
- (viii) to ensure, as far as is practicable, that the principles set out in section 8 are observed; and

(ix) to participate in the oversight of the chief executive officer's performance under the council's contract with the chief executive officer; and

- (x) to serve the overall public interest; and;
- (b) as a person elected to the council—to represent the interests of residents and ratepayers of the council, to provide community leadership and guidance, and to facilitate communication between the community and the council.
- (2) A member of a council may, with the principal member's authorisation, act in place of, or represent, the principal member.
- (3) A member of a council has no direct authority over an employee of the council with respect to the way in which the employee performs his or her duties.

Local Government Act 1999

8—Principles to be observed by a council

A council must act to uphold and promote observance of the following principles in the performance of its roles and functions—

- (a) provide open, responsive and accountable government;
- (b) be responsive to the needs, interests and aspirations of individuals and groups within its community;
- (c) participate with other councils, and with State and national governments, in setting public policy and achieving regional, State and national objectives;
- (d) give due weight, in all its plans, policies and activities, to regional, State and national objectives and strategies concerning the economic, social, physical and environmental development and management of the community;
- (e) seek to co-ordinate with State and national government in the planning and delivery of services in which those governments have an interest;
- (ea) seek to collaborate, form partnerships and share resources with other councils and regional bodies for the purposes of delivering cost-effective services (while avoiding cost-shifting among councils), integrated planning, maintaining local representation of communities and facilitating community benefit;
- (f) seek to facilitate sustainable development and the protection of the environment and to ensure a proper balance within its community between economic, social, environmental and cultural considerations;
- (g) manage its operations and affairs in a manner that emphasises the importance of service to the community;
- (h) seek to ensure that council resources are used fairly, effectively and efficiently and council services, facilities and programs are provided effectively and efficiently;
- (i) seek to provide services, facilities and programs that are adequate and appropriate and seek to ensure equitable access to its services, facilities and programs;
- (ia) seek to balance the provision of services, facilities and programs with the financial impact of the provision of those services, facilities and programs on ratepayers;
- (j) achieve and maintain standards of good public administration;
- (k) ensure the sustainability of the council's long-term financial performance and position.

Local Government Act 1999

86—Procedure at meetings

(5) Each member present at a meeting of a council must, subject to a provision of this Act to the contrary, vote on a question arising for decision at that meeting.

Refer to Conflict of Interest provisions - Chapter 3

Local Government (Procedures at Meetings) Regulations 2013

27—Voting at committee meetings

(2) Each member of a council who is a member of a council committee and who is present at a meeting of the committee must, subject to a provision of the [*Local Government Act 1999*] to the contrary, vote on a question arising for decision at that meeting.

Official Partner of the Lord Mayor or Lady Mayoress

- 17. The Lord Mayor is entitled to appoint a person to hold the title of Official Partner of the Lord Mayor or alternatively, Lady Mayoress of Adelaide, for the term of Office (or some lesser period):
 - 17.1 There is no requirement that such person be the spouse or partner of the Lord Mayor.
 - 17.2 Any appointment made by the Lord Mayor pursuant to this Standing Order is at the sole discretion of the Lord Mayor. If made, the appointment shall be in writing and formally reported to the next ordinary meeting of Council for noting.

Chief Executive Officer

Local Government Act 1999

96—Council to have a chief executive officer

- (1) Each council must have a chief executive officer.
- (2) The title of the office under subsection (1) is at the discretion of the council.

98—Appointment procedures

(5) The council makes the appointment to the office of chief executive officer.

City of Adelaide Act 1998

27—Role of the chief executive officer

The functions of the chief executive officer of the Council include-

- (a) to ensure that the policies and lawful decisions of the Council are implemented in a timely and efficient manner;
- (b) to undertake responsibility for the day-to-day operations and affairs of the Council;
- (c) to provide advice and reports to the Council on the exercise and performance of its powers and functions under this or any other Act;
- (d) to co-ordinate proposals for consideration by the Council for developing objectives, policies and programs for the area;
- (e) to provide information to the Council to assist the Council to assess performance against its strategic, corporate and operational plans;
- (f) to ensure that timely and accurate information about Council policies and programs is regularly provided to the City of Adelaide community, and to ensure that appropriate and prompt responses are given to specific requests for information made to the Council;

- (g) to support and advance the role that the City of Adelaide plays as the capital city of South Australia;
- (h) to ensure that the assets and resources of the Council are properly managed and maintained;
- (i) to ensure that records required under this or another Act [including the *Local Government Act 1999 (SA)* and the *State Records Act 1997 (SA)*] are properly kept and maintained;
- (j) to give effect to the principles of human resource management prescribed by the *Local Government Act 1999* and to apply proper management practices;
- (k) to exercise, perform or discharge other powers, functions or duties conferred on the chief executive officer by or under this or other Acts [including Local Government Act 1999 (SA)], and to perform other functions lawfully directed by the Council.
- The Chief Executive Officer will provide information to Council Members on a timely basis to support informed decision making both outside and during meetings of the Council or committees.
- 19. The Chief Executive Officer will perform any other role or responsibility required under the *Local Government Act 1999 (SA)*.
- 20. The Chief Executive Officer or delegate can interrupt a Council or committee meeting to provide clarity or rectify information.

Local Government Act 1999

99—Role of chief executive officer

- (2) The chief executive officer must consult with the council (to a reasonable degree) when determining, or changing to a significant degree—
- (a) the organisational structure for the staff of the council; or
- (b) the processes, terms or conditions that are to apply to the appointment of senior executive officers; or
- (c) the appraisal scheme that is to apply to senior executive officers.

CHAPTER 3 General Duties and Member Integrity and Behaviour

Local Government Act 1999

62—General duties

- (1) A member of a council must at all times act honestly in the performance and discharge of official functions and duties.
- (2) A member of a council must at all times act with reasonable care and diligence in the performance and discharge of official functions and duties.
- (3) A member or former member of a council must not, whether within or outside the State, make improper use of information acquired by virtue of his or her position as a member of the council to gain, directly or indirectly, an advantage for himself or herself or for another person or to cause detriment to the council.
- (4) A member of a council must not, whether within or outside the State, make improper use of his or her position as a member of the council to gain, directly or indirectly, an advantage for himself or herself or for another person or to cause detriment to the council.
- (4a) A member or former member of a council must not disclose information or a document-

(a) in relation to which there is an order of a council or council committee in effect under section 90 or 91(7) requiring the information or document to be treated confidentially; or

- (b) that the member or former member knows, or ought reasonably to know, is information or a document that is otherwise required to be treated confidentially.
- (4b) Nothing in subsection (4a) prohibits the disclosure of information or a document that is required or authorised by law.
- (4c) A member of a council must not direct or seek to influence an employee of the council in the exercise or performance of a power or function delegated to or performed by the employee.
- (4d) Without limiting subsection (4c), a member of a council must-
 - (a) ensure that a request for information or a document from a person engaged in the administration of the council is made in accordance with the requirements of the chief executive officer of the council; and
 - (b) ensure that a request for the performance of work or the taking of action by an employee of the council is made in accordance with the requirements of the chief executive officer of the council.
- (4e) A member of a council must comply with any requirements prescribed by the regulationsrelating to the conduct of members that are expressed to be integrity provisions.
- (7) Subject to the regulations, the provisions of this section extend-
 - (a) to committees and to members of committees established by councils as if-
 - (i) a committee were a council; and
 - (ii) a member of a committee were a member of a council; and
 - (b) to subsidiaries and to board members of subsidiaries as if-
 - (i) a subsidiary were a council; and
 - (ii) a board member of a subsidiary were a member of a council.

Local Government (General) Regulations 2013

7—Integrity provisions

(1) The requirements prescribed by this regulation are integrity provisions for the purposes of section 62(4e) of the Act.

(2) A member of a council must not exercise, perform or discharge, or purport to exercise, perform or discharge, a power, duty or function relating to the office of member of a council that the member is not authorised to exercise, perform or discharge.

(3) A member of a council must not use council resources, including the services of an employee of a council, for private purposes, unless—

(a) the member is legally or properly authorised to use the resources; and

(b) if appropriate, the member makes a payment for the use of the resources.

(4) A member of a council must, in the performance and discharge of official functions and duties where the member considers that written communication is appropriate, use a written communication facility or service provided by the council.

Local Government Act 1999

72A—Register of gifts and benefits

(1) A member of a council must not seek out or receive a gift or benefit that is, or could reasonably be taken to be, intended or likely to create a sense of obligation to a person on the part of the member or influence the member in the performance or discharge of their functions or duties.

(2) If a member of a council receives a gift or benefit of an amount greater than the amount determined by the Minister (from time to time), by notice in the Gazette, the member must provide details of the gift or benefit to the chief executive officer of the council in accordance with any requirements of the chief executive officer.

(3) The Minister must consult with the LGA before publishing a notice under subsection (2).

(4) The chief executive officer of a council must maintain a register of gifts and benefits received by members of the council and must ensure that the details of each gift and benefit provided under this section are included in the register.

(5) For the purposes of this section, a gift or benefit received by a designated person or entity in relation to a member of a council will be treated as a gift or benefit (as the case requires) received by the member.

(6) For the purposes of this section-

(a) 2 or more separate gifts or benefits received by a member or a designated person or entity in relation to the member from the same person during a financial year are to be treated as 1 gift or benefit (as the case requires) received by the member; and

(b) 2 or more separate transactions to which a member or a designated person or entity in relation to the member is a party with the same person during a financial year under which the member or the designated person has had the use of property of the other person (whether or not being the same property) during a financial year are to be treated as 1 transaction under which the member has had the use of property of the other person during the financial year.

(7) Unless the contrary intention appears, terms and expressions used in this section and in Schedule 3 have the same respective meanings in this section as they have in that Schedule.

Local Government Act 1999

Division 2—Member behaviour

75E—Behavioural standards

(1) The Minister may, by notice published in the Gazette and on a website determined by the Minister, establish standards (the behavioural standards) that—

(a) specify standards of behaviour to be observed by members of councils; and

(b) provide for any other matter relating to behaviour of members of councils.

(2) The behavioural standards may also specify requirements applying to behavioural supportpolicies and behavioural management policies of councils.

(3) A member of a council must comply with the behavioural standards.

(4) The Minister may, by further notice published in the Gazette and on the website referred to insubsection (1), vary or substitute the behavioural standards.

(5) The Minister must, before establishing, varying or substituting the behavioural standards—

(a) consult with the LGA; and

(b) undertake such other consultation as the Minister thinks fit,

on the behavioural standards, variation or substitute behavioural standards (as the case maybe).

(6) A notice published under subsection (1) or (4) may come into operation on the day on which it is published in the Gazette or on a later day or days specified in the notice.

(7) Sections 10 (other than subsection (1)) and 10A of the *Subordinate Legislation Act* 1978 apply to a notice published under subsection (1) or (4) (and a reference in those provisions to a regulation will be taken to be a reference to a notice published under subsection (1) or (4) (as the case requires)).

Behavioural Standards for Council Members – gazetted 17 November 2022

The Behavioural Standards for Council Members (Behavioural Standards) are established by the Minister for Local Government pursuant to section 75E of the Local Government Act 1999 (the Act). These Behavioural Standards form part of the conduct management framework for council members under the Act...

Statement of Intent

Upon election, council members in South Australia undertake to faithfully and impartially fulfil the duties of office in the public interest, to the best of their judgment and abilities and in accordance with the Act. Council members are required to act with integrity, serve the overall public interest and provide community leadership and guidance.

The community expects council members to put personal differences aside, to focus on the work of the council and to engage with each other and council employees in a mature and professional manner.

Behavioural Standards

These Behavioural Standards set out minimum standards of behaviour that are expected of all council members in the performance of their official functions and duties. The Behavioural Standards are mandatory rules, with which council members must comply.

Adherence to the Behavioural Standards is essential to upholding the principles of good-governance in councils.

Councils may adopt Behavioural Support Policies which, amongst other things, may includeadditional matters relating to behaviour that must be observed by council members. A breach of these Behavioural Standards or a council's Behavioural Support Policy: • will be dealt with in accordance with the council's Behavioural Management Policy; and

• may be referred to the Behavioural Standards Panel in accordance with section 262Q of the Act.

Council members must comply with the provisions of these Behavioural Standards in carrying out their functions as public officials. It is the personal responsibility of Council members to ensure that they are familiar with, and comply with, these Standards at all times.

These Behavioural Standards are in addition to, and do not derogate from, other standards of conduct and behaviour that are expected of council members under the Act, or other legislative requirements. Conduct that constitutes, or is likely to constitute, a breach of the integrity provisions contained in the Act, maladministration, or which is criminal in nature, is dealt with through alternative mechanisms.

These Behavioural Standards are designed to ensure council members act in a manner consistent with community expectations and form the basis of behaviour management for council members.

Constructive and effective relationships between council members, council employees and the community are essential to building and maintaining community trust and successful governance in the local government sector.

Council members must:

1. General behaviour

1.1 Show commitment and discharge duties conscientiously.

1.2 Act in a way that generates community trust and confidence in the Council.

1.3 Act in a manner that is consistent with the Council's role as a representative, informed and responsible decision maker, in the interests of its community.

1.4 Act in a reasonable, just, respectful and non-discriminatory way.

1.5 When making public comments, including comments to the media, on Council decisions and Council matters, show respect for others and clearly indicate their views are personal and are not those of the Council.

2. Responsibilities as a member of Council

2.1 Comply with all applicable Council policies, codes, procedures, guidelines and resolutions.

2.2 Take all reasonable steps to provide accurate information to the community and the Council.

2.3 Take all reasonable steps to ensure that the community and the Council are not knowinglymisled.

2.4 Take all reasonable and appropriate steps to correct the public record in circumstances where the Member becomes aware that they have unintentionally misled the community or the Council.

2.5 Act in a manner consistent with their roles, as defined in section 59 of the Act.

2.6 In the case of the Principal Member of a Council, act in a manner consistent with theiradditional roles, as defined in section 58 of the Act.

2.7 Use the processes and resources of Council appropriately and in the public interest.

3. Relationship with fellow Council Members

3.1 Establish and maintain relationships of respect, trust, collaboration, and cooperation with all-Council members.

3.2 Not bully other Council members.

3.3 Not sexually harass other Council members.

4. Relationship with Council employees

4.1 Establish and maintain relationships of respect, trust, collaboration, and cooperation with all-Council employees.

4.2 Not bully Council employees.

4.3 Not sexually harass Council employees.

Definitions

For the purposes of these Behavioural Standards, a Council's Behavioural Support Policy (ifadopted) and a Council's Behavioural Management Policy, the following definitions apply:

An elected member will be considered to bully other Council members or Council employees if:

the Council member either, as an individual Council member or as a member of a group:

a) repeatedly behaves unreasonably towards another Council member, or employee; and

b) the behaviour could reasonably be considered to be distressing, victimising, threateningor humiliating.

Note -

If this behaviour adversely affects the health and safety of another council member or council employee, it must be addressed under section 75G of the Act and may be referred to the Behavioural Standards Panel as 'serious misbehaviour' under sections 262E and 262Q of the Act.

An elected member will be considered to **sexually harass** other Council members or Councilemployees if:

the Council member either, as an individual Council member or as a member of a group:

a) makes an unwelcome sexual advance, or an unwelcome request for sexual favours, to another Council member, or employee (the person harassed);or-

b) engages in other unwelcome conduct of a sexual nature in relation to the personharassed,

in circumstances in which a reasonable person, having regard to all the circumstances, would have anticipated that the person harassed would be offended, humiliated, or intimidated.

Note -

If this behaviour adversely affects the health and safety of another council member or council employee, it must be addressed under section 75G of the Act and may be referred to the Behavioural Standards Panel as 'serious misbehaviour' under sections 262E and 262Q of the Act.

Conduct of a sexual nature includes making a statement of a sexual nature to a person, or in the presence of a person, whether the statement is made orally or in writing.

Council employees include volunteers, persons gaining work experience and contractors.

The following behaviour does not constitute a breach of these Standards:

• robust debate carried out in a respectful manner between Council Members; or

• A reasonable direction given by the Presiding Member at a council meeting, councilcommittee meeting or other council-related meeting (such as a working group or an information or briefing session); or-

• A reasonable direction carried out by the Council CEO/responsible person pursuant to section 75G of the Act in relation to the behaviour of a Council Member that poses a risk to the health or safety of a council employee.

Requirement applying to behavioural management policies of councils

Behavioural management policies of councils must provide for a Behavioural Standards Panelcontact officer. Councils must appoint a person as the contact officer for matters referred to the Behavioural Standards Panel. The contact officer is responsible for the provision of information to and receipt of notice from the Behavioural Standards Panel.

Commencement

The Behavioural Standards come into operation on the day on which it is published in the Gazette.

Dated: 3 November 2022 - HON GEOFF BROCK MP, Minister for Local Government

75F—Council behavioural support policies

(1) A council may prepare and adopt policies designed to support appropriate behaviour by members of the council (behavioural support policies).

(2) A behavioural support policy may-

(a) specify directions relating to behaviour that must be observed by members of the council; and-

(b) set out guidelines relating to compliance by members with the behavioural standardsand directions under paragraph (a); and-

(c) include any other matter relating to behaviour of members considered appropriate by the council.

(3) A behavioural support policy-

(a) must not be inconsistent with the behavioural standards; and

(b) must comply with any requirement specified by the behavioural standards.

(4) A member of a council must comply with the council's behavioural support policies.

- (5) A council may from time to time alter a behavioural support policy, or substitute a new policy.
- (6) Before a council-

(a) adopts a behavioural support policy; or-

(b) alters, or substitutes, a behavioural support policy,

the council must undertake public consultation on the behavioural support policy, alteration or substituted policy (as the case may be).

(7) A council must, within 6 months after the conclusion of each periodic election-

(a) in the case of a council that has 1 or more behavioural support policies in effect under this section—review the operation of the behavioural support policies and consider whether it should adopt additional behavioural support policies; or

(b) in any other case—consider whether it should adopt behavioural support policies.

Division 3—Health and safety duties

75G—Health and safety duties

(1) A member of a council must-

(a) take reasonable care that the member's acts or omissions do not adversely affect the health and safety of other members of council or employees of the council; and

(b) comply, so far as the member is reasonably able, with any reasonable direction that is given by a responsible person for the purposes of ensuring that the member's acts or omissions do not adversely affect the health and safety of other members of the council or employees of the council...

(2) For the purposes of subsection (1)(b), the responsible person is-

(a) if the person whose health and safety may be adversely affected is an employee of the council—the chief executive officer of the council; or -

(b) if the person whose health and safety may be adversely affected is the principalmember of the council—the deputy or another member chosen by the council; or-

(c) if the person whose health and safety may be adversely affected is another member or the chief executive officer of the council—-

(i) unless subparagraph (ii) applies, the principal member of the council; or

(ii) if the relevant acts or omissions are those of the principal member of the council— the deputy or another member chosen by the council.

(3) Without limiting subsection (1)(b), a reasonable direction may include a direction that a member of a council not attend a meeting of the council or a council committee (and a member the subject

of such a direction will be taken to have been granted leave of absence from attending councilmeetings for the duration of the direction).

(4) However, a reasonable direction under subsection (1)(b) that a member not attend a meeting of a council may only be given if there are no other reasonable directions considered appropriate in the circumstances to ensure the health and safety of the affected person.

(5) If a reasonable direction under subsection (1)(b) that a member not attend a meeting of a council is given, the responsible person must ensure that a complaint relating to the matter is referred to the Behavioural Standards Panel.

(6) This section is in addition to and does not limit the operation of the *Work Health and Safety Act-* 2012.

(7) In this section-

health has the same meaning as in the Work Health and Safety Act 2012.

Behaviour Management Policy

The LGA's Model Behavioural Management Policy applies to all South Australian councils until each council adopts their own.

The LGA Model Behavioural Management Policy follows verbatim below and sets out:

- the requirements relating to the management of behaviour of council members-
- the process for receipt and management of a complaint received regarding the conduct of a council member.

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Behavioural Management Policy

Responsibility	Chief Executive Officer
Effective date	From the day on which section 147(6) of the Statutes Amendment (Local Government Review) Act 2021 comes into operation
Next review date	Refer to regulation 16 of the Local Government (Transitional Provisions) (Conduct) Amendment Regulations 2022
Applicable Legislation	Local Government Act 1999 s262B Local Government (Transitional Provisions) (Conduct) Amendment Regulations 2022

1. Purpose

This Policy has been prepared and adopted pursuant to section 262B of the *Local Government Act 1999* (the Local Government Act).

This Behavioural Management Policy forms part of the Behavioural Management Framework for council members and sets out the approach to the management of complaints about the behaviour of council members. It sets out the process to be adopted where there has been an alleged breach of the Behavioural Standards for Council Members, this Behavioural Management Policy and/or any Behavioural Support Policy adopted by the Council *(the behavioural requirements).*

2. Glossary

Behavioural Management Framework - comprises four components:

- The legislative framework within which all council members must operate;
- The Behavioural Standards for Council Members, determined by the Minister for Local Government, which apply to all council members in South Australia;
- The mandatory Behavioural Management Policy (this document) relating to the management of behaviour of council members and adopted pursuant to section 262B of the Local Government Act;
- Optional Behavioural Support Policy (or policies) designed to support appropriate behaviour by council members and adopted pursuant to section 75F of the Local Government Act.

behavioural requirements – in this document refers collectively and individually to the Behavioural Standards for Council Members, the Behavioural Management Policy and any Behavioural Support Policies adopted by the Council.

Behavioural Standards for Council Members – established by the Minister for Local Government, and published as a notice in the SA Government Gazette, specifying standards of behaviour to be observed by members of councils; and providing for any other matter relating to behaviour of members of councils.

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frivolous – includes without limitation, a matter of little weight or importance, or lacking in seriousness.

misbehaviour - is defined in section 262E of the Local Government Act 1999 as:

- (a) A failure by a member of a council to comply with a requirement of the council under section 262C(1); or
- (b) A failure by a member of a council to comply with a provision of, or a requirement under, the council's behavioural management policy; or
- (c) A failure by a member of a council to comply with an agreement reached following mediation, conciliation, arbitration or other dispute or conflict resolution conducted in relation to a complaint under Division 1

person responsible for managing the complaint means, subject to any resolution of the Council to the contrary –

- 1. the Mayor;
- 2. if the complaint relates to or involves the Mayor, the Deputy Mayor;
- 3. if the complaint relates to or involves the Mayor and Deputy Mayor, another council member appointed by Council.

repeated misbehaviour – is defined in section 262E of the *Local Government Act 1999* as a second or subsequent failure by a member of a council to comply with Chapter 5 Part 4 Division 2 (Ch 5-Members of council, Pt 4-Member integrity and behaviour, Div 2-Member behaviour)

serious misbehaviour – is defined in section 262E of the Local Government Act 1999 as a failure by a member of a council to comply with section 75G (Health and safety duties)

trivial – includes without limitation, a matter of little worth or importance; that is trifling; or insignificant.

vexatious – includes a matter raised without reasonable grounds or for the predominate purpose of causing annoyance, delay or detriment, or achieve another wrongful purpose

3. Principles

Nothing in this Policy is intended to prevent council members from seeking to resolve disputes and complaints in a proactive, positive and courteous manner before they are escalated.

The following principles will apply:

- Where a council member considers there has been behaviour that is inconsistent with the behavioural requirements is, a council member may, in appropriate circumstances, seek to respectfully and constructively raise this issue with the member concerned, without the need to lodge a complaint under this Policy;
- If a matter proceeds to a complaint, all council members will continue to comply with the
 procedures set out in this Policy and support the person responsible for managing the complaint;
- a consistent approach to the assessment, investigation and resolution of complaints will be adopted to facilitate timely and efficient resolution and minimisation of costs;

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- Where required, Council may engage the assistance of skilled advisors and support persons in the assessment, investigation and resolution of complaints and avoid adopting an unreasonably legalistic approach.
- ongoing training and relevant resources will be provided to all council members to ensure they
 have the skills and knowledge necessary to perform their role in accordance with the *behavioural*requirements and the Local Government Act 1999.
- training and relevant support will be provided to persons with specific obligations under this Policy to facilitate the management, reporting and resolution of complaints alleging a breach of the behavioural requirements.

Council will manage complaints under this Policy with as little formality and technicality and with as much expedition as the requirements of the matter and the Local Government Act allow and with proper consideration of the matter. Council is not bound by rules of evidence but will inform itself in the manner considered most appropriate given the nature of the complaint.

4. The Complaint Management Process

This Policy sets out the procedures for dealing with an allegation of a breach of the **behavioural requirements** applying to council members. These procedures do not apply to complaints about council employees or the council as a whole.

A complaint made in accordance with this Policy must be lodged within 6 months of the behaviour that is inconsistent with the **behavioural requirements** occurring. A decision may be made to accept a complaint lodged more than 6 months after the behaviour that is inconsistent with the **behavioural requirements** occurring on a case-by-case basis, at the discretion of the person responsible for managing the complaint.

Community members can lodge a complaint with the Council in accordance with this Policy but cannot lodge a complaint directly with the Behavioural Standards Panel.

4.1. Dispute versus Complaint

It is important to distinguish between a dispute and a complaint. A dispute is generally a difference of opinion or disagreement between two parties. It may involve a heated discussion or some other unsatisfactory exchange between parties but may not amount to conduct inconsistent with the **behavioural requirements**. Ideally disputes will be handled directly by the parties involved and will not escalate to a complaint requiring action (even informal action) under this Policy. The Mayor (or another person) may play a role in facilitating a resolution to a dispute.

This Policy is intended to deal with matters where conduct is alleged to have been inconsistent with the **behavioural requirements**, rather than where members of council have differences of opinion, even when robustly put.

4.2. Confidentiality

Complaints made in accordance with this Policy will be managed on a confidential basis until such a time as they are required to be reported to Council in a public meeting in accordance with this Policy or are otherwise lawfully made public or disclosed.

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Access to information relating to complaints and information about complaints will be limited to parties to the complaint and individuals with a responsibility within the complaint handling process or as otherwise provided for within this Policy³.

A person who has access to information about a complaint (including the complainant and the person complained about) must not directly, or indirectly disclose to any person (including to a council member) that information except:

- · For the purpose of dealing with the complaint
- · Where required by law
- For the purpose of obtaining legal advice or legal representation, or medical or psychological assistance from a medical practitioner, psychologist or counsellor
- Where the disclosure is made to an external party, investigating the complaint, or mediator/conciliator engaged in accordance with this Policy
- Where the information has been made public in accordance with this Policy or this Policy otherwise authorises or requires the disclosure of the information.

This is not to be confused with formal consideration at a Council Meeting of any matter arising from application of this Policy. Items presented to Council must be assessed on a case-by-case basis in accordance with the requirements of section 90 of the *Local Government Act* 1999.

A complainant may request their identity be kept confidential from the person complained about. This does not constitute an anonymous complaint. The person responsible for managing the complaint will consider such requests on a case-by-case basis, having regard to any applicable legal requirements.

4.3. Stages of Action

This Policy has three distinct stages to the approach that will be taken to address complaints about the behaviour of Council Members:

- Part 1: Informal Action: Where the matter can be resolved directly between the parties.
- <u>Part 2: Formal Action</u>: Where the matter cannot be resolved using informal action and a formal process of consideration is required.
- Part 3: Referrals to the Behavioural Standards Panel: the circumstance under which the Mayor, the Council or other authorised person(s) will make a referral.

4.4. Part 1: Informal action

Council encourages informal resolution of concerns regarding behaviour alleged to be contrary to the **behavioural requirements.** A person may therefore consider raising the matter directly with the council member concerned.

Alternatively, a person may raise their concern with the Mayor on an informal basis. If the concerns relate to or involve the Mayor the person may raise the matter with the Deputy Mayor (if appointed) or

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³ There are circumstances in the Work Health and Safety Act 2012 where information must be disclosed, for example where the health and safety of an employee is at risk.





other council member appointed by the Council as the person responsible for managing complaints under this Policy.

If the Mayor or person responsible for managing the complaint considers that access to resources to support impacted parties and facilitate early resolution of the matter should be provided, the Mayor or person responsible for managing the complaint will request the CEO to facilitate access to relevant resources. The CEO will not refuse any reasonable request for resources made in accordance with this Policy.

4.4.1. Record keeping

Where the Mayor or person responsible for managing the complaint addresses the matter through informal action, a record should be made setting out:

- Details of the complainant
- · Details of the person complained about
- A summary of the matter
- A summary of actions taken in response
- Details of agreed actions (if any)

If informal action does not successfully resolve the matter, the record may be made available to an investigation process as provided for under this Policy or to the Behavioural Standards Panel.

4.5. Part 2: Formal action

This Part sets out the process for formal action in response to a complaint regarding the behaviour of council members and addresses the manner in which a complaint will be:

- Received
- Assessed
- Investigated
- Resolved
- Recorded

A complaint made under the Behavioural Management Policy must:

- be received in writing. Subject to an alternative resolution of the Council, a complaint should be marked with "Confidential Council Member Complaint" and forwarded to the relevant email or physical address as published on the Council's website.
- Provide the name of the council member who has allegedly breached the *behavioural* requirements, the name and contact details of the complainant, the name and contact details of the person submitting the complaint (if different to the complainant) and the name and contact details of any witnesses or other persons able to provide information about the complaint.
- Be specific (including identifying the *behavioural requirements* the complainant alleges have been breached)

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- Provide as much supporting evidence as possible to assist an investigation, including the grounds and circumstances of the complaint (e.g. where, when, impact of the behaviour, actions taken to try to resolve the issue, relevant records or documents)
- · Identify the outcome being sought
- Be lodged within six (6) months of the alleged conduct occurring on the basis that it is
 important to address alleged breaches of *behavioural requirements* in a timely manner (with
 discretion provided to the person responsible for managing the complaint to allow a longer
 time limit to apply in particular cases. This will be assessed on a case-by-case basis).

4.5.1. Receipt of a Complaint

This step is an administrative process undertaken by the CEO or delegate:

- receipt
- initial acknowledgement
- record keeping; and
- allocation of the matter to the person responsible for managing the complaint.

The CEO or delegate does not undertake an assessment of the merits of the complaint.

Receipt of the complaint will be acknowledged within 2 business days or as soon as reasonably practicable and a copy of this Policy will be provided to the person making the complaint.

The complaint should be directed to the person responsible for managing the complaint in accordance with this Policy.

A complainant may withdraw their complaint at any stage.

4.5.2. Initial complaint assessment

An initial assessment is not an investigation or adjudication of a complaint and no findings as to the merits of the complaint will be made at this stage.

Step 1

The person responsible for managing the complaint will undertake an assessment of it to determine whether the content of the complaint relates to the **behavioural requirements** and whether the conduct occurred in the context of the council member carrying out their official functions and duties.

In undertaking the assessment, the person responsible for managing the complaint will have regard to the following matters:

- the person that is making the complaint (or on whose behalf the complaint has been made) has a sufficient interest in the matter
- · the complaint is trivial, frivolous or vexatious or not made in good faith
- 4 The person responsible for managing the complaint will also have regard to whether the council has obligations to report the matter to either the Local Government Association Mutual Liability Scheme (LGAMLS) or the Local Government Association Workers Compensation Scheme (LGAWCS), pursuant to the Rules of those Schemes and council's agreement with those bodies.

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- the complaint has been lodged with another authority
- the subject matter of the complaint has been or is already being investigated by the Council or another body
- · it is unnecessary or unjustifiable for the Council to deal with the complaint
- the council has dealt with the complaint adequately.

Step 2

If the person responsible for managing the complaint considers the matter warrants further consideration, the person complained about should be advised that a complaint has been received and is undergoing an initial assessment in accordance with this Policy. They should be provided a summary of the matter, at a sufficient level of detail, to understand the nature of the allegations and enable them to provide a preliminary response. This may be achieved by a discussion between the person responsible for managing the complaint and the person complained about, taking into account the principles of this Policy. The person complained about may have a support person present during any discussions.

The person complained about should be given a reasonable opportunity, but no more than ten business days, to provide a response to support the initial assessment. The person responsible for managing the complaint may provide a longer period of time for provision of a response at their discretion. The person responsible for managing the complaint should have regard to any response provided in determining the action resulting from the initial assessment.

Action from initial assessment

The person responsible for managing the complaint will determine what action will result from the initial assessment. A matter may proceed to formal consideration under this Policy, unless there are grounds to take one of the following actions pursuant to section 262B(2)(b):

- refusing to deal with the complaint^₅
- determining to take no further action
- referring to an alternative resolution mechanism or to propose training for relevant parties (e.g. facilitated discussion, provision of training, mediation, arbitration, conflict resolution, etc.)
- referring the matter to another body or agency (e.g., the Ombudsman SA or the Behavioural Standards Panel)

The outcome of the initial assessment will be advised to the complainant and person complained about in writing as far as is permitted by law.

Refusing to deal with the complaint/Determining to take no further action

Where the person responsible for managing the complaint makes a decision not to proceed with formal consideration of the matter the following steps should be taken:

⁵ Section 270(4a)(a)(i) of the Local Government Act 1999 precludes a review of a decision to refuse to deal with the complaint



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- · the complainant must be provided written reasons explaining the decision®
- the person complained about should be provided with a brief summary of the complaint and the reasons for not proceeding.
- · A record of these steps and the decision not to proceed should be made.

Whilst a matter may not proceed, the person responsible for managing the complaint may discuss the issues informally with the parties and identify strategies to build skills, facilitate positive relationship development and reduce the likelihood of repeat occurrences.

Decision to refer to alternative resolution mechanism:

The person responsible for managing the complaint may form the view that the optimal way to deal with the complaint is to implement an alternative resolution mechanism such as facilitated discussion, mediation, arbitration, conflict resolution or training.

The person responsible for managing the complaint should discuss the use of a proposed alternative resolution mechanism with the complainant and the person complained about to determine whether there is support for this approach.

If so, the person responsible for managing the complaint should request the CEO take steps to facilitate access to appropriate internal or external support (not being for the purposes of obtaining legal advice) for parties to the complaint. The CEO will not refuse any reasonable request for resources made in accordance with this Policy.

The complainant and the person complained about should be provided written confirmation of the alternative resolution mechanism to be used for the purposes of resolving the complaint.

Decision to refer to another body or agency

Where the person responsible for managing the complaint makes a decision to refer the matter to another body or agency the person will follow any direction from that body or agency regarding what information is to be provided to the complainant and the elected member complained about regarding the referral.

Decision to proceed to formal consideration:

Where the person responsible for managing the complaint makes a decision to proceed to formal consideration the following steps should be taken:

- the person complained about should be provided with a copy of this Policy, contact details of the person responsible for managing the complaint and a summary document setting out:
 - the specific provision(s) of the *behavioural requirements* alleged to have been breached; and
 - the circumstances where this breach is alleged to have occurred.

In circumstances where the complainant has not requested their identity be kept confidential, a copy of the complaint may be provided in full.

6 Section 262D, Local Government Act 1999

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 the complainant should be advised of the decision to proceed and the contact details of the person responsible for managing the complaint.

4.5.3. Formal consideration

Where a decision to formally consider the complaint has been made the person responsible for managing the complaint will determine how to proceed:

- The person responsible for managing the complaint may determine that they are the appropriate person to formally consider the complaint; or
- The person responsible for managing the complaint may determine to engage a third party to formally consider the complaint, for example:
 - an investigator who will report to the person responsible for managing the complaint; or
 - an external service provider with skills relevant to the matter who will report to the person responsible for managing the complaint.

If the person responsible for managing the complaint determines a third party should be engaged, they will request the CEO to facilitate engagement of an appropriate service provider. The CEO will not refuse any reasonable request for resources made in accordance with this Policy.

The person responsible for managing the complaint will advise both the complainant and the person complained about that they are able to have a support person accompany them during discussions relating to the complaint.

It is the expectation of Council that both the complainant and the person complained about will cooperate with any such process to consider the complaint and, if requested, participate in meetings in a timely manner.

Failure by the elected member complained about to comply with this requirement may be taken into account when considering the actions to be taken under section 262B(2)(e) of the Local Government Act and may constitute grounds for referral to the Behavioural Standards Panel for misbehaviour.

Further consideration by the person responsible for managing the complaint (or the third party engaged), may (at the discretion of that person) involve:

- explore the complaint with the complainant and the person who is the subject of the complaint
- speaking with other persons who have been nominated by the parties to have observed the behaviour
- · speaking directly with witnesses to the conduct complained about
- requesting the provision of information or documents relevant to the investigation, which may include access to audio or video recordings of meetings.

During the formal consideration of a matter appropriate records should be kept by the person responsible for managing the complaint.

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4.5.4. Report

The person responsible for managing the complaint (or the third party engaged) should ensure a report is prepared summarising the matter and setting out their findings, conclusions and recommendations. The report should set out:

- · Allegations made in the complaint
- Summary of evidence to which the investigation had regard
- Findings
- Conclusions
- Recommendations

A report will generally include a recommended action for the parties to consider and/or participate in such as, but not limited to the imposition of sanctions as per the Local Government Act:

- discussions with parties to the complaint to seek agreement
- formal mediation if not already undertaken
- Conciliation
- Arbitration
- Education and further training

A copy of the draft report should be provided to the parties to the complaint who should be given a reasonable opportunity, but no more than ten business days, to make submissions in relation to the draft report. The person responsible for managing the complaint (or the third party engaged) may provide a longer period of time for lodgement of submissions to the draft report at their discretion. The person responsible for managing the complaint (or the third party engaged) should have regard to any submissions made in preparing a final report.

Outcome – No breach found

Where the finding is that no breach of the **behavioural requirements** has occurred a final report should be prepared by the person responsible for managing the complaint (or third party engaged) and provided to the complainant and the person complained about.

The complaint will remain confidential in accordance with the requirements of this Policy, except at the request of the person complained about. If such a request is made, a copy of the final report will be tabled⁷ at the next practicable Council meeting. If no such request is received, no further action will be taken.

⁷ Note that the complainants identity may need to be redacted.





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Outcome – agreed actions (breach found)

Where the finding is that a breach of the **behavioural requirements** has occurred and the complainant and the person complained about[®] agree to a path for resolution, that agreement will be documented including matters such as:

- actions to be undertaken
- responsibility for completing actions
- timeframes for completion of actions
- · what will occur if there is a repeat of the behaviours complained about
- · monitoring arrangements for completion of actions
- what will occur if the actions aren't completed
- · confirmation that the matter is considered resolved

The agreement reached will be made in writing, including a commitment by parties to the complaint to abide by the agreement (which may be by electronic means). A copy of the agreement will be retained by each party and a copy held in Council records.

The complaint will remain confidential in accordance with the requirements of this Policy except at the request of the person complained about. If such a request is made, a copy of the final report will be tabled⁹ at the next practicable Council meeting.. The matter must be reported in the Council's Annual Report which must contain the information required by the regulations.¹⁰

Outcome - no agreed action (breach found)

Where the finding is that a breach of the **behavioural requirements** has occurred and the parties to the complaint have failed to reach agreement as to the resolution of the matter a final report should be presented to Council for determination. The person responsible for managing the complaint should request the CEO to include the final report in the Council Agenda as soon as practicable.

4.5.5. Actions of Council

Where the parties are not able to agree on an approach to resolve the matter, the matter will be provided to Council for determine the actions to be taken which may include:

- taking no further action
- · passing a censure motion in respect of the member;
- · requiring the member to issue a public apology (in a manner determined by the Council)
- requiring the member to undertake a specified course of training or instruction;

- 9 Note that the complainants identity may need to be redacted.
- ¹⁰ Schedule 4(1)(d), Local Government Act 1999

⁸ Where the conduct complained about is not raised by the person directly affected by the conduct it will usually be appropriate to discuss the proposed resolution with that person prior to finalising agreement. This is intended to apply in a circumstance where the 'victim' is not the complainant to provide them a reasonable opportunity to have input into the resolution.





 removal or suspension from one or more offices held in the member's capacity as a member of the Council or by virtue of being a member of the Council – but not the office of Member of the Council;

If Council determines to take action, a report on the matter must be considered at a meeting open to the public¹¹.

Where Council determines to take no further action, the complainant will be advised of this along with reasons, which may include:

- the ground that, having regard to all the circumstances of the case, it is unnecessary or unjustifiable for the council to deal with or continue to deal with the complaint;
- (b) the ground that the subject matter of the complaint has been or is already being investigated, whether by the council or another person or body; or
- (c) the ground that the council has dealt with the complaint adequately.

In making a determination under section 262C(1) Council should be reasonably prescriptive about the manner and time periods in which the action must be completed. Section 262E defines a failure to comply with a requirement of the council under 262C(1) as 'misbehaviour' which may result in a referral to the Behavioural Standards Panel.

The matter must be reported in the Council's Annual Report which must contain the information required by the regulations.¹²

4.6. Behavioural Standards Panel

The Behavioural Standards Panel is an independent statutory authority consisting of three members and has powers to impose sanctions on council members who breach the **behavioural requirements**.

In accordance with section 262Q of the *Local Government Act 1999* a complaint alleging misbehaviour, repeated misbehaviour or serious misbehaviour may be made to the Panel by certain persons as set out below. The Panel's jurisdiction arises in the circumstances set out below:

Legislative definition		Plain language explanation
mis	behaviour means—	Misbehaviour means:
(a)	a failure by a member of a council to comply with a requirement of the council under section 262C(1); or	 (a) a council member fails to take the action required by council; or
(b)	a failure by a member of a council to comply with a provision of, or a requirement under, the council's behavioural management policy; or	 (b) a council member fails to comply with this policy; or
(c)	a failure by a member of a council to	

11 Section 262C(2), Local Government Act 1999

12 Schedule 4(1)(d), Local Government Act 1999







comply with an agreement reached following mediation, conciliation, arbitration or other dispute or conflict resolution conducted in relation to a complaint under Division 1;	(c) a council member fails to comply with an agreement reached pursuant to this policy
<i>repeated misbehaviour</i> means a second or subsequent failure by a member of a council to comply with Chapter 5 Part 4 Division 2;	A second or subsequent breach of the behavioural requirements
<i>serious misbehaviour</i> means a failure by a member of a council to comply with section 75G.	A breach of health and safety duties (including sexual harassment) as set out in section 75G of the <i>Local Government Act</i> 1999

A complaint alleging misbehaviour, repeated misbehaviour or serious misbehaviour by a member of council may be referred to the Panel by¹³:

- · A resolution of the council;
- · the Mayor; or
- · at least 3 members of the council
- Responsible person under 75G direction not to attend meeting.

Behavioural Standards Panel Contact Officer

Council must appoint a person as the contact officer for matters referred to the Behavioural Standards Panel. The contact officer is responsible for the provision of information to and receipt of notice from the Behavioural Standards Panel.

5. Responsibilities

The Mayor, Deputy Mayor (if appointed) or other council member appointed by the council as the person responsible for managing complaints is responsible under this Policy to:

- Perform the tasks bestowed upon the person responsible for dealing with a complaint pursuant to this Policy
- In consultation with the CEO, facilitate access to resources to support impacted parties and
 resolve the concerns raised in a timely manner prior to the matter becoming serious, or
 escalating to a formal complaint.
- In consultation with the CEO, engage external resources to assist with investigation and resolution of matters.

The CEO (or delegate) is responsible under this Policy to:

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¹³ Section 262Q, Local Government Act 1999





- manage the administrative receipt, acknowledgement, record keeping and allocation of a complaint lodged in accordance with this Policy
- facilitate access to external resources to support the resolution of complaints lodged in accordance with this Policy.

The Behavioural Standards Panel Contact Officer (appointed by the council) is responsible under this Policy to:

- comply with any lawful request of the Panel for information related to a matter under consideration.
- · Receive and respond to notices relating to matters under consideration by the Panel.

Where the Behavioural Standards Panel Contact Officer is not the CEO, the Contact Officer should keep the CEO informed of the status of matters under consideration by the Panel.

6. Related Legislation

Independent Commission Against Corruption Act 2012

Local Government Act 1999

Ombudsman Act 1972

Public Interest Disclosure Act 2018
Local Government Act 1999

Chapter 13-Review of local government acts, decisions and operations-

Part A1—Member behaviour

Division 1-Council to deal with member behaviour

262A—Complaints

(1) A person may make a complaint under this Division alleging that a member of a council has contravened or failed to comply with Chapter 5 Part 4 Division 2.

(2) A complaint to a council under this Division must be made in accordance with, and contain any information required by, the council's behavioural management policy.

(3) Subject to this Division, a council must deal with a complaint under this Division in accordance with the council's behavioural management policy (and a reference to dealing with a complaint includes a reference to refusing to deal with a complaint or determining to take no further action on a complaint).

262B—Behavioural management policy

(1) A council must prepare and adopt a policy relating to the management of behaviour of members of the council (a behavioural management policy).

(2) Subject to this Division, a behavioural management policy must include the following provisionsrelating to complaints under this Division:-

(a) provisions requiring that, on receipt, a complaint will be provided to a person authorised to receive complaints, being a person who is not the person the subject of the complaint;

(b) provisions authorising the council to deal with complaints as the council considers appropriate, including by—-

(i) refusing to deal with a complaint; or-

(ii) determining to take no further action on a complaint (having commenced dealing with a complaint); or

(iii) arranging for mediation, conciliation, arbitration or other dispute or conflict resolution in relation to a complaint;-

Note-

Provisions of a behavioural management policy setting out the grounds authorising a council to refuse to deal with a complaint or determine to take no further action on a complaint may include grounds such as—

(a) the ground that the subject matter of the complaint is trivial; or-

(b) the ground that the complaint is frivolous or vexatious or is not made in good faith; or-

(c) the ground that the complainant or the person on whose behalf the complaint was made does nothave a sufficient personal interest in the matter raised in the complaint; or-

(d) the ground that, having regard to all the circumstances of the case, it is unnecessary or unjustifiable for the council to deal with or continue to deal with the complaint; or-

(e) the ground that the subject matter of the complaint has been or is already being investigated, whether by the council or another person or body; or-

(f) the ground that the council has dealt with the complaint adequately.

(c) provisions authorising the council to inquire into a complaint in such manner as the council considers appropriate (subject to the principles of procedural fairness);

Note-

Provisions of a behavioural management policy relating to inquiring into a complaint appropriately mayinclude procedures such as 1 or more of the following:-

(a) provisions relating to parties to the process providing submissions (oral or written);-

(b) provisions relating to the conduct of interviews;-

(c) provisions relating to the undertaking of investigations (formal or informal).

(d) provisions authorising the council to conduct an inquiry itself or delegate the conduct of an inquiry to any person or body (with the agreement of the person or body) the council considers appropriate in the circumstances;

Note-

Examples of the kind of person to whom a council may delegate the conduct of an inquiry include-

(a) the principal member of the council; or

(b) the chief executive officer of the council; or-

(c) a delegate of the principal member or the chief executive officer; or-

(d) a committee of the council (such as a committee established in relation to governance matters); or-

(e) a person who is not a member or employee of the council.

(e) provisions authorising the council to take action to resolve a complaint in such manner as the council considers appropriate, including by—

(i) requiring the member to undertake training, instruction, counselling, mentoring or coaching; or-

(ii) taking action under this Division.

(3) Without limiting subsection (2), a behavioural management policy may contain other provisionsrelating to the processes and procedures for receiving and dealing with complaints under this-Division.-

(4) A behavioural management policy-

(a) must not be inconsistent with the behavioural standards; and

(b) must not be inconsistent with the *Public Interest Disclosure Act 2018* or a councilprocedure under that Act; and-

(c) must comply with any requirement specified by the behavioural standards.

(5) A member of a council must comply with the council's behavioural management policy.

(6) A council may from time to time alter a behavioural management policy, or substitute a new-policy.

(7) A council must, within 12 months after the conclusion of each periodic election, review the operation of its behavioural management policy.

262C—Action

(1) A council may, after inquiring into a complaint under this Division, do 1 or more of the following:

(a) pass a censure motion in respect of the member;

(b) require the member to issue a public apology (in a manner determined by the council);

(c) require the member to undertake a specified course of training or instruction;

(d) remove or suspend the member from 1 or more offices held in the member's capacity as a member of the council or by virtue of being a member of the council (other than the office of member of the council).

(2) If action is taken in respect of a member of a council under this section, a report on the matter must be considered in public at a meeting of the council.

(3) In the exercise or performance of a power or function under this Division, a council (including any person acting on behalf of, or as a delegate of, the council)—

(a) must proceed with as little formality and technicality and with as much expedition as the requirements of this or any other Act and a proper consideration of the matter permit; and

(b) is not bound by rules of evidence but may inform itself of any matter in any manner that the council considers appropriate.

262D—Reasons

If a council-

(a) refuses to deal with a complaint under this Division; or-

(b) determines to take no further action in relation to a complaint under this Division (whether or not an inquiry has been commenced or completed on the complaint),

the council must provide the complainant with written reasons for the refusal or determination.

Division 2—Behavioural standards panel

Subdivision 1—Preliminary

262E—Interpretation

In this Division-

misbehaviour means-

(a) a failure by a member of a council to comply with a requirement of the council undersection 262C(1); or-

(b) a failure by a member of a council to comply with a provision of, or a requirement under, the council's behavioural management policy; or-

(c) a failure by a member of a council to comply with an agreement reached followingmediation, conciliation, arbitration or other dispute or conflict resolution conducted inrelation to a complaint under Division 1;-

presiding member means the member of the Panel appointed to be the presiding member of the Panel under section 262F, or a person from time to time acting as the presiding member;

repeated misbehaviour means a second or subsequent failure by a member of a council tocomply with Chapter 5 Part 4 Division 2;

serious misbehaviour means a failure by a member of a council to comply with section 75G.

Part 1—Member integrity—complaints, investigations and proceedings

263A—Investigation of grounds of complaint by Ombudsman

(1) The Minister may refer to the Ombudsman for investigation and report under the Ombudsman Act 1972 any matter alleged to involve a contravention of, or failure to comply with, an integrity provision by a member of a council.

(2) Any person may make a complaint to the Ombudsman setting out matters alleged to involve a contravention of, or failure to comply with, an integrity provision by a member of a council.

(3) The Ombudsman may, on his or her own initiative, carry out an investigation under the *Ombudsman Act 1972* of matters that may involve a contravention of, or failure to comply with, an integrity provision by a member of a council.

(4) For the purposes of the *Ombudsman Act 1972*, all acts that may involve a contravention of, or failure to comply with, an integrity provision by a member of a council will be taken to be administrative acts.

263B—Outcome of Ombudsman investigation

(1) The recommendations that may be made by the Ombudsman under the Ombudsman Act 1972 on the completion of an investigation of the complaint include—

(a) a recommendation requiring the council to-

(i) reprimand the member (including by means of a public statement); or-

(ii) suspend the member from any office under this Act for a period not exceeding 3months, with or without an allowance (as determined by the Ombudsman); or (b) a recommendation requiring the member to-

(i) issue a public apology (in a manner determined by the Ombudsman); or-

(ii) attend a specified course of training or instruction; or-

(iii) take other steps; or

(iv) reimburse the council a specified amount (which may include the reimbursement of the council's costs relating to investigation of the complaint and giving effect to a recommendation of the Ombudsman under this section).

(2) If a member of a council fails to comply with a recommendation of the Ombudsman requiring the member to take action under subsection (1), the council is to ensure that a complaint is lodged against the member with SACAT.

(3) A council is taken to have the power to act according to the Ombudsman's recommendations.

264—Complaint lodged with SACAT

(a1) A complaint against a member of a council may be lodged with SACAT under this section on the ground—

(a) that the member has contravened or failed to comply with an integrity provision; or-

(b) of alleged misbehaviour, repeated misbehaviour or serious misbehaviour by the member (within the meaning of Part A1 Division 2); or

(c) that the member has contravened or failed to comply with-

(i) a recommendation of the Ombudsman requiring the member to take action undersection 263B(1); or

(ii) an order of the Panel requiring the member to take action under section-262W(1).

(1) A complaint on a ground referred to in subsection (a1) may be lodged with SACAT by-

(a) a person authorised in writing by the Minister or the council for the purposes of thissection; or-

(b) the chief executive officer of the council.

(2) However, a person referred to in subsection (1)(a) or (b) may not lodge a complaint on the ground set out in subsection (a1)(a) unless the matter has been investigated by the Ombudsman or the Independent Commissioner Against Corruption.

(2a) In addition, a complaint may not be lodged by the chief executive officer of a council on the ground set out in subsection (a1)(b) unless the matter has been inquired into by the Panel.

(3) An apparently genuine document purporting to be an authorisation under subsection (1)(a) will be accepted in any legal proceedings, in the absence of proof to the contrary, as proof that the authorisation has been given.

(4) The complaint must be lodged within a time prescribed by the rules of SACAT under section 94 of the *South Australian Civil and Administrative Tribunal Act 2013*.

268—Application to committees and subsidiaries

(1) The provisions of this Part extend to committees and to members of committees established by councils as if—

(a) a committee were a council; and

(b) a member of a committee were a member of a council.

(2) The provisions of this Part extend to subsidiaries and to board members of subsidiaries as if-

(a) a subsidiary were a council; and

(b) a board member of a subsidiary were a member of a council.

Schedule 9—Suspension of members

1—Suspension of members

(1) This clause applies to a member of a council who is suspended from the office of member of the council—

(a) by SACAT or the Behavioural Standards Panel; or-

(b) by the council in accordance with a recommendation of the Ombudsman under section-263B; or-

(c) under section 68, 80A, 80B or 273(8); or-

(d) under another provision of this Act prescribed by the regulations.

(2) Subject to this clause, the following provisions apply during the period of suspension of a member of a council to whom this clause applies:

(a) the suspension extends to all other offices held in the member's capacity as a member of the council or by virtue of being a member of the council;

(b) the member must not use or retain a facility or service provided by the council (not being a facility or service generally provided to members of the public by the council);

(c) the member must not carry out any function or duty of the office of member of the council;

(d) the member must not be given access by the council to information, documents or materials related to the performance or discharge of the functions or duties of members of the council (not being information, documents or materials generally provided to members of the public by the council);

(e) the member is not required-

(i) to submit a return for the purposes of the Register of Interests in accordance with Chapter 5 Part 4 Division 1 Subdivision 2; or-

(ii) if relevant, to notify the chief executive officer of a change or variation of a kind-referred to in section 67(1),

provided that, on the cessation of the suspension, the member-

(iii) submits any return for the purposes of the Register of Interests that the memberwould, but for the suspension, have been required to submit in accordance with Chapter 5 Part 4 Division 1 Subdivision 2 during the period of suspension; and

(iv) notifies the chief executive officer of a change or variation of a kind referred to insection 67(1) of which the member would, but for the suspension, have been required to notify the chief executive officer under section 67(1) during the period ofsuspension;

(f) to avoid doubt, section 54(1)(d) does not apply to the member.

(3) In addition, the regulations may modify the application of a provision of this Act (including this-Schedule) in relation to the suspension of a member of a council to whom this clause applies.

(4) Subclause (2)(e) does not affect the obligation of a member of a council who is suspended from the office of member of the council by operation of section 68(1a) to submit to the chief executive officer the return that the member failed to submit under section 68(1a).

(5) A member of a council to whom this clause applies must not contravene or fail to comply with subclause (2)(b) or (c).

(6) Nothing in this clause affects the operation of section 273(8a).

Local Government (General) Regulations 2013

8ABA—Suspension—member of council subject to intervention order

For the purposes of section 80B(9) of the Act, the prescribed period is 12 months-

- 21. In dealing with Council staff, Council Members shall:
 - 21.1 Provide support to, and reasonably co-operate with, the Chief Executive Officer in the fulfilment of his or her role.
 - 21.2 Respect confidentiality in their individual and collective dealings with the Chief Executive-Officer.-
 - 21.3 Recognise and act on the basis that the Chief Executive Officer is an employee of the Corporation of the City of Adelaide, fulfilling an administrative role, to whom work, health and safety duties are owed, and not the holder of elected office of a political nature.
 - 21.4 Always uphold the Behavioural Standards.
 - 21.5 Use the process provided by the Chief Executive Officer for directing queries to Councilstaff (eg Elected Member Request System).
 - 21.6 Comply with the City of Adelaide Use of Information Systems Operating Guideline when communicating via email (noting these guidelines also apply to communications with Council Members and other stakeholders)
 - 21.7 Not copy Council staff (other than the Chief Executive Officer) into communications, unless otherwise advised or authorised by the Chief Executive Officer in the context of reasonable Council business needs.
 - 21.8 Direct questions in a respectful manner through the Lord Mayor/Chair and the Chief-Executive Officer at Council and Council Committee meetings.
- 22. In dealing with the Media, Council Members shall:
 - 22.1 Take account of and recognise the role of the Lord Mayor as the principal spokesperson for the Council when dealing with the media, noting to not do so is a breach of the Section 21(b)(iv) City of Adelaide Act 1998 (SA).
 - 22.2 Refer approaches from the media on a matter where there is no formal position or policy of Council to the Lord Mayor in the event that the media is seeking a statement of Council's formal position or policy on a matter.
 - 22.3 When commenting in the media on matters where Council has an established position or policy, and where the Council Member is aware, the Council Member shall reiterate the position of Council, prior to offering any personal opinion as an individual Council Member.
 - 22.4 Ensure that personal comments to the media or other public comments, on Councildecisions and other matters, clearly indicate that it is a personal view, and not that of the Council.

Social Media

- 23. There will be an official City of Adelaide Lord Mayor site/page and an Official Partner of the Lord-Mayor/Lady Mayoress site/page on approved social media platforms.
- 24. In using the social media site/pages, Council Members shall:
 - 24.1 Take account of and recognise the role of the Lord Mayor as the principal spokesperson for the Council when dealing with the media, noting to not do so is a breach of the Section 21(b)(iv) City of Adelaide Act 1998 (SA).
 - 24.2 Refer approaches from the media on a matter where there is no formal position or policy of Council to the Lord Mayor in the event that the media is seeking a statement of Council's formal position or policy on a matter.

- 24.3 Ensure that personal comments to the media or other public comments, on Council decisions and other matters, clearly indicate that it is a personal view, and not that of the Council.
- 25. The City of Adelaide Crest can only be used by Council and current Council Members, or for-Council approved or endorsed activities.

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Disputes Between Council Members

- 26. Where there is disputation or interpersonal conflict of a material and persistent nature between Council Members, which is having a material impact upon the functioning of Council, or which has the potential to do so, then the relevant Council Members will take such reasonable steps as necessary to achieve a working relationship, consistent with the fulfilment of their roles as Council Members and their obligations as a public officer.
- 27. If Council Members are unable to resolve the disputation or interpersonal conflict referred to in-Standing Order 26, the Council Members shall participate in a mediation before a qualifiedmediator, or other suitably qualified person, appointed for that purpose by the-Chief Executive Officer, and shall through that process, use their best endeavours to achieve theoutcome referred to in Standing Order 26.

Making a Complaint under the Behavioural Management Policy

- 27A. A complaint made under the Behavioural Management Policy must:
 - 27A.1 Be received in writing by email to CouncilMemberComplaints@cityofadelaide.com.au orby post addressed to the Chief Executive Officer, GPO Box 2252 Adelaide 5001.
 - 27A.2 Be marked with "Confidential Council Member Complaint".
 - 27A.3 Provide the name of the Council Member, details of the complainant and witnesses, and supporting evidence.
 - 27A.4 Identify the behavioural requirements breached.
 - 27A.5 Identify the outcome being sought.

Below struck through following commencement of Behaviour Management Framework (gazetted 17-November 2022).

The Making of a Complaint under Part 2 of the Code of Conduct

- 28. A complaint made by any person (whether a Council Member, an executive or staff member of the Corporation of the City of Adelaide or a member of the public) that relates to an alleged breach of the Code of Conduct for Council Members **must** be:
 - 28.1 made in writing
 - 28.2 identify the provisions of the Code which it is alleged have been breached
 - 28.3 accompanied by any evidence that substantiates the breach-
 - 28.4 marked and treated as confidential
 - 28.5 delivered to the Chief Executive Officer
 - 28.6 treated as confidential by the complainant and the Chief Executive Officer throughout the preliminary enquiry.
- 29. The Chief Executive Officer shall, with all due expedition, undertake a preliminary enquiry into the complaint made to determine whether it warrants further investigation. At the time a complaint is received, the Chief Executive Officer will maintain the confidentiality of the complainant until the Chief Executive Officer has determined whether the alleged behaviour, prime facie, relates to a behaviour as outlined in Standing Order 31, or other allegation as outlined in Standing Order 32.
- 30. The Chief Executive shall:
 - 30.1 Provide written acknowledgement of receipt of the complaint to the complainant within seven days of receipt.
 - 30.2 Provide written notification to the Council Member who is the subject of the complaint and information about the complaint to the Council Member, within seven days of receipt of the complaint.

- 30.3 Advise the complainant and the Council Member, subject of a notification of a complaint, tomaintain the confidentiality of the matter throughout the preliminary enquiry by the Chief Executive Officer.
- 30.4 Make the Lord Mayor aware of the complaint in confidence (unless the Lord Mayor is the subject of the complaint, at which time the Deputy Lord Mayor will be made aware).

Allegations under the Independent Commissioner Against Corruption Act 2012 (SA)

31. If a complaint, prima facie, relates to alleged conduct which gives rise to a reasonable suspicion of corruption, a Public Officer (Council Member) must make a report to the Office for Public-Integrity (the OPI) in accordance with the Directions and Guidelines issued by the OPI (information relating to making a complaint or report can be found on the OPI website-<u>https://www.publicintegrity.sa.gov.au/</u>). If a Council Member has a reasonable suspicion of misconduct or maladministration, they are encouraged to report their concerns to the OPI or the Ombudsman.-

Below struck through following commencement of Behaviour Management Framework (gazetted 17-November 2022).

Other Allegations

- 32. Upon receiving a complaint which does not fall within Standing Order 31, the Chief Executive Officer will, having made the preliminary enquiry under Standing Order 29, determine whether the complaint:
 - 32.1 Is not of a material nature, in which case no further action shall be taken in relation to the complaint.
 - 32.2 Is frivolous or vexatious, in which case no further action shall be taken in relation to the complaint.
 - 32.3 Has previously been dealt with by another agency, organisation or the Council, and there is no good reason why action should be taken.
 - 32.4 Has the potential to be appropriately resolved informally between the Council Member who is the subject of the complaint and the complainant.
 - 32.5 Should be referred for a formal mediation process.
 - 32.6 Can, in all of the circumstances, be reasonably and appropriately dealt with by formal or informal counselling of the Council Member, subject to the complaint.
 - 32.7 Warrants referral to an independent legal counsel, or other appropriate authority, for a formal investigation and report to Council.
- 33. In making a determination pursuant to Standing Order 32:
 - 33.1 The Chief Executive Officer may seek such legal advice as he or she considers appropriate in relation to the appropriate course of action.

- 33.2 The Chief Executive Officer's determination regarding the appropriate course of action shall not be subject to review by Council.
- 33.3 The process of determination will be treated as confidential.
- 33.4 The complainant, the Council Member the subject of the complaint, and the Lord Mayor (or Deputy Lord Mayor as per Standing Order 30.4) will be advised of the determination in confidence.
- 33.5 If the Chief Executive Officer determines to take no further action in relation to a complaint, the complainant and the Council Member, subject to the complaint, will be provided with reasons for so determining to take no further action.
- 34. In the case of allegations outlined under Standing Order 32 the Chief Executive Officer may make available to the Council Member a copy of the complaint made against them, including details of the person(s) who have made the complaint, subject to the Chief Executive Officer giving due consideration to the provisions under the *Public Interest Disclosure Act 2018* (SA), where appropriate.

Formal Investigation of Complaint and Report to Council

- 35. Where the Chief Executive Officer determines that the complaint warrants formal investigation under Standing Order 32.7, the Chief Executive Officer shall refer the complaint to an independent legal counsel appointed from the Council's Legal Services Panel, or any other appropriate organisation.
- 36. The investigation shall be conducted in a confidential manner, with all due expedition in accordance with the rules of natural justice and procedural fairness, including (but not limited to) a right to be heard by the complainant and the Council Member, subject to the complaint.
- 37. At the conclusion of the investigation, the Chief Executive Officer shall be provided with a written report that summarises the:
 - 37.1 allegations made in the complaint
 - 37.2 the evidence to which the investigation had regard
 - 37.3 factual findings
 - 37.4 conclusions
 - 37.5 recommendations arising from the report.
- 38. In the event the investigation concludes there has been no breach of the Code of Conduct for Council Members by the Council Member, then the Chief Executive Officer shall advise the complainant and the Council Member accordingly and take no further action.
- 39. In the event the investigation concludes that there has been a breach of the Code of Conduct by the Council Member, then the report shall be presented at the next ordinary meeting of Council, which must be a public meeting.
- 40. When the report is considered by Council, the Council Member who is the subject of the complaint (and if applicable a Council Member who made the complaint) has, by definition, a material conflict of interest in the matter pursuant to section 73 of the Local Government Act 1999 (SA). The Council Member must disclose the interest, leave the Chamber and not participate in Council's consideration of the matter.
- 41. Before the Council meeting at which the report is to be considered, a copy of the report shall be provided to the Council Member, subject of the complaint, so as to afford the Council Member with the opportunity to make a formal written submission to be included on the Agenda for the consideration of Council.

Notification of Outcome

42. The Chief Executive Officer shall notify the Council Member who is the subject of the complaintand the complainant of the outcome of the investigation and Council's decision in relation to the matter. Below struck through following commencement of Behaviour Management Framework (gazetted 17 November 2022).

Penalties

- 43. Council has the power to impose by resolution one or more of the following sanctions where a breach of Part 2 of the Code of Conduct has been established to Council's satisfaction:
 - 43.1 take no action
 - 43.2 pass a censure motion in respect of the Council Member-
 - 43.3 request a public apology, whether written or verbal
 - 43.4 request the Council Member to attend training on the specific topic found to have been breached
 - 43.5 resolve to remove or suspend the Council Member from a position within the Council (notincluding the Council Member's elected position on Council)
 - 43.6 request the Council Member repay monies to the Council.
- 44. In addition, the Council may make a public statement succinctly summarising the nature of the complaint made against the Council Member, the determination made, and the penalty imposed by Council.
- 45. All determined and substantiated breaches of the Code of Conduct for Council Members will be listed by the Chief Executive Officer in a public register, which will be published on the City of Adelaide website, listing the date, the type of breach and the name of the Council Member found in breach.

Decision to Discontinue Action in relation to Complaint

46. The Chief Executive Officer may, at any time after a complaint is made, and before a final determination of the complaint is made by Council, determine to discontinue any and all action in relation to the complaint, if the Chief Executive Officer considers in the exercise of his or herdiscretion that some proper ground or grounds exist for doing so. Such a decision and the reasons for determining to discontinue must be communicated in writing to the complainant and the Council Member.

Complaints by or against the Chief Executive Officer

47. All references to the Chief Executive Officer in this section are to be construed as referring to the Deputy Chief Executive Officer if the complaint is made by or against the Chief Executive Officer.

CHAPTER 4 Disclosure of Interests

Local Government Act 1999

65—Lodging of primary returns

Each person who is elected as a member of a council (other than a person who was a member of that council immediately before the conclusion of that election) or is appointed as a member of a council must, within six weeks after election or appointment, submit to the chief executive officer a primary return in accordance with Schedule 3.

66—Lodging of ordinary returns

Each member of a council must, on or within 60 days after 30 June in each year, submit to the chief executive officer an ordinary return in accordance with Schedule 3.

67—Form and content of returns

- (1) A member of a council who has submitted a return under this Subdivision must notify the chief executive officer of a change or variation in the information appearing on the Register in respect of the member or a designated person or entity in relation to the member (within the meaning of Schedule 3) within 1 month of the change or variation.
- (2) It is not a breach of subsection (1) if a member proves that the member did not know, and could not reasonably be expected to have known, of the relevant change or variation.

68—Register of Interests

- (1) The chief executive officer must maintain a Register of Interests and must cause to be entered in the Register all information furnished pursuant to this Subdivision and Schedule 3.
- (1a) If a member of a council fails to submit a return to the chief executive officer before the expiration of 1 month from the end of the period allowed under this Subdivision for the submission of the return, the member is suspended from the office of member of the council.
- (1b) Despite any other Act or law, or any determination of the Remuneration Tribunal, a member of a council suspended under subsection (1a) is not entitled to an allowance under section 76 during the period of suspension.
- (2) If a member of a council fails to submit a return to the chief executive officer within the time allowed under this Division, the chief executive officer must as soon as practicable notify the member of that fact and include specific information about the consequences for the member if a return is not submitted in accordance with the requirements of this Division.
- (3) A notification under subsection (2) must be given by letter sent to the member by registered mail.
- (3a) If a member of a council suspended under subsection (1a) for a failure to submit a return submits (after the commencement of the suspension) to the chief executive officer of the council the return that was required to be submitted—
 - (a) the chief executive officer must immediately publish a notice on a website determined by the chief executive officer specifying the date on which the member submitted the return; and
 - (b) the suspension is taken to be revoked on the date of publication of the notice.
- (3b) If a member of a council is suspended under subsection (1a) for a continuous period of more than the prescribed period, the council must apply to SACAT for an order disqualifying the member of the council from the office of member under this Act.
- (3c) If a member is disqualified under subsection (3b), the disqualification extends to all other offices held in the member's capacity as a member of the council or by virtue of being a member of the council.
- (3d) Despite section 72, subsections (1a) and (3a) to (3c) do not apply to a member of a council subsidiary or regional subsidiary.
- (4) Despite this Subdivision and Schedule 3, if the chief executive officer is satisfied that-

- (a) the inclusion in the Register of the address of a person would place at risk the personal safety of that person, a member of that person's family or any other person, the chief executive officer may suppress the address from the Register; or
- (b) a person's address is suppressed from the roll under the *Electoral Act 1985*, the chief executive officer must suppress the person's residential address from the Register.

69—Provision of false information

A member of a council who submits a return under this Subdivision and Schedule 3 that is to the knowledge of the member false or misleading in a material particular (whether by reason of information included in or omitted from the return) is guilty of an offence.

70—Publication of Register

- (a1) The chief executive officer must publish the Register on a website determined by the chief executive officer.
- (a2) However, the chief executive officer must ensure that the following details are not published under subsection (a1):
 - (a) a person's residential address;
 - (b) any other address suppressed from the Register under section 68(4)(a).

Local Government (General) Regulations 2013

8—Register of Interests

For the purposes of section 68(3b) of the Act, the prescribed period is 12 months.

48. In accordance with section 70 of the *Local Government Act 1999 (SA)*, the Chief Executive Officer will ensure the register is available on the City of Adelaide website <u>Council registers | City of Adelaide</u>.

PART 2 – CONFLICTS OF INTEREST

General Conflicts of Interest

Local Government Act 1999

73—Preliminary

In this Subdivision—

agency or instrumentality of the Crown includes-

(a) an administrative unit of the Public Service; and

(b) a body corporate comprised of or including, or having a governing body comprised of or including, a Minister or Ministers of the Crown or a person or persons appointed by the Governor or a Minister or other agency or instrumentality of the Crown;

conflict of interest means-

(a) a general conflict of interest; or

(b) a material conflict of interest;

general conflict of interest-see section 74;

material conflict of interest—see section 75.

74—General conflicts of interest

(1) Subject to section 75A, for the purposes of this Subdivision, a member of a council has a *general conflict of interest* in a matter to be discussed at a meeting of the council if an impartial, fair-minded person might consider that the member's private interests might result in the member acting in a manner that is contrary to their public duty.

(2) For the purposes of subsection (1)-

private interests means any direct or indirect interest of a member that does not derive from their public duty and does not include an interest that is only a matter of personal opinion or belief;

public duty means the responsibilities and obligations that a member has to members of the public in their role as a member.

75—Material conflicts of interest

(1) Subject to section 75A, for the purposes of this Subdivision, a member of a council has a *material conflict of interest* in a matter to be discussed at a meeting of the council if any of the following persons would gain a benefit, or suffer a loss, (whether directly or indirectly and whether of a personal or pecuniary nature) depending on the outcome of the consideration of the matter at the meeting:

- (a) the member;
- (b) a relative of the member;
- (c) a body corporate of which the member is a director or a member of the governing body;
- (d) a proprietary company in which the member is a shareholder;
- (e) a family company of the member (within the meaning of Schedule 3);
- (f) a family trust of the member (within the meaning of Schedule 3);

(g) a beneficiary under a trust or an object of a discretionary trust of which the member is a trustee;

- (h) a partner of the member;
- (i) the employer or an employee of the member;
- (j) a person with whom the member has entered into, is seeking to enter into, or is otherwise involved in a negotiation or tendering process in connection with entering into, an

agreement for the provision of professional or other services for which the member would be entitled to receive a fee, commission or other reward;

(k) a person or body from whom the member has received a designated gift;

(I) a person of a prescribed class.

(2) In this section—

designated gift means-

(a) a gift of a kind required to be disclosed in a large gifts return under Part 14 of the *Local Government (Elections) Act 1999* relating to the last election at which the member was elected; or

(b) a gift or benefit of an amount greater than the prescribed amount under section 81A(1)(b) of the *Local Government (Elections) Act 1999* received by the member after the last election at which the member was elected (whether or not the gift or benefit is required to be disclosed in a return under Part 14 of the *Local Government (Elections) Act 1999).*

75A—Exemptions and other matters

(1) A member of a council will not be regarded as having a conflict of interest in a matter to be discussed at a meeting of the council—

(a) if the interest is held in common with a substantial proportion of the ratepayers, electors or residents of the council area and does not materially exceed the interest held by the other ratepayers, electors or residents; or

(b) if the interest in the matter is that of an employer or employee of the member, and the member does not know, and could not reasonably be expected to know, of that interest; or

(c) if the interest in the matter is that of a relative of the member, other than the member's spouse or domestic partner, and the member does not know, and could not reasonably be expected to know, of that interest; or

(d) if—

(i) the interest arises in relation to a prescribed matter or in prescribed circumstances; and

(ii) the member complies with the requirements of the regulations (if any) relating to dealing with the matter.

(2) Without limiting subsection (1), a member of a council will not be regarded as having a general conflict of interest in a matter to be discussed at a meeting of the council by reason only of—

(a) an engagement with a community group, sporting club or similar organisation undertaken by the member in their capacity as a member; or

(b) membership of a political party; or

(c) membership of a community group, sporting club or similar organisation (if the member is not an office holder for the group, club or organisation); or

(d) the member having been a student of a particular school or their involvement with a school as parent of a student at the school; or

(e) a nomination or appointment as a member of a board of a corporation or other association, if the member was nominated for appointment by a council.

(3) A member of a council who is a member, officer or employee of an agency or instrumentality of the Crown, will be regarded as having a conflict of interest in a matter before the council if the matter directly concerns that agency or instrumentality but otherwise will not be regarded as having an interest in a matter by virtue of being a member, officer or employee of the agency or instrumentality.

(4) Regulations under subsection (1)(d)—

(a) may be limited to material conflicts of interest or general conflicts of interest, or may relate to conflicts of interest generally; and

(b) may make different provision according to the matter or circumstances to which they are expressed to apply.

75B—Dealing with general conflicts of interest

(1) If a member of a council has a general conflict of interest in relation to a matter to be discussed at a meeting of the council, the member must deal with the interest in a transparent and accountable way and, in particular, must inform the meeting of—

(a) the member's interest in the matter; and

(b) whether or not the member proposes to participate in the meeting in relation to the matter; and

(c) if the member proposes to participate in the meeting in relation to the matter-

(i) how the member intends to deal with the general conflict of interest, including whether the member intends to vote on the matter; and

(ii) the member's reasons for participating (and, if relevant, voting) in relation to the matter.

(2) If a quorum at a meeting cannot be formed because a member of a council proposes to exclude themself from the meeting in order to comply with subsection (1), the member will not be taken to have contravened subsection (1) by participating (including by voting, for example) in the meeting in relation to the matter if the attendance of the member, together with any other required number of members, forms a quorum for the meeting.

(3) If a member of a council discloses a general conflict of interest in a matter to be discussed at a meeting of the council, the following details must be recorded in the minutes of the meeting:

(a) the member's name;

(b) the nature of the interest, as described by the member;

(c) the manner in which the member dealt with the general conflict of interest;

(d) if the member voted on the matter, the manner in which the member voted;

(e) the manner in which the majority of persons who were entitled to vote at the meeting voted on the matter.

(4) To avoid doubt, it is declared that non-participation in a meeting of a council is not the only way in which a member of the council may appropriately deal in a transparent and accountable way with a general conflict of interest of the member in a matter to be discussed at the meeting.

75C—Dealing with material conflicts of interest

(1) If a member of a council has a material conflict of interest in a matter to be discussed at a meeting of the council, the member must—

(a) inform the meeting of the member's material conflict of interest in the matter; and

(b) leave the meeting room (including any area set aside for the public) such that the member cannot view or hear any discussion or voting at the meeting, and stay out of the meeting room while the matter is being discussed and voted on.

(2) However, a member of the council does not contravene subsection (1) by taking part in the meeting if the member—

(a) has been granted an approval under subsection (3); and

(b) complies with the conditions of the approval

(3) The Minister may grant an approval in writing to a member of the council to take part in the meeting if—

(a) because of the number of members subject to the obligation under this section, conduct of the meeting would be obstructed if the approval were not given; and

(b) it appears to the Minister to be in the interests of the council's community and area.

(5) If a member of a council discloses a material conflict of interest in a matter to be discussed at a meeting of the council, the following details must be recorded in the minutes of the meeting:

(a) the member's name;

(b) the nature of the interest, as described by the member;

(c) if the member took part in the meeting under an approval under subsection (3), the fact that the member took part in the meeting.

75D—Application of Subdivision to members and meetings of committees and subsidiaries

(1) The provisions of this Subdivision extend to committees and to members of committees established by councils as if—

(a) a committee were a council; and

(b) a member of a committee were a member of a council.

(2) The provisions of this Subdivision extend to subsidiaries and to board members of subsidiaries as if—

(a) a subsidiary were a council; and

(b) a board member of a subsidiary were a member of a council.

(3) However-

(a) a member of a council committee, or a board member of a council subsidiary, who is also a member or employee of the council will not be regarded as having a conflict of interest in a matter to be discussed at a meeting of the committee or subsidiary (as the case requires) by reason only of the fact that the member is a member or employee of the council or constituent council; or

(b) a board member of a regional subsidiary who is also a member or employee of a constituent council will not be regarded as having a conflict of interest in a matter to be discussed at a meeting of the regional subsidiary if the relevant benefit or loss would be enjoyed or suffered in common with all or a substantial proportion of the constituent councils.

(

Conflicts of Interest - Exemptions

Local Government (General) Regulations 2013

8AAA—Conflicts of interest—exemptions

(1) For the purposes of section 75A(1)(d)(i) of the Act, the following matters are prescribed:

- (a) the preparation, discussion, conduct, consideration or determination of a review under section 12 of the Act;
- (b) the preparation, discussion, adoption or revision of a policy relating to allowances and benefits payable to members if the policy relates to allowances and benefits payable equally to each member (rather than allowances and benefits payable to particular members or particular office holders);
- (c) the preparation, discussion, adoption or alteration of a training and development policy under section 80A of the Act;
- (d) the preparation, discussion, adoption or amendment of a strategic management plan under section 122 of the Act;
- (e) the adoption or revision of an annual business plan;

(f) the adoption or revision of a budget;

- (g) the declaration of rates (other than a separate rate) or a charge with the character of a rate, and any preparation or discussion in relation to such a declaration;
- (h) a discussion or decision of a matter at a meeting of a council if the matter-
 - (i) relates to a matter that was discussed before a meeting of a subsidiary or committee of the council; and
 - (ii) the relevant interest in the matter is the interest of the council that established the committee or which appointed, or nominated for appointment, a member of the board of management of the council subsidiary or regional subsidiary.

Local Government Act 1999

39—Protection of members

- (1) No civil liability attaches to a member of a council for an honest act or omission in the exercise, performance or discharge, or purported exercise, performance or discharge, of the member's or council's powers, functions or duties under this or other Acts.
- (2) A liability that would, but for this section, attach to a member of a council attaches instead to the council.

CHAPTER 5 Allowances and Benefits

This Chapter addresses the policy requirements pursuant to:

Section 25 of the *City of Adelaide Act 1998 (SA)* – Reimbursement of Expenses section 80A of the *Local Government Act 1999 (SA)* – Training and Development

PART 1 - ALLOWANCES

City of Adelaide Act 1998

24—Allowances

- (1) Subject to this Act, a member of the Council is entitled to the allowance determined by the Remuneration Tribunal in relation to the member's office and indexed in accordance with this section.
- (2) The Remuneration Tribunal must make determinations under this section on a 4 yearly basis before the designated day in relation to each periodic election for the City of Adelaide held under the Local Government (Elections) Act 1999.
- (3) The Remuneration Tribunal must, in making a determination under this section, have regard to the following:
 - (a) the role of members of the Council as members of the Council's governing body and asrepresentatives of their area;-
 - (b) the size, population and revenue of the Council, and any relevant economic and social factors in the council area;
 - (c) the fact that an allowance under this section is not intended to amount to a salary for a member; -

(d) the fact that an allowance under this section should reflect the nature of a member's office;

(e) the provisions of this Act providing for the reimbursement of expenses of members.

(4) For the purposes of the proceedings before the Remuneration Tribunal but without derogating from the operation of subsection (3), the allowances to be determined under this section will be taken to be in the nature of a fee under the definition of *remuneration* in the *Remuneration Act*-1990.

49. The allowance shall be paid monthly by direct deposit into a bank account nominated by each Council Member.

PART 2 - BENEFITS AND REIMBURSEMENT OF EXPENSES

This part addresses the policy requirements pursuant to section 25 of the City of Adelaide Act 1998-(SA).

City of Adelaide Act 1998

25-Reimbursement of expenses-

(1) A member of the Council is entitled to receive from the Council-

- (a) reimbursement of expenses of a kind prescribed for the purposes of this paragraph incurredin performing or discharging official functions and duties; and
- (b) reimbursement of expenses of a kind prescribed for the purposes of this paragraph, and approved by the Council (either specifically or under a policy established by the Council forthe purposes of this section), incurred in performing or discharging official functions and duties.-

(2) A policy under subsection (1)(b) lapses at a general election of the Council.

City of Adelaide (Members Allowances and Benefits) Regulations 2010

5—Reimbursement of expenses—section 25(1)(a)

- (1) Subject to this regulation, for the purposes of section 25(1)(a) of the Act, the following kinds of expenses are prescribed:
 - (a) travelling expenses actually and necessarily incurred by the member in travelling to or from a prescribed meeting if—

(i) the journey is an eligible journey; and

(ii) the journey is by the shortest or most practicable route;

(b) expenses for the care of-

(i) a child of the member; or

(ii) a dependant of the member requiring full-time care,

actually and necessarily incurred by the member as a consequence of the member'sattendance at a prescribed meeting.

(2) However-

(a) in relation to the operation of subregulation (1)(a)-

- (i) if an eligible journey relates to travel between a place within the area of the Council and a place outside the area of the Council (in either direction), the member is only entitled to be reimbursed in respect of expenses that can be attributed to travel within the area of the Council; and-
- (ii) the rate of reimbursement for motor vehicle costs will be at a rate equal to the appropriate rate per kilometre (determined according to the engine capacity of the vehicle) prescribed for the purposes of calculating deductions for car expenses under section 28.25 of the *Income Tax Assessment Act 1997* of the Commonwealth;
- (b) in relation to the operation of subregulation (1)(b)—a member of the Council is not entitled tobe reimbursed if the care is provided by a person who ordinarily resides with the member.
- (3) The Council may aggregate claims for reimbursement of expenses under subregulation (1)(a) and then pay them on either a quarterly or monthly basis.

6—Expenses requiring Council approval—section 25(1)(b)

For the purposes of section 25(1)(b) of the Act, the following kinds of expenses are prescribed:

- (a) expenses incurred in the use of a telephone, fax or other telecommunications device, or inthe use of a form of electronic communication, on the business of the Council;
- (b) travelling expenses incurred by the member as a consequence of the member's attendance at a function or activity on the business of the Council (other than for which the member isreimbursed under section 25(1)(a) of the Act);
- (c) travelling expenses incurred by the member in undertaking an eligible journey to the extent that those expenses are attributable to travel outside the area of the Council;
- (d) expenses for the care of-

(i) a child of the member; or

(ii) a dependant of the member requiring full-time care,

incurred by the member as a consequence of the member's attendance at a function or activity on the business of the Council (other than for which the member is reimbursed under section 25(1)(a) of the Act);

Official Business of the Corporation of the City of Adelaide

- 50. Council Members shall be reimbursed for reasonable expenses incurred in undertaking official business of the Corporation of the City of Adelaide. Official business is defined as attendance at:-
 - 50.1 Council and Committee meetings
 - 50.2 Authority and Panel meetings
 - 50.3 Information or Briefing sessions held in accordance with section 90A of the Local Government Act 1999 (SA)
 - 50.4 Civic or ceremonial occasions convened by the Council or Lord Mayor
 - 50.5 Meetings, functions or any attendance in an official role as a representative of the Councilor the Lord Mayor-
 - 50.6 Meetings arising as a result of a Member of Council being appointed by Council to an external body or Committee, except where the body reimburses relevant expenses incurred by the Member of Council
 - 50.7 Meetings with Council staff or other Members of Council on any matter relating to the Council-
 - 50.8 Site visits to view or meet with people in the capacity as a Member of Council
 - 50.9 Conferences, study tours, official visits, training sessions and functions attended in the capacity as a Council Member.
- 51. The Corporation of the City of Adelaide shall reimburse a Council Member for any other reasonable expenses incurred by a Council Member in the discharge of his or her duties as a Council Member, which are specifically approved for reimbursement by Council.

Carer Expenses

- 52. The Corporation of the City of Adelaide will reimburse the costs of necessary carer expenses for the care of a child of a Council Member, or dependants of Council Members requiring full time care, incurred by Council Members in the course of carrying out official business of the Corporation of the City of Adelaide as defined in Standing Order 50 (where these costs are not covered by other entitlements, eg Australian Government Child Care Benefit).
- 53. Carer expenses consist of all hourly fees for the carer, agency booking fees and reasonable travelling expenses (refer Standing Order 56) incurred by the Council Member.

⁽e) expenses incurred by the member as a consequence of the member's attendance at a conference, seminar, training course or other similar activity which is directly or closely related to the performance or discharge of the roles or duties of a member of a Council.

- 54. Fees are not payable under Standing Order 52 if the care is provided by a relative of the Council Member who ordinarily resides with the Council Member.
- 55. Fees are payable per hour, or part thereof, subject to any minimum period which is part of the provider's usual terms but may only include the period of official business and reasonable travel time.
- 56. Travelling expenses under Standing Order 53 cover the transport costs of the carer to and from the Council Member's residence, or of the Council Member's children or dependents to and from the place of care.
- 57. A Council Member must certify that a claim for carer services under Standing Order 52 relates to official business of the Corporation of the City of Adelaide as defined in Standing Order 50.
- 58. Claims for reimbursement of carer expenses under Standing Order 52, together with invoices and receipts, are to be submitted to the Corporation of the City of Adelaide within 28 days of the provision of the service or the receipt of a regular statement, whichever occurs first.

Use of Private Vehicles

- 59. Council Members using their private vehicles to travel to and from their principal place of residence or workplace on official business of the Corporation of the City of Adelaide, as defined in Standing Order 50, are entitled to be reimbursed according to the rates prescribed by the *Income Tax Assessment Act 1997.* The reimbursement shall be made on the basis of the shortest and most practical route.
- 60. Claims for reimbursement of private vehicle expenses can be made upon presentation of relevant invoices and receipts within 28 days of the vehicle use.

Use of Taxis for Local Travel

- 61. A Council Member may use a cab charge card supplied by the Corporation of the City of Adelaide to each Council Member upon request, for journeys required as a consequence of attendance at a function or activity on official business of the Corporation of the City of Adelaide, as defined in-Standing Order 50.
- 62. In the event that a Council Member incurs costs in using a taxi service to attend a function or activity on official business of Council without a cab charge card, a claim for reimbursement of the amount can be made upon presentation of relevant invoices and proof of payment within 28 days of using the service.

Telephone, Email and Internet

- 63. Telephone, email and internet costs incurred by a Council Member in connection with their role as a Council Member, shall be met by the Corporation of the City of Adelaide at cost, and subject to the application of Standing Orders 64 to 66, upon presentation of relevant invoices and proof of payment within 28 days of receipt of the account.
- 64. Council Members are entitled to the use of a mobile telephone, laptop/tablet device supplied by the Corporation of the City of Adelaide, during their term of office.
- 65. Council Members will reimburse the Corporation of the City of Adelaide for the cost of any charges incurred by the Corporation for personal use of mobile phones on a quarterly basis.
- 66. Where a monthly invoice of over \$200 is received for either mobile telephone or tablet use, the Chief Executive Officer, or delegate, will review the account. This review will involve seeking clarification from the Council Member regarding use, as well as seeking information and clarification from the carrier. Following this review, the Chief Executive Officer will advise the Member of any personal use that must be reimbursed by the Council Member.

Training and Professional Development Expenses (refer Part 5 – Training and Development)

67. The Corporation of the City of Adelaide shall pay registration fees, including relevant workshops, for Council Members attending approved meetings, conferences, seminars, training or otherengagements approved in accordance with this Chapter.

- 68. All receipts and supporting documentation relating to the registration by a Council Member for approved meetings, conferences and training events shall be submitted for reimbursement to the Corporation of the City of Adelaide within 28 days of the expense being incurred.
- 69. The Corporation of the City of Adelaide shall pay the reasonable costs of overnight accommodation, where required, for attendance at approved meetings, conferences, seminars, training or other engagement.
- 70. Expenses are payable for the nights of the approved meeting, conference, seminar, training or other engagement and the night before and after where necessary.
- 71. In-room entertainment and alcoholic beverage costs are payable by the Council Member.
- 72. All receipts and supporting documentation relating to a Council Member's overnight accommodation for approved meetings, conferences and training events shall be submitted for reimbursement to the Corporation of the City of Adelaide within 28 days of their return.
- 73. The Corporation of the City of Adelaide shall pay for all reasonable costs for meals for Council-Members attending meetings, conferences, seminars, training or engagements approved by-Council, where any of those meals are not provided as part of the meeting, conference, seminar,training or engagement fee. The reasonable cost of beverages accompanying a meal will also be paid by the Corporation of the City of Adelaide.
- 74. All receipts and supporting documentation relating to a Council Member's meals at approved meetings, conferences and training events shall be submitted for reimbursement to the Corporation of the City of Adelaide within 28 days. Reimbursement will be consistent with the Australian Taxation Office guidelines (<u>https://www.ato.gov.au/</u>).
- 75. Any other expense (not authorised by a resolution of Council approving a Council Member'sattendance at a meeting, conference, seminar, training or engagement) must be submitted to the Chief Executive Officer for assessment for reimbursement within 28 days of their return.

PART 3 - REGISTER OF ALLOWANCES AND BENEFITS

Local Government Act 1999

79—Register of allowances and benefits

- (1) The chief executive officer of a council must ensure that a record (the **Register of Allowances and Benefits**) is kept in which is entered, in accordance with principles (if any) prescribed by the regulations, in respect of each member of the council—
 - (a) the annual allowance payable to the member; and
 - (b) details of any expenses reimbursed by the council under section 77(1)(b); and
 - (c) details of other benefits paid or payable to, or provided for the benefit of, the member by the council.
- (2) The chief executive officer must ensure that an appropriate record is made in the Register, inaccordance with principles prescribed by the regulations, in respect of—
 - (a) changes in the allowance or a benefit payable to, or provided for the benefit of, members; or
 - (b) the provision of a reimbursement (other than a reimbursement under section 77(1)(a)) or benefit not previously recorded in the Register.

City of Adelaide (Members Allowances and Benefits) Regulations 2010

7-Register of allowances and benefits

- (1) The chief executive officer of the Council must ensure that the Register of Allowances and Benefits includes—
 - (a) details of any expenses reimbursed by the Council under section 25(1)(b) of the Act [*City of Adelaide Act 1998 (SA)*]; and
 - (b) a record of the provision of a reimbursement (other than a reimbursement under section 25(1)(a) of the Act [*City of Adelaide Act 1998 (SA)*] or benefit not previously recorded in the Register. [Note 1]
- (2) The principles that apply under subsections (1) and (2) of section 79 of the Local Government Act 1999 extend to details or records relating to expenses reimbursed under section 25(1)(b) of the Act [City of Adelaide Act 1998 (SA)].

Note-

- 76. The Register of Allowances and Benefits will be available on the Council's website <u>Council</u> registers | City of Adelaide and updated on a quarterly basis...
- 77. The Register of Allowances and Benefits is compiled based on the information provided to the Council Liaison Officer.

Additional information to be included on the Register of Allowances and Benefits-

78. Where Council Members receive a gift or benefit of a value more than \$100, the Council Membermust organise details of each gift or benefit to be recorded in the Register of Allowances and Benefits.-

Register of Travel Allowances

- 79. The Chief Executive Officer will ensure a record is kept listing all Council Member's travelence expenses for interstate and international travel. This should include:-
 - 79.1 expenses related to travelling to, from and within the destination
 - 79.2 Visa application fees and any other expenses related to entering a foreign nation
 - 79.3 accommodation expenses
 - 79.4 eligible food and drink expenses and incidental expenses.

¹ see also the other requirements under section 79 of the Local Government Act 1999.

PART 4 - PROVISION OF FACILITIES AND SUPPORT

City of Adelaide Act 1998

26—Provision of facilities and support

- (1) The Council may provide facilities and other forms of support to its members to assist the members in performing or discharging official functions and duties.
- (2) The provision of facilities and services under this section is at the discretion of the Councilsubject to complying with the following requirements:-
 - (a) the Council must specifically resolve that the provision of the facilities or services is necessary or expedient to the performance or discharge of official functions or duties;
 - (b) facilities and services must be available to members on a uniform basis (other than facilities or services specifically provided for the benefit of the Lord Mayor);
 - (c) any property provided to a member remains the Council's.
- (3) A member of the Council must not use a facility or service provided by the Council under this section for a purpose unrelated to the performance or discharge of official functions or duties (unless the use has been approved by the Council and the member has agreed to reimbursethe Council for any additional costs or expenses associated with this use).

Lord Mayor

- 80. The Office of the Chief Executive Officer is allocated an annual budget by Council to deliverexecutive support to the Lord Mayor, Deputy Lord Mayor and Council Members.
- 81. Staff of the Office of the Lord Mayor are engaged, allocated and managed by the Chief Executive-Officer in consultation with the Lord Mayor.
- 82. The Lord Mayor shall be provided with all other assistance which is reasonably necessary toenable the Lord Mayor to carry out the role of the Lord Mayor, including:
 - 82.1 Personal usage of a Council provided vehicle without charge.
 - 82.2 A Council vehicle and driver for local and intrastate journeys associated with the official business of Council. The vehicle must be available for other duties when not utilised by the Lord Mayor.
 - 82.3 The entitlements of Council Members provided for in Standing Orders 86 to 108.
- 83. Any other support required by the Lord Mayor which is not covered in Standing Orders 81 and 82 may be approved under delegated authority within the approved budget of the Corporation of the City of Adelaide by the Chief Executive Officer.

Deputy Lord Mayor

84. The Deputy Lord Mayor shall be provided with the assistance which is reasonably necessary to enable the Deputy Lord Mayor to carry out the role of Deputy Lord Mayor.

Official Partner of the Lord Mayor or Lady Mayoress

85. Any person appointed by the Lord Mayor as Official Partner of the Lord Mayor or Lady Mayoressshall be entitled to the use of a dedicated room and, through the Office of the Lord Mayor, to suchadministrative support as shall be reasonably required to fulfil the role in the manner intended bythe Lord Mayor, as to be approved by the Chief Executive Officer, within the approved budget of the Corporation of the City of Adelaide...

Council Members

Administrative Support

86. Administrative services, including scheduling of meetings, for Council Members, responding to invitations, preparation of correspondence and record keeping, shall be provided at a level determined reasonable by the Chief Executive Officer and in mutual agreement with the Lord Mayor.

- 87. Office equipment and necessary stationery shall be provided to enable Council Members to discharge their functions and duties.
- 88. Council Members will be supplied with letterhead to conduct official Council business. Council Members shall not use the ordinary letterhead of the Corporation of the City of Adelaide, which is reserved for use by staff of the Corporation of the City of Adelaide.

Council Governance Assistance

89. The Council Governance Team and/or the Executive Leadership Team shall, if requested, provide individual Council Members with necessary information, advice and assistance on the nature and form of any motion which the Council Member wishes to move, within five businessdays of a request being made.

Independent Legal Advice

- 90. In liaison with the Chief Executive Officer (or delegate), Council Members will have access to independent and confidential legal advice at the cost of Council regarding any question or matter arising in relation to the Council Member's role or legal responsibilities, or rights in relation to, or arising out of, his or her capacity as a Council Member.
- 91. The right to legal advice under Standing Order 90 does not extend to the provision of ongoing legal representation in relation to any legal issue or matter without a resolution of Council to that effect.
- 92. The right to legal advice under Standing Order 90 does not extend to actions arising out of the private business, or a private matter, of a Council Member.
- 93. Council Members shall select a legal provider from the legal panel appointed by the Corporation of the City of Adelaide, unless another legal provider is approved by the Chief Executive Officer, on a reasonable basis, taking into account the circumstances of the matter.

Computers and Internet Access

- 94. Council Members are entitled to the use of current technology and applications to enable them to discharge their responsibilities as a Council Member at a level determined by the Chief Executive Officer, or by resolution of Council.
- 95. Council Members shall be issued with an email account within the Corporation of the City of Adelaide's computer systems which must be solely used for the purpose of receiving Council documents, undertaking official functions and duties and addressing Council business.

Office Use and Storage

- 96. During their term of office, Council Members are entitled to the use of office accommodation and document storage for the purposes of performing their roles as Council Members in the Council premises, as allocated by the Chief Executive Officer.
- 97. Council Members are entitled to use available Council offices and meeting rooms for formalmeetings with staff or other persons.

Members' Room

98. The Members' Room shall be available for the use of Council Members.

Insurance

- 99. Council Members are covered by insurance maintained by the Corporation of the City of Adelaide while performing or discharging their official functions or duties, including attendanceat meetings of external bodies as a representative of Council, as follows:-
 - (a) Public Liability and Professional Indemnity
 - (b) Personal Accident whilst on Council business
 - (c) Corporate Travel insurance for Council Members and their partners and spouses whilst on overseas Council business travel.

100. Terms and conditions to these insurances covers apply. Further details are available from the Manager Governance.

Refreshments, Newspapers and Magazines

- 101. Refreshments shall be provided for Council Members while they are attending Council or Committee meetings at the Town Hall.
- 102. Non-alcoholic beverages and tea and coffee making facilities for the use of Council Members, and their guests and visitors, shall be provided in the Members' Room.
- 103. Newspapers and periodicals shall be provided in the Members' Room and associated digital access to these publications provided where available.

Building Access and Parking

- 104. Council Members are entitled to be provided with a security pass/key allowing 24 hour access to the Members' offices and the Members' Room, to support them in discharging their responsibilities as Council Members.
- 105. Council Members who are on official business of the Corporation of the City of Adelaide asoutlined in Standing Order 50, are entitled to park in the City of Adelaide Permit Zones in Pirie, King William and Flinders Streets, in Visitor Permit areas, and in ticket spaces withoutpurchasing a ticket and timed areas for longer than the maximum time. The vehicle mustclearly display the City of Adelaide Council crest sticker on the windscreen at the time of parking. No parking is allowed in front of the Town Hall in the *Permit Zone requiringauthorisation by Lord Mayor at all times*, without prior approval of the Lord Mayor.
- 106. Council Members shall be offered a UPark card which allows them access to any of the UPark car parks, including Park Lands Car Parks operated by the Council, for use on official Council business, as outlined in Standing Order 50.
- 107. Council Members are not permitted to park in a zone which has been created exclusively for road traffic or pedestrian safety, exempli gratia no stopping areas, or continuous yellow lines.

Private Use of Council Facilities

108. If a Council Member wishes to make private use of facilities and services, he or she must obtain the approval of the Chief Executive Officer prior. If additional costs or expenses arise from private use, the Council Member must make payment to the Council accordingly.

PART 5 - TRAINING AND DEVELOPMENT

This part addresses the policy requirements pursuant to section 80A(5) of the Local Government Act-1999 (SA).

Local Government Act 1999

80A—Training and development

(1) A council must prepare and adopt a training and development policy for its members.

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(2) The policy—

(a) must be aimed at assisting members in the performance and discharge of their functionsand duties; and

(b) must incorporate the prescribed mandatory requirements and comply with any other requirements prescribed by the regulations; and

(c) may specify other requirements relating to the conduct and completion of training and development by members.

(2a) A training and development policy of a council may make different provision according to different members of the council.

(2b) If a member of a council fails to comply with the prescribed mandatory requirements, the council must suspend the member from the office of member of the council, unless the member satisfies the council that there were good reasons for the failure to comply.

(2c) If a council suspends a member of the council under subsection (2b), the chief executive officer must give public notice of the suspension as soon as practicable after determining to suspend the member.

(2d) Despite any other Act or law, or any determination of the Remuneration Tribunal, a member of a council suspended under subsection (2b) is not entitled to an allowance under section 76, or reimbursement of expenses, or any other facility, service or form of support, that the member-would otherwise be entitled to under this Act, during the period of suspension...

(2e) If a member of a council who is suspended under subsection (2b) as a result of failing tocomply with the prescribed mandatory requirements satisfies the council that the member hascomplied with the prescribed mandatory requirements, the council must revoke the suspension andgive public notice of the revocation...

(2f) If a member of a council is suspended under subsection (2b) for a continuous period of morethan the prescribed period, the council must apply to SACAT for an order disqualifying the memberfrom the office of member of the council under this Act.

(2g) If a member is disqualified under subsection (2f), the disqualification extends to all other offices held in the member's capacity as a member of the council or by virtue of being a member of the council.

(2h) The chief executive officer must maintain a register relating to training and development in accordance with the regulations.

(2i) A member of a council must, at the request of the chief executive officer, provide to the chief executive officer, within a period specified in the request, specified information, or information of a specified kind, relating to training and development by the member.

(2j) A member of a council must not contravene, or fail to comply with, a request under subsection-(2i).-

(2k) In this section-

prescribed mandatory requirements means the requirements prescribed by the regulationsrelating to training and development that must be completed by members of councils, which mayinclude timeframes for the completion of such training and development.

(3) A council may from time to time alter its policy, or substitute a new policy.

Local Government (General) Regulations 2013

8AA—Training and development

(a1) For the purposes of section 80A(2)(b) of the Act, a training and development policy of a council must incorporate the training requirements for council members that are expressed to be mandatory requirements in the LGA training standards (*prescribed mandatory requirements*).

(1) For the purposes of section 80A(2)(b) of the Act, a council must ensure that its training and development policy—

(a) provides that members must undertake regular training in accordance with the policy; and

(b) complies with the LGA training standards.

(1a) For the purposes of section 80A(2f) of the Act, the prescribed period is 12 months.

(1b) For the purposes of section 80A(2h) of the Act, a register relating to training and development of members of a council must include the following information in respect of each member:

(a) the member's name;

(b) in respect of training and development required to be completed by the member-

(i) the name (if any) and subject of the training or development; and

(ii) the date by which the training or development is required to be completed by the member; and-

(iii) the date on which the training or development was completed by the member.

(2) In this regulation—

LGA training standards means the document entitled *LGA training standards for council members* approved by the Minister for the purposes of this regulation and published on a website maintained by the LGA, as in force from time to time.

- (3) An alteration to the LGA training standards by the LGA has no force or effect for the purposes of subregulation (2) unless or until the Minister has provided his or her written approval to the making of the alteration.
- (4) For the purposes of the definition of LGA training standards—

(a) the LGA is declared to be a prescribed body under section 303(4) of the Act; and

- (b) the LGA training standards are adopted by these regulations pursuant to section 303(4) of the Act; and
- (c) the principal office of the LGA (at 148 Frome Street, Adelaide, 5000 or, if the LGA moves its principal office, at that new address) is specified for the purposes of section 303(7)(c) of the Act.
- 109. The Chief Executive Officer will allocate the Council approved budget each financial year to support the training and development of Council Members.
- 110. At the beginning of each Council term the Chief Executive Officer will provide reasonable training to support the induction and onboarding of Council Members.

Minimum and Mandatory Training

111. The following are the minimum and mandatory training requirements (modules) of the LGA training standard that each Council Member is required to complete within the first 12 months of the municipal term.

Summary from LGA Training Standards for Council Members

LGA Training Standards for Council Members

The LGA Training Standards provides a community leadership competency framework, defining the key capabilities required to perform the council member role, the core modules and anticipated learning objectives and outcomes.

The framework responds to the legislative requirements and community expectations of council members. The local government sector has a strong aspiration to build and develop capabilities and the performance of council members and in return, achieve great outcomes for local communities.

The framework defines community leadership competencies in four parts:

Behaviour	To identify attributes and develop skills that uphold the Behavioural Standards and principles of good governance.
Civic	To develop knowledge of the Australian system of government and how Councils fulfil the objectives of the Local Government Act to deliver reputable community outcomes.
Legal	To develop the knowledge and skills required to meet the legal responsibilities of a council member.
Strategy & Finance	To develop the knowledge of integrated strategic and annual business planning and the skill to manage public funds appropriately.

The LGA Training Standards provides for the knowledge and skills of council members to be developed as part of induction program, council leadership workshop and training modules.

Completion of this training will satisfy the mandatory training requirements. In addition, this-Standard provides guidance to on-going personal and professional development.

Induction Program

Given the breadth of responsibilities held by council members, participation in a formal inductionprogram provides the support and resources to effectively perform in the role.

The chief executive officer (CEO) will arrange an orientation and induction process for a new council which complements the completion of mandatory training. The induction program may include (but not be limited to):-

- information on administrative facilities/CEO support, council member allowances and benefits, training, and development.
- a tour of the council area and facilities
- information on the organisational and operational structure including, an overview of each of the functions or department; and introduction to key staff.
- a schedule of briefings on key strategic issues.

An induction program is important in building effective working relationships between councilmembers. It is, therefore, the responsibility of all council members to participate in the inductionprogram.

Council Leadership workshop-

Upon election, council members are required to serve the overall public interest, put any personal differences aside and provide community leadership.

The community expects council members to focus on the work of council and effectively engage and work with each other and council employees in a respectful and professional manner.

Section 59 of the *Local Government Act* 1999 sets out the roles of members of councils and includes an obligation to ensure positive and constructive working relationships within the council.

All council members must attend a workshop designed to assist in building effective working relationships and focus on Council's strategic purpose.

The CEO will arrange a workshop that may include (but not be limited to):

- An opportunity to build connections (between council members and council members with CEO/key staff)
- Identify shared values and aspirations for delivering outcomes for the community-
- Provide an overview of existing strategic priorities, plans and strategies of Council
- Establish effective working relationships and team culture in the context of defined roles and responsibilities.

To ensure leadership effectiveness in working to deliver Council's strategic purpose, it is incumbent on all members to be well informed and engage in information or briefing sessions throughout the term.

Mayoral Leadership

Section 58 of the *Local Government Act* 1999 sets out the specific roles of principal members or Mayors.

These include key responsibilities, as leader of the council, to provide leadership and guidance and lead the promotion of positive and constructive working relationships. To support performance in this leadership role, 'Mayoral Leadership training' must be completed by all Mayors. The Standard sets out the additional competencies required of a Mayor (in addition to the council member-requirements)..

Training & Timeframe

This document contains the training requirements for council members. These requirements are mandatory, and every council member must undertake the Mandatory Training within the first 12-months of their four-year term.

Training Participation & Records

Completion of mandatory training is a statutory obligation for all (continuing and new) councilmembers. Records of council members participation in mandatory training, including leadershipworkshops must be kept by the council CEO in a register of training and development.

Training Delivery

Council CEOs may use internal expertise or training providers to deliver the required mandatory training. It is important that training providers have the appropriate expertise to support the required training outcomes and/or workshop facilitation...

Mandatory training should engage all council members in an interactive learning experience to build shared leadership in fulfilling their role on Council. Alternative delivery methods may be used to complement full Council engagement in face-to-face training.

Mid-term Council Leadership Refresher

A mid-term refresher workshop and update training will be required. This will include (but not belimited to):-

- A mid-term Council workshop in the maintenance of effective working relationships amongstcouncil members and with CEO/key staff.
- Legal and financial responsibilities.
- Effective Council meetings and procedures.

Ongoing Personal and Professional Development

To be effective and reputable, new and returning council members, are encouraged to continue their personal and professional development throughout the term.

This standard includes a guide for additional learning and development relevant to councilmembers roles and responsibilities and leadership effectiveness, which does not form part of themandatory training requirements-

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While there are no specific qualifications or experience required to be a council member, to be effective, council members need to demonstrate leadership qualities and a willingness to learn.

The LGA has developed a Leadership Effectiveness Tool which can assist council members to identify current leadership strengths (attributes, qualities, skills, and knowledge) and areas to further develop as part of a Council Member Professional Development Plan.

Below is a guide to additional, optional professional learning and development opportunities that have been identified as valuable to building council member skills and knowledge, in addition to the mandatory training modules.

Many of the opportunities listed under 'Knowledge' will be gained through experience on council. It is not council members' role to be subject matter experts or be involved in operational functions. This is the role and support the CEO and administration provide. However, seeking to develop a high-level understanding of these areas of Council's business and services is important in the context of Council's community leadership and decision making.

Attributes, Qualities & Skills Building emotional intelligence Effective time management Building leadership resilience Ethics & leadership Complex and integrated decision making Leading difficult conversations Communication and presentation skills Learning to speed read Digital technology skills Listening and coaching skills Effective advocacy & leadership Negotiation & facilitation skills Presentation skills Effective community engagement Effective social media management Strategic and critical thinking Knowledge Audit & Risk (for Committee members) Environment and waste management Business excellence Financial management Climate change and risk Planning & building Community development Procurement process Community health & safety Roads, assets & infrastructure Culture, arts & events Strategic risk management **Diversity & inclusion** Streetscapes, parks, and open space Economic development Understanding sustainable debt



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	Core	Modules	Learning objectives	Learning outcomes
Council member Leadership competency framework	Behaviour	 Values, ethics & behaviour Understanding values & ethics Behavioural Standards for Council Members WHS, Bullying & Harassment 	To develop the knowledge, skills and attitudes required to meet Behavioural Standards and work, health, and safety obligations for council members	 Define and distinguish values, ethics & behaviour Identify the constructive behaviours to work effectively with others and meet community expectations Explain work, health, and safety obligations that Council members must comply with. Identify conduct that would amount to bullying and/or harassment.
		Communication skills Effective communication Negotiating and influencing 	To develop communication skills for effective working relationships and constructive ways to negotiate and influence others to perform the role.	 Define communication Identify the characteristics of effective communication Explain strategies that can be used to manage difficult conversations Describe the process of negotiation and influencing positive outcomes
ž		Leadership skills - Strategic thinking - Change management - Building resilience	To develop the knowledge, skills and attitudes required to effectively perform a community leadership role	 Identify the characteristics of a strategic thinker Define change management in context to Council's complex and integrated business Identify methods by which strategic and integrated thinking applies Identify methods and strategies to build resilience to competently fulfil role

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Document Set ID: 783010 Version: 3, Version Date: 10/10/2022



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	Core	Modules	Learning objectives	Learning outcomes
Council member Leadership competency framework	CIVIC	Introduction to local government The Australian System of Government Role, functions and objectives of Local Government Composition and Council Structures Role of Council to CEO/staff and working together Council Services	To develop knowledge of the role and function of local government and how Council can effectively fulfill the objectives in the Local Government Act.	 Explain the role of local government in the Australian System of Government Define and explain the role and function of Council Define and explain the separate roles of the elected Council to CEO/staff, both the legislative provisions and operational structures that support effective working relationships.
		 Effective council meetings Overview of the types of meetings Council member preparation and responsibilities Structure and purpose of meetings Role of and purpose of information or briefing sessions 	To develop knowledge of the range of council meetings that may be held and to identify the responsibilities of council members to contribute to effective meetings.	 List the types of meetings held by a council Identify how council meetings are structured and the purpose of such meetings Identify the responsibilities of council members to prepare for council meetings Define and explain the role of an information or briefing session and effective participation
		Council meeting procedures Public access Meeting procedures Role of the Principal Member Moving motions, speaking to motions, and voting Effective presentation and constructive debate Minutes and upholding decisions of Council	To define the behaviour and develop the knowledge and skills to contribute to the effective operation of meetings procedures.	 Identify meeting procedures that apply to council meetings Explain the role of the Principal Member at council meetings Define 'a motion' and explain how motions are moved, spoken to, and voted upon Identify methods for effectively presenting information and engaging in constructive debate at council meetings Explain the purpose of Minutes and describe how council decisions are upheld
		 Representing council decisions The role of the Principal Member as Council spokesperson Related legislative and Council policy responsibilities Effective use of media channels 	To develop knowledge of the legislative provisions, policies and processes that relate to effective ways Council and council members represent Council meeting decisions.	 Explain the role of the Principal Member Identify different media channels used by Council Explain the legislative requirements and Council policies relating to media Define the role of council member and effective ways to use Councils and council members media channels (including social media)

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	Core	Modules	Learning objectives	Learning outcomes
Council member Leadership com	_	Role of a council member - General duties - Conflict of Interest - Gifts & Benefits	To develop an ability to interpret and analyse legislative provisions that identify the role of a council member	 Define the general duties of a council member Explain the principles to be observed Define a conflict of interest and explain the obligations if a conflict of interest exists Describe the obligations of council members concerning the receipt of gifts or benefits
ouncil member .eadership competency framework	Legal	Registers, returns and resources - Register of interest - Primary and ordinary returns - Allowances and benefits Legal protections and oversight - Corruption, misconduct and maladministration	To develop the knowledge of obligations for declaring interests, the resources to support the role of council member and the agencies that have external oversight (Ombudsman SA, OPI, ICAC, Minister for Local Government, District Court and SACAT)	 Explain the purpose and obligations of a Register of Interest Define a 'primary' and 'ordinary' return and the information that is contained in such returns Explain the supporting resources and what legal protections are offered to council members Explain the different external bodies in providing external oversight in upholding public integrity and council member obligations
/ framework	Strategy	Integrated strategic management planning and performance - Purpose of strategic, longer financial and asset management planning - Purpose of annual business planning and budgeting - Community engagement and performance reporting	To develop the knowledge required to undertake integrated strategic management, financial planning, and performance	 Define 'integrated strategic management planning' Describe the purpose of strategic, financial asset management planning Explain the purpose of annual business planning and budgeting Identify legislative requirements, Council policy and methods for community engagement and performance reporting
	tegy & Finance	Strategic risk management & oversight - Strategic risk management in decision making - Role of Audit and Risk Committee - ESCOSA oversight	To develop the knowledge of strategic risk management and oversight	 Identify types of strategic risk and opportunity (ie financial sustainability, climate change) Identify the features of effective strategic risk management and decision making Define the role of a council's Audit and Risk Committee Define and explain the role of ESCOSA
	6	 Financial management Managing public funds Rating, other revenue sources and funding plan Financial terminology and understanding financial statements and reports 	To develop the knowledge and skill to undertake contribute to effective financial management	 Identify appropriate methods for managing public funds and procurement practice Explain how Councils raise revenue from rating and other sources Define financial terminology and effectively interpret the purpose of Council financial statements and reports

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As Section 58 of the Local Government Act prescribes specific responsibilities for the Principal Member or Mayor to provide leadership and guidance for Council the following training (in addition to the council member training) is required by the Principal Member or Mayor.

	Core	Modules	Learning objectives	Learning outcomes
Principal memb Leadership com	Behaviour	Effective leadership - Leadership attributes and resilience - Listening and influencing skills - Establishing trust and effective working relationships - Managing conflict and conflict resolution	To develop the knowledge, skills and attitudes required to be an effective Principal Member of a Council	 Identify leadership attributes to perform the role and support resilience Explain listening and influencing skills that will assist a Principal Member carry out their role Identify methods for establishing trust and for developing ongoing and effective relationships Define conflict and explain appropriate methods for managing and resolving conflict
er 1petency		 Public speaking & media (skills) Public speaking skills Effective media engagement for Councils key spokesperson 	To develop the knowledge and skill that will enable a Principal Member to speak confidently and effectively in public on behalf of Council	 Define the role of a Principal Member as the key Council spokesperson Identify the attributes, qualities, and skills of an effective public speaker and media spokesperson
framework	Civic	 Meeting procedures (technical knowledge) Formal meeting procedures Effective Meetings (Chairing skills) To lead a positive and ethical culture within the governing body Provide guidance on strategic decision making and guide debate for a reputable council. 	To effectively chair council meetings with the technical knowledge of meeting procedures and the skills to support constructive debate and effective decision making.	 Identify the procedures that formally guide Council meetings (commencement, questions with or without notice, motions, speaking to motions, amendment of motions, formal motion, address to motion, voting, divisions, points of order, interruption of meeting, suspension, and removal of member, deputations and public question time) Identify skills that will enable a meeting to be chaired effectively and efficiently and that will promote respectful and constructive debate for strategic decision making.

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- requirements are known in advance).
- 122.2 Vote in line with pre-existing Council decisions or policies.
- City of Adelaide Standing Orders

112. The Chief Executive Officer must keep a record that indicates that Council Members have completed the required modules.

Professional Memberships

- 113. Council Members are entitled to have one professional membership provided each year by the Corporation of the City of Adelaide, and two per year in respect to the Lord Mayor, to support them in undertaking their official duties as Council Members.
- 114. The Chief Executive Officer will approve the professional membership(s) that will be paid for by the Corporation of the City of Adelaide.
- 115. A tax invoice shall be provided to the Chief Executive Officer or delegate to enable payment of the professional membership within 28 days of the membership being agreed. Payment of professional memberships by Council will be limited to the term of Council.
- 116. Any professional membership provided by Council must be recorded on the Register of Allowances and Benefits.

Authorisation to Attend Interstate Events

- 117. In recognition of the strategic importance of the Lord Mayor role as the primary representative of the City of Adelaide, the Lord Mayor may attend interstate conferences, seminars, meetingsor other engagements without the need for separate Council approval, with Council meeting the reasonable costs of travel, accommodation and subsistence-
- 118. Expenditure by Council Members incurred by attending meetings, conferences, seminars, training or other engagements interstate must be approved by Council in advance, if such expenditure is to be reimbursed to the Council Member or paid by the Corporation of the City of Adelaide. Council Members are expected to discuss proposed attendance with the Lord Mayor prior to the proposal being considered by Council.
 - 118.1 The booking of business class air travel, to be paid for or reimbursed by City of Adelaide, is prohibited while on official business of the City of Adelaide.

Authorisation to Attend Overseas Events

- 119. Expenditure by Council Members incurred by attending meetings, conferences, seminars, training or other engagements overseas must be approved by Council in advance, if such expenditure is to be reimbursed to the Council Member or paid by the Corporation of the City of Adelaide. Council Members are expected to discuss proposed attendance with the Lord Mayorprior to the proposal being considered by Council.
 - 119.1 The booking of business class air travel, to be paid for or reimbursed by City of Adelaide, is prohibited while on official business of the City of Adelaide.
- 120. Any international travel proposed by the Lord Mayor must be approved by Council prior to any such travel with an appropriate budget for travel, accommodation and subsistence.

Authorisation to Attend Local Events

121. Council Members may attend local conferences, seminars, meetings or other engagements, onthe basis that the cost will be paid by the Corporation of the City of Adelaide, or reimbursed to the Council Member, where the approval of the Chief Executive Officer has been first obtained, provided such meeting, conference, seminar, training or other engagement is relevant to the operations of the Corporation of the City of Adelaide, Local Government generally, or is directly related to the performance and discharge of the roles or duties of the Council Member.

Voting Rights attending a conference or meeting

122. When a Council Member, including the Lord Mayor, is attending a conference or meeting at the expense of the Corporation of the City of Adelaide, the Council Member must act as a representative of the Council and, if feasible, will:

122.1 Seek a prior endorsed position or decision from Council where applicable (if vote

Reports on Attendance

123. A Council Member attending an overseas or interstate meeting, conference, seminar, training or engagement must prepare and submit a report to a meeting of the Council occurring within 60 days (2) months following such attendance.

Reporting

- 124. All reimbursements or payments made on behalf of Council Members to attend training and development activities will be recorded in the Register of Allowances and Benefits.
- 125. In respect of each Council Member, a record of travel expenses for interstate and international travel will be maintained by the Chief Executive Officer (the Register of Travel Allowances Refer to Standing Order 79).
- 126. Details of each Council Member's training and development activity will also be recorded in the Annual Report, as required by the Schedule 4 of the *Local Government Act 1999 (SA)*.

PART 6 - RECORD KEEPING AND ACCESS RIGHTS

Records

- 127. The *State Records Act 1997 (SA)* places statutory obligations on the Corporation of the City of Adelaide to retain its official records for continuing administrative and legal purposes, and to dispose of them only in accordance with General Disposal Schedule 20, or an authority issued by State Records under the Act.
- 128. The Independent Commissioner Against Corruption Act 2012 (SA), Freedom of Information Act, 1991 (SA) the Ombudsman Act 1972 (SA) and the Evidence Act 1929 (SA), contain provisions in relation to access to official records and/or obligations to make such records available in legal proceedings.
- 129. Council Members' written and electronic records that concern the Corporation of the City of Adelaide business, functions or activities are classified as 'official records' under the *State Records Act, 1997 (SA)* and must be retained. Council Members have an obligation to ensure the records created or used by them in the course of performing their official functions and duties are retained and incorporated in the Corporation of the City of Adelaide's records, including:
 - 129.1 Social media accounts and receipt or response to official business, which are to be forwarded to a City of Adelaide email address, or the relevant City of Adelaide social media account, tagged to enable the Council record keeping process to be utilised.
 - 129.2 The obligation for Council Members to retain records does not apply to those items that are personal or private, or documents which the Corporation of the City of Adelaide has itself created and stored such as Council agendas, minutes or briefing notes.

Access

Local Government Act 1999

61—Access to information by members of councils

- (1) A member of a council is entitled at any reasonable time, in connection with the performance or discharge of the functions or duties of the member (whether under this or another Act), without charge, to have access to any relevant council document, including (but not limited to)—
 - (a) a copy of a written contract entered into by the council, or a copy of a document relating to a contract that is proposed to be entered into by the council;
 - (b) accounting records kept by the council;
 - (c) financial statements and other documents prepared by the council under Chapter 8.
- (2) A request for access to a document under subsection (1) should be directed to the chief executive officer, or another officer specified by the chief executive officer for the purposes of this section.
- (3) The chief executive officer or another officer providing access to a document under subsection(1) may indicate to the member that information contained in the document is, or should be considered as, confidential.

CHAPTER 6 Council Governance

PART 1 - COUNCIL AND COMMITTEES

- 130. Council, established through the Local Government Act 1999 (SA) and the City of Adelaide Act 1998 (SA), is the governing body of the Corporation of the City of Adelaide and is:
 - 130.1 Accountable to the Capital City Community for City leadership and strategy developmentthat delivers benefit for all South Australian.
 - 130.2 Responsible for the delivery of efficient and effective local government services that respond to the community's needs.
- 131. Council is comprised of all those who have been elected as Members of the governing body of the Corporation of the City of Adelaide (refer section 35 *Local Government Act 1999(SA)*) and the Lord Mayor is the Principal Member (refer Chapter 2 Roles).
- 132. The Governance Structure is to be approved by Council. Prior to the Council resolving the structure it seeks to establish for the municipal term of office, the Chief Executive Officer willliaise with the Lord Mayor and all Council Members seeking input on governance arrangements.

Committees

Local Government Act 1999

41-Committees

- (1) A council may establish committees.
- (2) A committee may, according to a determination of the council (and subject to the operation of this Act), be established—
 - (a) to assist the council in the performance of its functions;
 - (b) to inquire into and report to the council on matters within the ambit of the council'sresponsibilities;
 - (c) to provide advice to the council;
 - (d) to exercise, perform or discharge delegated powers, functions or duties.
- (3) The membership of a committee will be determined by the council and may consist of, or include, persons who are not members of the council.
- (4) The council must appoint a person as the presiding member of a committee, or make provisionfor the appointment of a presiding member.
- (5) A member of a committee holds office at the pleasure of the council.
- (6) The council may appoint the principal member of the council as an *ex officio* member of a committee (but in such a case the principal member will not be taken to be included in the membership of the committee unless actually present at a meeting of the committee).
- (7) A committee may establish a subcommittee to assist it in a matter.
- (8) A council must, when establishing a committee, determine the reporting and otheraccountability requirements that are to apply in relation to the committee.
- (9) A committee that is performing a regulatory activity of the council must report to the council on its activities at least quarterly.
- (10) The establishment of a committee does not derogate from the power of the council to act in a matter.
- (11) No act or proceeding of a council committee is invalid by reason of-
 - (a) a vacancy or vacancies in the membership of the committee; or
 - (b) a defect in the election or appointment of a member or members of the committee; or-

- (c) the fact that the election of a member or members of the committee is subsequently declared void by a court of competent jurisdiction.
- (12) No civil liability attaches to a member of a committee for an honest act or omission in the exercise, performance or discharge, or purported exercise, performance or discharge, of the member's or committee's powers, functions or duties.
- (13) A liability that would, but for subsection (12), attach to a member of a committee attaches instead to the council.

Delegations

Local Government Act 1999

44—Delegations

(1) A council may delegate a power or function vested or conferred under this or another Act.

(2) A delegation may be made-

(a) to a council committee; or

(b) to a subsidiary of the council; or

(ba) to a joint planning board established under a planning agreement to which the council is a party; or-

(c) to an employee of the council; or

(d) to the employee of the council for the time being occupying a particular office or position; or-

(e) to an authorised person.

(3) However, a council may not delegate-

(a) power to make a by-law or to determine that a by-law applies only within a part or parts of the area of the council;

(b) power to declare rates or a charge with the character of a rate;

(c) power to borrow money or to obtain other forms of financial accommodation;

- (d) power to adopt or revise a strategic management plan of the council;-
- (da) power to adopt or revise an annual business plan or budget of the council;
- (e) power to approve expenditure of money on works, services or operations of the council not contained in a budget adopted by the council;
- (g) power to approve payment or reimbursement of expenses that may be paid at the discretion of the council and for which the council has not adopted a formal policy or made specific-financial provision;
- (h) power to establish a subsidiary, or to participate in the establishment of a regional subsidiary;
- (i) power to make an application or recommendation, or to report or to give a notice, to the Governor or the Minister, being an application, recommendation, report or notice for which provision is made by or under this or another Act;
- (j) power to fix, vary or revoke a fee under section 188(1)(d) to (h);-
- (ja) the power to revoke the classification of land as community land under section 194;-
- (k) a power or function excluded from delegation by the regulations.

(3a) A council must not delegate

(a) the power to enter into, or to vary or terminate, a building upgrade agreement on behalf of the council; or-

(b) the power to declare and levy a building upgrade charge under a building upgrade agreement,

except to the chief executive officer and, despite subsection (4)(b), the chief executive officercannot subdelegate these powers.

(4) A delegation-

- (a) is subject to conditions and limitations determined by the council or specified by the regulations; and
- (b) if made to the chief executive officer authorises the subdelegation of the delegated power or function unless the council directs otherwise and if made to anyone else authorises the subdelegation of the delegated power or function with the approval of the council; and
- (c) is revocable at will and does not prevent the council from acting in a matter.
- (5) If a power or function is delegated to an employee of the council, the employee is responsible to the chief executive officer for the efficient and effective exercise or performance of that power or function...
- (6) The council must cause a separate record to be kept of all delegations under this section.
- (6a) The council may at any time, and must within 12 months after the conclusion of each periodicelection, review the delegations for the time being in force under this section.
- (9) This section does not limit or affect a power of delegation under another Act.

Audit and Risk Committee

Local Government Act 1999

126—Audit committee

(1) A council must have an audit committee.

(2) The membership of an audit committee—

- (a) may include persons who are not members of the council; and
- (b) may not include an employee of the council (although an employee may attend a meeting of the committee if appropriate); and
- (c) may include, or be comprised of, members of an audit committee for another council; and
- (d) must otherwise be determined in accordance with the requirements of the regulations.

(4) The functions of an audit committee include—

- (a) reviewing annual financial statements to ensure that they present fairly the state of affairsof the council; and-
- (ab) proposing, and providing information relevant to, a review of the council's strategicmanagement plans or annual business plan; and
- (ac) proposing, and reviewing, the exercise of powers under section 130A; and
- (b) liaising with the council's auditor; and
- (c) reviewing the adequacy of the accounting, internal control, reporting and other financial management systems and practices of the council on a regular basis.
- 133. The Audit and Risk Committee Terms of Reference will be adopted by Council.

Reconciliation Committee

City of Adelaide Standing Orders

- 134. There shall be a Reconciliation Committee appointed by Council established for the term of the office.
- 135. Membership will be in accordance with the City of Adelaide Reconciliation Committee Terms of Reference adopted by Council.
- 136. The primary purpose of the Reconciliation Committee is to engage collaboratively with peak-Government and non-Government reconciliation groups to advance reconciliation in the City of-Adelaide and encourage and seek broad participation from Aboriginal People in Councilactivities and events.
- 137. The role of the Reconciliation Committee is to:
 - 137.1 Recommend to Council a Reconciliation Action Plan (schedule of reconciliation initiatives) that demonstrates Council's commitment to reconciliation.
 - 137.2 Provide input to policy development and strategic advice to Council across areas likely to impact on Aboriginal People as requested by Council or resolved by the Committee.
 - 137.3 Promote a positive image to the general public of Aboriginal People, facilitate reconciliation between the City of Adelaide's diverse communities and contribute to the education and awareness of the Council's communities about the diversity of Aboriginal cultures.
 - 137.4 Monitor the implementation of the guiding principles of Council's Reconciliation Vision-Statement.
- 138. The City of Adelaide's Reconciliation Committee will have dual Chairs, one of whom will be the Lord Mayor. The Reconciliation Committee will select the second person for the dual Chair role, as well as a proxy and the role of Deputy, from the remaining Reconciliation Committee members.

CEO Performance Review Committee

Local Government Act 1999

102A—Chief executive officer—performance review

(1) A council must review the performance of its chief executive officer-

(a) at least once in each year that the chief executive officer holds office as chief executive officer; and

(b) if relevant, before reappointment of the chief executive officer.

(2) The council must obtain and consider the advice of a qualified independent person on-

a review under subsection (1).

(3) In this section-

qualified independent person means a person who is-

(a) not a member or employee of the council; and

(b) determined by the council to have appropriate qualifications or experience in human resourcemanagement-

- 139. There may be a CEO Performance Review Committee appointed by Council established for term of the office.
- 140. The CEO Performance Review Committee Terms of Reference will be adopted by Council.
- 141. The role of the CEO Performance Review Committee is to meet the legislative requirements of section 102A of the *Local Government Act 1999* (SA) and as per the decision of Council.

Planning, Development and Infrastructure Act 2016

83—Panels established by joint planning boards or councils

- (1) The following provisions will apply in relation to an assessment panel appointed by a jointplanning board or a council (a designated authority) under Division 1:-
 - (a) a designated authority may appoint more than 1 assessment panel but, if it does so, the designated authority must clearly specify which class of development each assessment panel is to assess;
 - (b) a designated authority must determine-
 - (i) the membership of the assessment panel, being no more than 5 members, only 1 of which may be a member of a council, and, if the designated authority thinks fit, on the basis that the assessment panel will be constituted by a different number of members depending on the particular class of development that is being assessed by the assessment panel; and
 - (ii) the procedures to be followed with respect to the appointment of members; and
 - (iii) the terms of office of members; and
 - (iv) conditions of appointment of members, or the method by which those conditions will be determined, (including as to their remuneration) and the grounds on which, and the procedures by which, a member may be removed from office; and
 - (v) the appointment of deputy members; and
 - (vi) who will act as the presiding member of the panel and the process for appointing anacting presiding member;
 - (c) a person appointed as a member of an assessment panel must be an accredited professional;
 - (d) a person who is a member of the Parliament of the State is not eligible to be appointed as a member of an assessment panel;
 - (e) a person appointed as a member of an assessment panel must disclose his or her financial interests in accordance with Schedule 1;
 - (f) the procedures of an assessment panel must comply with any requirements prescribed by the regulations;
 - (g) a member of an assessment panel must not act in relation to a development if he or she has a direct or indirect pecuniary interest in any aspect of the development or any bodyassociated with any aspect of the development;
 - (h) the designated authority that appoints an assessment panel will be responsible for-
 - (i) arranging the staffing and support required for the purposes of the operations of the panel; and _
 - (ii) the costs and other liabilities associated with the activities of the panel;
 - (i) in the case of an assessment panel appointed by a council—the council must substitute the existing members of the panel with new members if directed to do so by the Minister acting on recommendation of the Commission under section 86.
- (2) Subsection (1)(c) does not apply if-
 - (a) the person is a member, or former member, of a council; and
 - (b) the designated authority is satisfied that the person is appropriately qualified to act as a member of the assessment panel on account of the person's experience in local-government...
- (3) Without limiting the effect of subsection (1)(g), a person will be taken to have a pecuniary interest in a matter for the purposes of the subsection if an associate of the person has an interest in the matter.
- (4) A person who contravenes subsection (1)(g) is guilty of an offence.

Maximum penalty: \$20 000.

Working Groups

- 142. From time to time the Chief Executive Officer may establish a Working Group comprised of any members of the executive and staff of the Corporation of the City of Adelaide, Council Members-and/or members of the public with particular skill or expertise.
- 143. A Working Group established under Standing Order 143 will be:
 - 143.1 Formed for a specific period of time to assist the Corporation of the City of Adelaide in carrying out a particular function or project.
 - 143.2 Advisory in nature and intended to inform the Chief Executive Officer.
 - 143.3 Not subject to the meeting and/or informal gathering provisions of the Local Government Act 1999 (SA).
- 144. Any member of a Working Group, other than a Council Member or an executive or staffmember of the Corporation of the City of Adelaide, may be offered a sitting or other fee, as the Chief Executive Officer may determine appropriate.

Subsidiaries

Local Government Act 1999

42—Ability of council to establish a subsidiary

- (1) A council may establish a subsidiary—
 - (a) to provide a specified service or services; or
 - (b) to manage or administer property, facilities or activities on behalf of the council; or
 - (c) to perform a function of the council under this or another Act.
- (2) A council cannot establish a subsidiary under this section if the primary purpose of the subsidiary would be to perform a regulatory activity of the council.
- (3) The establishment of a subsidiary under this section is subject to obtaining the approval of the Minister to the conferral of corporate status under this Act.
- (4) The establishment of a regional subsidiary does not derogate from the power of a constituent council to act in a matter...

Note-

Schedule 2 contains other provisions relevant to a regional subsidiary established by two or morecouncils under this section.

145. The following subsidiaries have been established:

- 145.1 The Adelaide Central Market Authority https://adelaidecentralmarket.com.au/about/
- 145.2 The Adelaide Economic Development Agency <u>Adelaide Economic Development Agency</u> <u>| City of Adelaide</u>
- 145.3 The Adelaide Park Lands Authority established under the Adelaide Park Lands Act 2005 (SA) Adelaide Park Lands Authority (APLA) | City of Adelaide

Local Government Act 1999

90A—Information or briefing sessions

- (1) A council, or the chief executive officer of a council, may hold or arrange for the holding of a session (not being a formal meeting of a council or council committee required to be held under this Chapter) to which more than 1 member of the council or a council committee is invited to attend or be involved in for the purposes of providing information or a briefing to attendees (an *information or briefing session*).
- (2) A matter must not be dealt with at a council information or briefing session in such a way as to obtain, or effectively obtain, a decision on the matter outside a formal meeting of the council or a council committee.
- (3) A council information or briefing session must be conducted in a place open to the public during any period in which a matter that is, or is intended to be, on the agenda for a formal meeting of the council or a council committee is discussed at the session.
- (4) However, the council or chief executive officer may order that an information or briefing session be closed to the public to the extent (and only to the extent) that the council or chief executive officer (as the case requires) considers it to be necessary and appropriate for a matter of a kind referred to in subsection (3) to be discussed in a session closed to the public in order to receive, discuss or consider in confidence any information or matter listed in section 90(3) (after taking into account any relevant consideration under that subsection).
- (5) If an order is made under subsection (4), the council or chief executive officer (as the case requires) must, as soon as reasonably practicable after the making of the order, make a record of—
 - (a) the grounds on which the order was made; and
 - (b) the basis on which the information or matter to which the order relates falls within the ambit of each ground on which the order was made; and
 - (c) if relevant, the reasons that receipt, consideration or discussion of the information or matter publicly at the information or briefing session would be contrary to the public interest.
- (6) If an information or briefing session is organised or held by a council or chief executive officer of a council, the following provisions apply:
 - (a) sections 90(5), (6) and (7a) apply to the information or briefing session as if it were a meeting of the council or council committee;
 - (b) a prescribed matter cannot be dealt with at an information or briefing session;
 - (c) a reference to a meeting or meetings in sections 94 and 95 includes a reference to an information or briefing session or sessions.
- (7) A council or the chief executive officer of a council must comply with any requirements of the regulations relating to the following:
 - (a) the publication of prescribed information as soon as practicable after resolving or determining to hold an information or briefing session;
 - (b) the publication of prescribed information as soon as practicable after the holding of an information or briefing session.

Local Government (General) Regulations 2013

8AB——Information or briefing sessions

- (For the purposes of section 90A(7)(b) of the Act, the following information must be published on a website determined by the chief executive officer as soon as practicable after the holding of an information or briefing session:
 - (a) the place, date and time of the session;
 - (b) the matter discussed at the session;
 - (c) whether or not the session was open to the public.

- 146. The Chief Executive Officer will, as soon as practicable, ensure the prescribed information relating to an Information or Briefing session is made available on the City of Adelaide website <u>www.cityofadelaide.com.au</u>.
- 147. Information or Briefing sessions are not subject to the procedural meeting requirements of the Local Government Act 1999 (SA) and Local Government (Proceedings at Meetings) Regulations 2013 (SA).
- 148. Information or Briefing sessions will be facilitated by the Chief Executive Officer, or another senior Council officer who is responsible for ensuring that the purpose, intent and outcomes of the information or briefing session are consistent with section 90A of the *Local Government Act 1999 (SA)*.
- 149. There will be no formal minutes recorded from an Information or Briefing session.
- 150. A record of attendance of Council Members at an Information or Briefing session will be maintained.
- 151. If an order has been made pursuant to section 90A (4) and (5) it will be recorded on the City of Adelaide Confidentiality Orders register available via <u>Council registers | City of Adelaide</u>. If an order has been made in respect of only some of the matters to be discussed at the session, then those confidential matters will be scheduled to be discussed at the end of the session wherever possible. The session will be open to the public until immediately prior to the discussion on confidential matters commencing.

PART 3 - SELECTION OF COUNCIL MEMBERS TO NOMINATED POSITIONS

Filling of Positions at Disposal of Council

152. Council, in a meeting of the Council, will determine, or delegate the determination of, every appointment to a position at its disposal.

Nomination Process

- 153. Prior to a meeting of the Council to nominate or appoint a Council Member to a position, the Chief Executive Officer shall, where possible, give Council Members at least 10 days' notice prior to the meeting of the nomination or appointment sought, with a request to provide a written expression of interest for the position via email.
- 154. The expression of interest must be sent from the Council Member directly to the Chief Executive Officer. The Council Member will state a willingness to accept a nomination for orappointment to a position and give an undertaking that he or she will, if appointed, resign from the position, subject of the appointment, within one month of ceasing to be a Council Member.
- 155. The name of each Council Member identified in the expression of interest will be included in the report presented for Council consideration and resolution on the appointment or nomination.
- 156. Where permissible, in the absence of an expression of interest from a Council Member, or requirement for a resolution of the Council to nominate for appointment, the Chief Executive Officer may nominate or appoint a suitably qualified staff member and Council will be informed of the nomination or appointment put forward.
- 157. The expression of interest process does not preclude a Council Member being nominated or accepting/declining a nomination at the meeting of the Council where the nomination or appointment is sought.
- 158. In the event an external board or committee has specifically requested that Council providemore than one nominee or appointment, the Chief Executive Officer will provide a list ofnominees presented in the order of preference, as resolved by Council.

Appointment Process

- 159. All elections for positions will be subject to confirmation by way of a resolution of Council.
- 160. Prior to Council appointing a Council Member to a position of Director on a Board of a Subsidiary, the Council will have regard to the composition and purpose of the Subsidiary, and its Charter.
- 161. If the nomination, or nominations, match the position, or positions, available, a resolution of the Council will be required to confirm the outcome of the election process.
- 162. Unless determined otherwise by Council, in the event of there being more nominations than required, an election by voting ballot of all Council Members present, will be undertaken to select a nominee.
- 163. The nominee with the highest number of votes will be the preferred Council nominee.
- 164. With the exception of the selection of a Deputy Lord Mayor, if the votes for two or morecandidates are equal, unless the meeting decides to undertake another election by voting ballotfor the candidates with equal votes, Council will draw lots to determine which candidate, or candidates, will be excluded.
- 165. In the selection of a Deputy Lord Mayor, if the votes for two or more candidates for the officeare equal, lots must be drawn to determine which candidate or candidates will be excluded [s-51(8) of the Local Government Act 1999 (SA)].
- 166. In the event lots are drawn, the candidate, or candidates, remaining, will be identified as the preferred Council nominee.
- 167. At the conclusion of a voting ballot or drawing of lots, a resolution of the Council will be required to confirm the outcome of the election process.

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Absence of Presiding Member

- 168. In the case of Council, if the Lord Mayor and Deputy Lord Mayor, or in the case of a Committee, the Chair and Deputy Chair (if appointed), are absent, then a Council Member (or Committee) will be elected to chair the meeting by the Council Members (or Committee) who are present.
 - 168.1 The election must be conducted by the Chief Executive Officer.
 - 168.2 If, at an election of an Acting Chair, there is more than one nomination, and two or more candidates receive the same number of votes, and no other candidate receives a greater number of votes, unless the meeting decides to undertake another election by voting ballot for the candidates with equal votes, the Acting Chair is to be the candidate whose name is chosen by lot...
 - 168.3 The Chief Executive Officer must arrange for the names of the candidates who have an equal number of votes to be written on similar slips, and then fold the slips so as to prevent the names from being seen, mix the slips and draw one of the slips at random.
 - 168.4 The candidate whose name is on the drawn slip is excluded and the remaining candidate elected as the Acting Chair.
 - 168.5 At the conclusion of a voting ballot or drawing of lots, a resolution of the meeting will be required to confirm the outcome of the election process.

Responsibility of Members on External Board or Committee

- 169. A Council Member who is appointed by Council to a position on an external board or external committee must act in the best interests of that external board when fulfilling his/her role as Board Member. He/she must not let the interests of the external board or external committee impact on his or her role as a Council Member.
- 170. Subject to any confidentiality and fiduciary obligations owed to an external board or external committee, a Council Member who is 'representing' the Council or committee is required, to the extent lawfully possible, to report to Council on the activities and considerations of the relevant board or committee to the extent, if any, that the activities or considerations should be of any interest or significance to the Corporation of the City of Adelaide.
- 171. Having regard to Standing Order 170 above, a Council Member who is a Council representative on an external board or external committee must update the Council on a bi-monthly basis. Administrative Support will be provided for those Members to assist in the discharge of thisresponsibility.

PART 4 - CORPORATE STATUS AND COMMON SEAL

Local Government Act 1999

35—Corporate status

- (1) A council is a body corporate with perpetual succession and a common seal.
- (2) A council bears the name assigned to it under this Act.
- (3) A council consists of the members appointed or elected to the council in accordance with this Act or the *Local Government (Elections) Act 1999*.

Local Government Act 1999

38—The common seal

- (1) The common seal of a council must not be affixed to a document except to give effect to a resolution of the council.
- (2) The affixation of the common seal must be attested by the principal member of the council and the chief executive officer.
- (3) An apparently genuine document purporting to bear the common seal of a council and the signatures of the principal member of the council and the chief executive officer attesting the affixation of the seal will, in the absence of proof to the contrary, be taken to have been duly executed by the council.
- 172. The Chief Executive Officer shall have the charge of the common seal of the Corporation of the City of Adelaide and shall be responsible for the safe custody and proper use of the same.

PART 5 - CARETAKER PERIOD AND END OF TERM OF OFFICE

173. It is a long established democratic principle that outgoing elected bodies should not use public resources for election campaigning, nor make decisions which may unreasonably, inappropriately, or unnecessarily bind an incoming Council.

Local Government (Elections) Act 1999

91A—Conduct of council during election period

- (1)A council must, within 6 months of the commencement of this section, prepare and adopt a caretaker policy governing the conduct of the council and its staff during the election period for a general election.
- (2) Subject to this section, the caretaker policy must, as a minimum-
 - (a) prohibit the making of a designated decision; and
 - (b) prohibit the use of council resources for the advantage of a particular candidate or group of candidates,

during the election period.

- (2a) Nothing in subsection (2)(b) prevents a caretaker policy from allowing the equal use of council resources by all candidates for election.
- (3) If a council considers that there are extraordinary circumstances which require the making of a designated decision during the election period, the council may apply in writing to the Minister for an exemption from the application of this section to the designated decision specified in the application.
- (4) If the Minister is satisfied that there are extraordinary circumstances, the Minister may grant an exemption from the application of this section to the designated decision specified in the application subject to any conditions or limitations that the Minister considers appropriate.
- (5) A designated decision made by a council in contravention of this section or the caretaker policy of the council is invalid.
- (6) Any person who suffers any loss or damage as a result of acting in good faith on a designated decision made in contravention of this section or a caretaker policy is entitled to compensation from the council for that loss or damage.
- (7) The caretaker policy of a council is to be taken to form part of each code of conduct required to be prepared and adopted in relation to council members and staff under the *Local Government Act 1999* or the *City of Adelaide Act 1998*.
- (8) In this section—

designated decision means a decision-

- (a) relating to the employment or remuneration of a chief executive officer, other than a decision to appoint an acting chief executive officer; or
- (b) to terminate the appointment of a chief executive officer; or
- (c) to enter into a contract, arrangement or understanding (other than a prescribed contract) the total value of which exceeds whichever is the greater of \$100 000 or 1% of the council's revenue from rates in the preceding financial year,

other than a decision of a kind excluded from this definition by regulation;

election period in relation to an election, means the period commencing on-

- (a) the day of the close of nominations for the election; or
- (b) if a council has specified a day (being a day that falls earlier than the day of the close of nominations) in its caretaker policy—the specified day,

and expiring at the conclusion of the election;

prescribed contract means a contract entered into by a council for the purpose of undertaking—(a) road construction or maintenance; or

Caretaker Policy

174. Refer to City of Adelaide Caretaker Policy adopted by Council (City of Adelaide policy portal).

End of Term of Office

- 175. Prior to entering the election period, the Chief Executive Officer, in consultation with the Lord Mayor, will prepare an End-of-Term Function proposal (including a proposed budget and function date) for Council's consideration and adoption.
- 176. The End-of-Term function will be used to acknowledge those people relevant to, or involved with, the Council during the term of office who may include, but not necessarily be limited to, any one or more of the following:
 - 176.1 the Governor of South Australia and partner
 - 176.2 former Lord Mayors' and their partners or guest
 - 176.3 State and Federal Ministers, and Shadow Ministers, relevant to the affairs of the City of Adelaide
 - 176.4 the Members of State and Federal Parliament within whose seat the City of Adelaide lies
 - 176.5 Members of Council and their partners
 - 176.6 all candidates for the Council election and their partners
 - 176.7 officials and staff of the Corporation of the City of Adelaide nominated by the Lord Mayor or Chief Executive Officer
 - 176.8 other persons of significance to the City of Adelaide affairs and areas of influence
 - 176.9 persons who have had a material involvement with the City of Adelaide during the term of office
 - 176.10 other people working or residing in the City of Adelaide who are relevant to the affairs of the City of Adelaide.
- 177. At the last ordinary meeting of the Council for the municipal term, the Chief Executive Officer shall, present an End-of-Term Report to Council on Council's activities and achievements during the Term of Office, which shall be received and recorded in the minutes of the meeting of Council at which it is presented.
- 178. Following the last meeting of Council for the Term of Office, all Council Members will receive a certificate of appreciation (or similarly titled document).
- 179. As soon as a Council Member is no longer a current serving Council Member, the use of the City of Adelaide Crest on documents and social media sites/pages must cease.

CHAPTER 7 Meeting Procedures and Access to Meetings and Documents

Regulation 6 of the *Local Government (Procedures at Meetings) Regulations 2013 (SA)* (the Regulations) provides that a Council may add or vary certain provisions of Part 2 of the Regulations by adopting a code of practice that establishes procedures for the relevant matter or matters that apply in substitution for the relevant provision.

Code of Practice for Access to Meetings and Documents pursuant to section 92 *Local Government Act 1999 (SA)*

PART 1 - INTRODUCTION

Sections 86(8) and 89 of the *Local Government Act 1999 (SA)* (the Act), refer to the procedures to be followed at Council and Committee meetings, respectively.

The following Standing Orders apply equally to Council and Committee meetings, unless otherwise-specified.

Local Government Act 1999

86—Procedure at meetings

- (8) Subject to this Act, the procedure to be observed at a meeting of a council will be— (a) as prescribed by regulation;
 - (b) insofar as the procedure is not prescribed by regulation—as determined by the council.

89—Proceedings of council committees

- (1) Subject to this Act, the procedure to be observed in relation to the conduct of meetings of a council committee will be—
 - (a) as prescribed by regulation;
 - (b) insofar as the procedure is not prescribed by regulation—as determined by the council;
 - (c) insofar as the procedure is not prescribed by regulation or determined by the council—as determined by the council committee itself.

Regulation 6 of the Regulations provides that a Council may add or vary certain provisions of Part 2 of the Regulations by adopting a code of practice that establishes procedures for the relevant matter or matters that apply in substitution for the relevant provision.

Local Government (Procedures at Meetings) Regulations 2013

6-Discretionary procedures

- (1) Subject to the requirements of the Act, if a provision of this Part is expressed to be capable of being varied at the discretion of the council pursuant to this regulation, then a council may, by a resolution supported by at least two-thirds of the members of the council entitled to vote on the resolution, determine that a code of practice prepared or adopted by the council that establishes its own procedures for the relevant matter or matters will apply in substitution for the relevant provision (and such a determination will have effect according to its terms).
- (2) A council should, at least once in every financial year, review the operation of a code of practiceunder this regulation.
- (3) A council may at any time, by resolution supported by at least two-thirds of the members of the council entitled to vote on the resolution, alter a code of practice, or substitute or revoke a code of practice.
- (4) A council must, in considering the exercise of a power under this regulation, take into account the Guiding Principles.
- (7) Regulation 12(4) does not apply to a motion under subregulation (3).
- (8) This regulation does not limit or derogate from the operation of regulation 20.
- 180. Council, having taken into account the Guiding Principles of the Meeting Regulations, by a resolution supported by at least two-thirds of the Council Members, has determined this Code of Practice which establishes and identifies its own procedures.

The purpose of this Code is to provide Council Members, Council employees and the publicclear procedures and expectations at Council and Committee meetings.

Interpretation

Local Government (Procedures at Meetings) Regulations 2013

3-Interpretation

(1) In these regulations, unless the contrary intention appears-

Act means the Local Government Act 1999;

clear days—see subregulations (2) and (3);

deputation means a person or group of persons who wish to appear personally before a council or council committee in order to address the council or committee (as the case may be) on a particular matter;

formal motion means a motion—

- (a) that the meeting proceed to the next business; or
- (b) that the question be put; or
- (c) that the question lie on the table; or
- (d) that the question be adjourned; or-
- (e) that the meeting be adjourned

Guiding Principles—see regulation 4;

member means a member of the council or council committee (as the case may be);

point of order means a point raised to draw attention to an alleged breach of the Act or these regulations in relation to the proceedings of a meeting;

presiding member means the person who is the presiding member of a council or council committee (as the case may be) and includes any person who is presiding at a particular meeting;

written notice includes a notice given in a manner or form determined by the council.

(2) In the calculation of *clear days* in relation to the giving of notice before a meeting-

- (a) the day on which the notice is given, and the day on which the meeting occurs, will not be taken into account; and
- (b) Saturdays, Sundays and public holidays will be taken into account.
- (3) For the purposes of the calculation of *clear days* under subregulation (2), if a notice is given after 5 p.m. on a day, the notice will be taken to have been given on the next day.
- (4) For the purposes of these regulations, a vote on whether *leave of the meeting* is granted may be conducted by a show of hands (but nothing in this subregulation prevents a division from being called in relation to the vote).

Guiding Principles

Local Government (Procedures at Meetings) Regulations 2013

4—Guiding Principles

The following principles (the *Guiding Principles*) should be applied with respect to the procedures to be observed at a meeting of a council or a council committee:

- (a) procedures should be fair and contribute to open, transparent and informed decision-making;
- (b) procedures should encourage appropriate community participation in the affairs of the council;
- (c) procedures should reflect levels of formality appropriate to the nature and scope of responsibilities exercised at the meeting;
- (d) procedures should be sufficiently certain to give the community and decision-makers confidence in the deliberations undertaken at the meeting.

Applicability

Local Government (Procedures at Meetings) Regulations 2013

Part 2—Meetings of councils and key committees

5—Application of Part

The provisions of this Part apply to or in relation to-

(a) the meetings of a council; and

(b) the meetings of a council committee performing regulatory activities; and

(c) the meetings of any other council committee if the council has, by resolution, determined that this Part should apply to that committee.

Local Government (Procedures at Meetings) Regulations 2013

Part 3-Meetings of other committees

22—Application of Part

The provisions of this Part apply to or in relation to the meetings of any council committee that is not subject to the operation of Part 2.

Protocols

- 181. Council Members must at all times comply with the Behavioural Standards for Council Members. To support the orderly, respectful and consistent conduct of meetings, particular attention is drawn to Part 2 – Council Member Behaviour (refer to Chapter 3 – General Duties and Member Integrity and Behaviour).
- 182. Breaches of these Standing Orders or the Behavioural Standards will be dealt with according to the procedure for handling a complaint under the Behaviour Management Policy, with appropriate penalties applicable.
- 183. When speaking at a Council meeting, Council Members should address the presiding memberand not the public gallery.
- 184. When entering and leaving the meeting it is appropriate to acknowledge the presiding member.
- 185. Do not interrupt another Council Member while they are speaking, unless it is to object to wordsused by a Council Member, to raise a point of order or to advise loss of quorum.
- 186. Mobile telephones and tablet devices must be switched off or in vibration or silent mode during. Council and Committee meetings. Council Members shall not make or receive telephone calls during Council and Committee meetings and must leave the Chamber or Colonel Light Room if absolutely required to do so.

PART 2 - CALLING AND NOTICE OF MEETINGS

Local Government Act 1999

Council Meetings

81—Frequency and timing of ordinary meetings

- (1) Subject to this section, ordinary meetings of a council will be held at times and places appointed by a resolution of the council.
- (2) There must be at least one ordinary meeting in each month.
- (3) If a time and place has not been appointed for the holding of an ordinary meeting during a month, the chief executive officer must appoint the time and place at which the ordinary meeting for the month is to be held.
- (4) The chief executive officer must also appoint the time and place at which the first ordinary meeting of a council will be held—
 - (a) after the council is constituted under Chapter 3; or-
 - (b) after a general election of the council.
- (5) Ordinary meetings of a council may not be held on Sundays, or on public holidays.
- (6) In the case of a municipal council, ordinary meetings of the council may not be held before 5p.m. unless the council resolves otherwise by a resolution supported unanimously by allmembers of the council.
- (7) A resolution under subsection (6) does not operate in relation to a meeting held after the conclusion of the general election next held following the making of the resolution.

82-Calling of special meetings

- (1) The chief executive officer must, at the request of-
 - (a) the principal member of the council; or
 - (b) at least three members of the council; or
 - (c) a council committee at which at least three members of the council vote in favour of the making of the request,

call a special meeting of the council.

- (2) The chief executive officer must be provided with an agenda for the special meeting at the time that a request is made under subsection (1) (and if an agenda is not provided then the request has no effect).
- (3) Special meetings may be held at any time.

83-Notice of ordinary or special meetings

- (1) In the case of an ordinary meeting, the chief executive officer must give each member of the council notice of the meeting at least three clear days before the date of the meeting.
- (2) In the case of a special meeting, the chief executive officer must give each member of the council notice of the meeting at least four hours before the commencement of the meeting.
- (3) Notice of a meeting of the council must-
 - (a) be in writing; and
 - (b) set out the date, time and place of the meeting; and
 - (c) be signed by the chief executive officer; and
 - (d) contain, or be accompanied by, the agenda for the meeting.
- (4) The chief executive officer must, insofar as is reasonably practicable-

- (a) ensure that items on an agenda given to members of the council under this section are described with reasonable particularity and accuracy; and
- (b) supply to each member of the council at the time that notice of a meeting is given a copy of any documents or reports that are to be considered at the meeting (so far as this is practicable).
- (5) The chief executive officer may indicate on a document or report provided to members of the council under subsection (4) (or on a separate notice) any information or matter contained in orarising from a document or report that may, if the council so determines, be considered in confidence under Part 3, provided that the chief executive officer at the same time specifies the basis on which an order could be made under that Part.
- (6) Notice may be given to a member of a council under this section-

(a) personally; or

- (b) by delivering the notice (whether by post or otherwise) to the usual place of residence of the member or to another place authorised in writing by the member; or
- (c) by leaving the notice for the member at an appropriate place at the principal office of the council, if authorised in writing by the member to do so; or
- (d) by a means authorised in writing by the member as being an available means of givingnotice.
- (7) A notice that is not given in accordance with subsection (6) is taken to have been validly given if the chief executive officer considers it impracticable to give the notice in accordance with that subsection and takes action the chief executive officer considers reasonably practicable in the circumstances to bring the notice to the attention of the member.
- (9) The fact that a notice of a meeting has not been given to a member of a council in accordancewith this section does not, of itself, invalidate the holding of the meeting or a resolution ordecision passed or made at the meeting but SACAT may, on the application of the Minister, annul a resolution or decision passed or made at the meeting and make such ancillary orconsequential orders as it thinks fit if satisfied that such action is warranted in the circumstances of the particular case-

84-Public notice of council meetings

- (1) The chief executive officer must give notice to the public of the times and places of meetings of the council.
- (1a) The chief executive officer must publicly display the notice required under subsection (1) at the principal office of the council and publish the notice and agenda for the meeting in accordancewith section 132(1)(a).
- (2) The notice required under subsection (1) must be given-
 - (a) in the case of an ordinary meeting—at least three clear days before the date of the meeting; or_
 - (b) in the case of a special meeting—as soon as practicable after the time that notice of the meeting is given to members of the council.
- (2a) Without derogating from subsection (1a), the chief executive officer may also give notice to the public of the time and place of a meeting of the council in such other manner as the chief executive officer considers appropriate after taking into account—
 - (a) the characteristics of the council's community and area; and
 - (b) the best ways to bring notice of a meeting of the council to the public's attention; and
 - (c) such other matters as the chief executive officer thinks fit.
- (3) The notice required under subsection (1) must be kept on public display and continue to be published in accordance with section 132(1)(a) until the completion of the relevant meeting.

- (5) The chief executive officer must also ensure that a reasonable number of copies of any document or report supplied to members of the council for consideration at a meeting of the council are available for inspection by members of the public—
 - (a) in the case of a document or report supplied to members of the council before the meeting on a website determined by the chief executive officer as soon as practicable after the timewhen the document or report is supplied to members of the council; or
 - (b) in the case of a document or report supplied to members of the council at the meeting—atthe meeting as soon as practicable after the time when the document or report is supplied tomembers of the council.
- (6) However, subsection (5) does not apply to a document or report-
 - (a) that is subject to the operation of section 83(5); or-
 - (b) that relates to a matter dealt with by the council on a confidential basis under Part 3.

Local Government Act 1999

Committee Meetings

87—Calling and timing of committee meetings

- (1) Ordinary meetings of a council committee will be held at times and places appointed by the council or, subject to a decision of the council, the council committee.
- (2) A council or council committee must, in appointing a time for the holding of an ordinary meeting of a council committee, take into account—

(a) the availability and convenience of members of the committee; and

(b) the nature and purpose of the committee.

- (3) A resolution appointing a time for the holding of an ordinary meeting of a council committee does not operate after the conclusion of the general election next following the making of the resolution...
- (4) The chief executive officer must ensure that each member of a council committee is givennotice of an ordinary meeting of the committee at least three clear days before the date of themeeting.
- (5) The chief executive officer must, at the request of-
 - (a) the presiding member of a council committee; or-
 - (b) at least two members of a council committee,
 - call a special meeting of a council committee.
- (6) Special meetings of a council committee may be held at any time.
- (7) The chief executive officer must ensure that each member of a council committee is given notice of a special meeting of the committee at least four hours before the commencement of the meeting.
- (8) Notice of a meeting of a council committee must-
 - (a) be in writing; and
 - (b) set out the date, time and place of the meeting; and
 - (c) contain, or be accompanied by, the agenda for the meeting.
- (9) The chief executive officer must, insofar as is reasonably practicable-
 - (a) ensure that items on an agenda given to members of a council committee under this section are described with reasonable particularity and accuracy; and
 - (b) ensure that each member of the committee at the time that notice of a meeting is given is supplied with a copy of any documents or reports that are to be considered at the meeting (so far as this is practicable).

- (10) The chief executive officer may indicate on a document or report provided to members of the committee under subsection (9) (or on a separate notice) any information or matter contained in or arising from a document or report that may, if the committee so determines, be considered in confidence under Part 3, provided that the chief executive officer at the same time specifies the basis on which an order could be made under that Part.
- (11) Notice may be given to a member of a committee under this section—
 - (a) personally; or
 - (b) by delivering the notice (whether by post or otherwise) to the usual place of residence of the member or to another place authorised in writing by the member; or-
 - by leaving the notice for the member at an appropriate place at the principal office of the council, if authorised in writing by the member to do so; or -
 - (d) by a means authorised in writing by the member as being an available means of giving notice.
- (12) A notice that is not given in accordance with subsection (11) is taken to have been validly given if the chief executive officer considers it impracticable to give the notice in accordancewith that subsection and takes action the chief executive officer considers reasonablypracticable in the circumstances to bring the notice to the attention of the member of the committee...
- (13) The chief executive officer must ensure that a record of all notices of meetings given under this section is maintained.
- (14) The fact that a notice of a meeting has not been given to a member of a committee inaccordance with this section does not, of itself, invalidate the holding of the meeting or aresolution or decision passed or made at the meeting but SACAT may, on the application ofthe Minister, annul a resolution or decision passed or made at the meeting and make suchancillary or consequential orders as it thinks if satisfied that such action is warranted in the circumstances of the particular case.
- (15) The regulations may modify the application of this section for council committees that are not performing regulatory activities of councils.

Local Government (Procedures at Meetings) Regulations 2013

Part 3—Meetings of other committees 23—Notice of meetings for members

Pursuant to section 87(15) of the Act, section 87 is modified in its application in relation to the meetings of a committee to which this Part applies as if subsections (4) and (7) to (10) of that section provided as follows:

- (a) that notice of a meeting of the committee may be given in a form determined by the committee after taking into account the nature and purpose of the committee;
- (b) that notice need not be given for each meeting separately;
- (c) that if ordinary meetings of the committee have a set agenda then notice of such a meeting need not contain, or be accompanied by, the agenda for the meeting;
- (d) that it is not necessary for the chief executive officer to ensure that each member of the committee at the time that notice of a meeting is given is supplied with a copy of any documentsor reports that are to be considered at the meeting.

Local Government Act 1999

88—Public notice of committee meetings

(1) The chief executive officer must ensure that notice is given to the public of the times and places of meetings of a council committee.

- (1a) The chief executive officer must publicly display the notice required under subsection (1) at the principal office of the council and publish the notice and agenda for the meeting in accordance-with section 132(1)(a).
- (2) The notice required under subsection (1) must be given as soon as practicable after the timethat notice of the meeting is given to members of the committee.
- (2a) Without derogating from subsection (1a), the chief executive officer may also give notice to the public of the time and place of a meeting of a council committee in such other manner as the chief executive officer considers appropriate after taking into account—

(a) the work of the committee and the characteristics of the council's community and area; and

(b) the best ways to bring notice of a meeting of the committee to the public's attention; and

(c) such other matters as the chief executive officer thinks fit.

- (3) The notice required under subsection (1) must be kept on public display and continue to be published in accordance with section 132(1)(a) until the completion of the relevant meeting.
- (5) The chief executive officer must also ensure that a reasonable number of copies of any document or report supplied to members of a council committee for consideration at a meeting of the committee are available for inspection by members of the public on a website determined by the chief executive officer as soon as practicable after the time when the document or report is supplied to members of the committee.

(6) However, subsection (5) does not apply to a document or record-

- (a) that is subject to the operation of section 87(10); or-
- (b) that relates to a matter dealt with by the council or council committee on a confidential basisunder Part 3.-
- (7) The regulations may modify the application of this section for council committees that are not performing regulatory activities of councils.

Local Government (Procedures at Meetings) Regulations 2013

Part 3—Meetings of other committees

24—Public notice of committee meetings

Pursuant to section 88(7) of the Act, section 88 is modified in its application in relation to the meetings of a committee to which this Part applies as if subsections (2), (3) and (4) provided as follows:

(a) that public notice need not be given for each meeting separately; and

- (b) that public notice may be given by displaying a notice and agenda in a place or placesdetermined by the chief executive officer after taking into account the nature and purpose of the committee.
- 187. In accordance with the above provisions Notice of Meetings will be published on <u>www.cityofadelaide.com.au.</u> and placed on display at the Customer Centre, 25 Pirie Street, Adelaide.

Local Government Act 1999

90-Meetings to be held in public except in special circumstances-

(1) Subject to this section, a meeting of a council or council committee must be conducted in a place open to the public.

Planning, Development and Infrastructure (General) Regulations 2017

13—Public access to meetings

(1) In connection with the conduct of the proceedings of an assessment panel, members of the public are entitled to attend a meeting of the panel other than as set out in subregulation (2).

Note regarding the above 2 provisions - excluding matters the meeting determines to receive, discuss or consider in confidence pursuant to section 90 of the Local Government Act 1999 (SA) and section 13(2) of the Planning, Development and Infrastructure (General) Regulations 2017.

- 188. All ordinary meetings of Council will be held in the Council Chamber, Town Hall, King William Street, Adelaide, unless determined otherwise by Council.
- 189. All ordinary meetings of Council Committees and the Council Assessment Panel (CAP) will take place in the Colonel Light Room Town Hall, King William Street, Adelaide unless determined otherwise by Council or, subject to the decision of Council, the Committee, CAP or the Chief-Executive Officer..
- 190. All special meetings of Council, Committees or CAP will take place in the Colonel Light Room, Town Hall, King William Street, Adelaide, unless determined otherwise by the Council, the Committee, CAP or the Chief Executive Officer (subject to any prevailing decision of the Council).-
- 191. An Information or Briefing session, when convened by the Chief Executive Officer, will generally be held in the Colonel Light Room, Town Hall, King William Street, Adelaide, or at a place open to the public as determined by the Chief Executive Officer (unless an order for confidentiality-has been made in accordance with section 90A (4) and (5)).
- 192. The Chief Executive Officer (or delegate) has the authority to vary the Council or a Council Committee meeting schedule (including the commencement time, meeting place, date or cancellation of the core Committee meeting) after liaising with the Presiding Member and will notify the public accordingly...

Local Government Act 1999

90-Meetings to be held in public except in special circumstances

- (1) Subject to this section, a meeting of a council or council committee must be conducted in a place open to the public.
- (2) A council or council committee may order that the public be excluded from attendance at a meeting to the extent (and only to the extent) that the council or council committee considers it to be necessary and appropriate to act in a meeting closed to the public in order to receive, discuss or consider in confidence any information or matter listed in subsection (3) (after taking into account any relevant consideration under that subsection).
- (3) The following information and matters are listed for the purposes of subsection (2):-
 - (a) information the disclosure of which would involve the unreasonable disclosure of information concerning the personal affairs of any person (living or dead);
 - (b) information the disclosure of which-
 - (i) could reasonably be expected to confer a commercial advantage on a person with whom the council is conducting, or proposing to conduct, business, or to prejudice the commercial position of the council; and
 - (ii) would, on balance, be contrary to the public interest;
 - (c) information the disclosure of which would reveal a trade secret;
 - (d) commercial information of a confidential nature (not being a trade secret) the disclosure of which-
 - (i) could reasonably be expected to prejudice the commercial position of the person whosupplied the information, or to confer a commercial advantage on a third party; and
 - (ii) would, on balance, be contrary to the public interest;
 - (e) matters affecting the security of the council, members or employees of the council, or councilproperty, or the safety of any person;-
 - (f) information the disclosure of which could reasonably be expected to prejudice the maintenance of law, including by affecting (or potentially affecting) the prevention, detection or investigation of a criminal offence, or the right to a fair trial;
 - (g) matters that must be considered in confidence in order to ensure that the council does not breach any law, order or direction of a court or tribunal constituted by law, any duty of confidence, or other legal obligation or duty;
 - (h) legal advice;
 - (i) information relating to actual litigation, or litigation that the council or council committeebelieves on reasonable grounds will take place, involving the council or an employee of the council;-
 - (j) information the disclosure of which-
 - (i) would divulge information provided on a confidential basis by or to a Minister of the Crown, or another public authority or official (not being an employee of the council, or a personengaged by the council); and
 - (ii) would, on balance, be contrary to the public interest;
 - (k) tenders for the supply of goods, the provision of services or the carrying out of works;
 - (m) information relating to a proposed amendment to a Development Plan under the Development Act 1993 before a Development Plan Amendment proposal relating to the amendment is released for public consultation under that Act;
 - (n) information relevant to the review of a determination of a council under the *Freedom of Information Act* 1991;

(o) information relating to a proposed award recipient before the presentation of the award.

- (4) In considering whether an order should be made under subsection (2), it is irrelevant that discussion of a matter in public may—
 - (a)cause embarrassment to the council or council committee concerned, or to members or employees of the council; or
 - (b) cause a loss of confidence in the council or council committee; or-
 - (c) involve discussion of a matter that is controversial within the council area; or-
 - (d) make the council susceptible to adverse criticism.
- (7) If an order is made under subsection (2), a note must be made in the minutes of the making of the order and specifying—
 - (a) the grounds on which the order was made; and-
 - (b) the basis on which the information or matter to which the order relates falls within the ambitof each ground on which the order was made; and
 - (c) if relevant, the reasons that receipt, consideration or discussion of the information or matterin a meeting open to the public would be contrary to the public interest.

(9) In this section-

personal affairs of a person includes ----

(a) that person's-

(i) financial affairs;

(ii) criminal records;

(iii) marital or other personal relationships;

(iv) personal qualities, attributes or health status;

(b) that person's employment records, employment performance or suitability for a particularposition, or other personnel matters relating to the person, –

but does not include the personal affairs of a body corporate.

PART 5 - MEETING DOCUMENTS

Agenda

- 200. An Agenda for ordinary meetings of Council/Committee will be distributed to Council Membersby Friday (noon) for a Tuesday meeting and published for the general public as soon aspracticable thereafter.
- 201. The agenda for a special meeting of Council or Committee called pursuant to section 82 or section 87(5) of the *Local Government Act 1999* (SA) respectively, will wherever possible be distributed with at least 24 hours' notice of the meeting.
- 202. An Agenda (with reports or workshop/discussion items) for meetings is accessible to the public (with the exception of an item recommended to be received and discussed in a meeting closed to the public) on the website at <u>www.cityofadelaide.com.au</u>.
- 203. The Agenda for every meeting is available at the time the notice for the meeting is issued and will identify those matters recommended to be considered in confidence (and kept on public display until the completion of the relevant meeting).

Minutes and Release of confidential documents

- 204. Minutes of meetings of Council and Council Committees shall be made available on the City of Adelaide website <u>www.cityofadelaide.com.</u>
- **205.** If an audio and/or visual recording of a meeting for live streaming (excluding any portion of the meeting closed to the public) is produced it will be available via the City of Adelaide YouTube channel accessed on the City of Adelaide website <u>www.cityofadelaide.com.au.</u>

Local Government Act 1999

91—Minutes and release of documents

- (1) The chief executive officer must ensure that minutes are kept of the proceedings at every meeting of the council or a council committee.
- (3) Each member of the council must, within five days after a meeting of the council or a council committee, be supplied with a copy of all minutes of the proceedings of the meeting kept under this section.
- (7) Section 132(1) does not apply to a document or part of a document if ----
 - (a) the document or part relates to a matter dealt with by the council or council committee on a confidential basis under Part 3; and
 - (b) the council or council committee orders that the document or part be kept confidential.
- (8) A council must not make an order under subsection (7)----
 - (a) to prevent the disclosure of the remuneration or conditions of service of an employee of the council after the remuneration or conditions have been set or determined; or
 - (b) to prevent the disclosure of the identity of a successful tenderer for the supply of goods or the provision of services (including the carrying out of works), or of any reasons adopted by the council as to why a successful tenderer has been selected; or
 - (ba) to prevent the disclosure of the amount or amounts payable by the council under a contract for the supply of goods or the provision of services (including the carrying out of works) to, or for the benefit of, the council after the contract has been entered into by all parties to the contract; or –
 - (c) to prevent the disclosure of the identity of land that has been acquired or disposed of by the council, or of any reasons adopted by the council as to why land has been acquired or disposed of by the council.
- (9) If an order is made under subsection (7)-
 - (a) the council or council committee must specify the duration of the order or the circumstancesin which the order will cease to apply, or a period after which the order must be reviewed,

and, in any event, any order that operates for a period exceeding 12 months must be reviewed at least once in every year; and

(ab) in the case of an order of specified duration-

- (i) the duration of the order cannot be extended after the order has ceased to apply (as a result of the expiry of the period for which the order was specified to apply); and
- (ii) an order extending the duration of such an order cannot be delegated by the relevantcouncil or council committee; and
- (b) the council or council committee must ensure that a note is made in the minutes recordingthe making of the order, the grounds on which it was made, and the decision of the council orcouncil committee under paragraph (a); and
- (c) the council or council committee may delegate to an employee of the council the power torevoke the order.
- (10) No action for defamation lies against the council in respect of-
 - (a) the accurate publication under this section of any information, statement or document (inwhatever form); or-
 - (b) the accurate publication under this section of a transcript, recording or other record of a meeting of a council or a council committee.
- (11) A document purporting to be minutes of proceedings at a meeting of a council, or a council committee, or to be a copy of or extract from such minutes, and to be signed by the chief executive officer, will be accepted as proof, in the absence of proof to the contrary, of the matters contained in the document.

Local Government Act 1999

132—Access to documents

(3a) To avoid doubt, if an order under section 91(7) expires or ceases to apply in relation to a document or part of a document, the council must ensure that the document or part of the document (as the case requires) is published on the website determined by the chief executive officer (in accordance with subsection (1)(a)).

Local Government (Procedures at Meetings) Regulations 2013

Part 2—Meetings of councils and key committees

8-Minutes

- (1) The minutes of the proceedings at a meeting must be submitted for confirmation at the nextmeeting or, if that is omitted, at a subsequent meeting.
- (2) No discussion on the minutes may occur before confirmation, except as to the accuracy of the minutes as a record of proceedings.
- (3) On the confirmation of the minutes, the presiding member will-
 - (a) initial each page of the minutes, which pages are to be consecutively numbered; and
 - (b) place his or her signature and the date of confirmation at the foot of the last page of the minutes.
- (4) The minutes of the proceedings of a meeting must include-
 - (a) the names of the members present at the meeting; and
 - (ab) the name of any member who is not present because the member is suspended or taken tohave been granted leave of absence from the office of member of the council; and-
 - (b) in relation to each member present-

- (i) the time at which the person entered or left the meeting; and
- (ii) unless the person is present for the whole meeting, the point in the proceedings at which the person entered or left the meeting; and
- (iii) if, during the meeting, the member is excluded under section 86(6b) of the Act, a statement that the member was excluded and the period for which the member was excluded; and
- (c) each motion or amendment, and the names of the mover and seconder; and
- (d) any variation, alteration or withdrawal of a motion or amendment; and
- (e) whether a motion or amendment is carried or lost; and
- (f) any disclosure of interest made by a member; and
- (g) an account of any personal explanation given by a member; and
- (h) details of the making of an order under subsection (2) of section 90 of the Act (see subsection (7) of that section); and-
- (i) a note of the making of an order under subsection (7) of section 91 of the Act in accordance with the requirements of subsection (9) of that section; and
- (j) details of any adjournment of business; and
- (k) a record of any request for documents to be tabled at the meeting; and
- (I) a record of any documents tabled at the meeting; and
- (m) a description of any oral briefing given to the meeting on a matter of council business; and
- (n) any other matter required to be included in the minutes by or under the Act or any regulation.

206. In addition to the above provisions, the minutes will also include the following:

- 206.1 a record of any undertaking given by the Chief Executive Officer-
- 206.2 in relation to deputation, the identity of the speaker, and the subject and purpose of the address-
- 206.3 an Acknowledgment of Country-
- 206.4 a Memorial Silence.

Local Government (Procedures at Meetings) Regulations 2013

Part 3—Meetings of other committees

25-Minutes

- (1) The minutes of the proceedings of a meeting must include-
- (a) the names of the members present at the meeting; and
- (b) each motion carried at the meeting; and
- (c) any disclosure of interest made by a member; and
- (d) details of the making of an order under subsection (2) of section 90 of the Act (see subsection (7) of that section); and-
- (e) a note of the making of an order under subsection (7) of section 91 of the Act in accordancewith the requirements of subsection (9) of that section.
- (2) The minutes of the proceedings at a meeting must be submitted for confirmation at the nextmeeting or, if that is omitted, at a subsequent meeting.

PART 6 - BUSINESS AT MEETINGS

Ordinary Council Meeting

1. Acknowledgement of Country
2. Acknowledgement of Colonel William Light
3. Prayer
4. Memorial silence
5. Apologies and Leave of Absence
6. Confirmation of Minutes
7. Deputations-
8. Petitions
9. Recommendation/Advice from Committee/s and Advice from APLA (if required)
10. Reports for Council (CEO Reports)
11. Exclusion of the public (if required)*
12. Confidential Reports (if required)*
13. Lord Mayor's Report
14. Councillors' Reports (including external representative reports)
15. Questions on Notice
16. Questions without Notice
17. Motions on Notice
18. Motions without notice
19. Closure-
-
*Note - Items 11 and 12 will only be listed on the Agenda when an Item is presented to Council
with a request for consideration in a meeting closed to the public

Ordinary meeting of The Committee - Pre-meeting discussion - Reports for Council-

1.	Acknowledgment of Country
2	Apologies and Leave of Absence
3	Confirmation of Minutes-
4.	Presentations (exception – as approved by CEO and only needed)
	Strategic Alignment – Thriving Communities –
	Strategic Alignment – Strong Economies –
	Strategic Alignment – Dynamic City Culture
	Strategic Alignment – Environmental Leadership
	Strategic Alignment – Enabling Priorities
5	All reports in this section will be presented to Council
	Strategic Alignment – Thriving Communities
	Strategic Alignment – Strong Economies –
	Strategic Alignment – Dynamic City Culture
	Strategic Alignment – Environmental Leadership
	Strategic Alignment – Enabling Priorities
6.	Exclusion of the Public (if required)
7	All reports in this section will be presented to Council in Confidence
	Strategic Alignment – Thriving Communities
	Strategic Alignment – Strong Economies –
	Strategic Alignment – Dynamic City Culture
	Strategic Alignment – Environmental Leadership
	Strategic Alignment – Enabling Priorities-
	-
8.	Closure -
<mark>*Note</mark> consi	e - Items 6 and 7 will only be listed on the Agenda when a matter is presented with a request for ideration in a meeting closed to the public

Ordinary meeting of The Committee - Discussion Forum

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1	Acknowledgment of Country-
<u>2.</u>	Apologies and Leave of Absence
3	Confirmation of Minutes
4.	Discussion Forum Items-
	Presentations and Workshops
	Strategic Alignment – Thriving Communities
	Strategic Alignment – Strong Economies –
	Strategic Alignment – Dynamic City Culture
	Strategic Alignment – Environmental Leadership
	Strategic Alignment – Enabling Priorities
5	Exclusion of the Public (if required)
6	Discussion Forum Items in Confidence
6	
6	Presentations and Workshops
6	
6	Presentations and Workshops- Strategic Alignment – Thriving Communities –
6	Presentations and Workshops- Strategic Alignment – Thriving Communities – Strategic Alignment – Strong Economies – Strategic Alignment – Dynamic City Culture – Strategic Alignment – Environmental Leadership
6	Presentations and Workshops- Strategic Alignment – Thriving Communities – Strategic Alignment – Strong Economies – Strategic Alignment – Dynamic City Culture –
	Presentations and Workshops- Strategic Alignment – Thriving Communities – Strategic Alignment – Strong Economies – Strategic Alignment – Dynamic City Culture – Strategic Alignment – Environmental Leadership Strategic Alignment – Enabling Priorities-
6 7	Presentations and Workshops- Strategic Alignment – Thriving Communities – Strategic Alignment – Strong Economies – Strategic Alignment – Dynamic City Culture – Strategic Alignment – Environmental Leadership
7	Presentations and Workshops- Strategic Alignment – Thriving Communities – Strategic Alignment – Strong Economies – Strategic Alignment – Dynamic City Culture – Strategic Alignment – Environmental Leadership- Strategic Alignment – Enabling Priorities-
7 *Note	Presentations and Workshops- Strategic Alignment – Thriving Communities – Strategic Alignment – Strong Economies – Strategic Alignment – Dynamic City Culture – Strategic Alignment – Environmental Leadership Strategic Alignment – Enabling Priorities-
7 *Note	Presentations and Workshops- Strategic Alignment – Thriving Communities – Strategic Alignment – Strong Economies – Strategic Alignment – Dynamic City Culture – Strategic Alignment – Environmental Leadership – Strategic Alignment – Enabling Priorities – - Closure – - Items 5 and 6 will only be listed on the Agenda when a matter is presented with a request for-
Local Government Act 1999

85—Quorum

(1) The prescribed number of members of a council constitutes a quorum of the council and nobusiness can be transacted at a meeting unless a quorum is present.

The **prescribed number** of members of a council is a number ascertained by dividing the total number of members of the council for the time being in office by 2, ignoring any fraction resulting from the division, and adding one.

- (2) For the purposes of the definition of prescribed number-
 - (a) a member of a council who is suspended from the office of member of the council; and
 - (b) a member of a council who is taken to have been granted leave of absence from the office of member of the council under section 55A [Leave of absence council member contesting election],

is not to be counted in the total number of members of the council.

Local Government (Procedures at Meetings) Regulations 2013

7-Commencement of meetings and quorums

- (1) A meeting will commence as soon after the time specified in the notice of meeting as a quorum is present.
- (2) If the number of apologies received by the chief executive officer indicates that a quorum will not be present at a meeting, the chief executive officer may adjourn the meeting to a specified day and time.
- (3) If at the expiration of 30 minutes from the time specified in the notice of meeting as the time of commencement a quorum is not present, the presiding member or, in the absence of a presiding member, the chief executive officer, will adjourn the meeting to a specified day and time.
- (4) If a meeting is adjourned for want of a quorum, the chief executive officer will record in the minute book the reason for the adjournment, the names of any members present, and the date and time to which the meeting is adjourned.
- (5) If a meeting is adjourned to another day, the chief executive officer must-
 - (a) give notice of the adjourned meeting to each member setting out the date, time and place of the meeting; and
 - (b) give notice of the adjourned meeting to the public by causing a notice setting out the date, time and place of the meeting to be placed on display at the principal office of the council.
- 207. In addition to the above provision, the Presiding Member or the Chief Executive Officer, uponopening the meeting of Council, will advise if the public session of the meeting is beingrecorded and/or streamed live to the internet. The recording and/or streaming of a meetingshall be determined on a case by case basis by the Chief Executive Officer.

Local Government (Procedures at Meetings) Regulations 2013

Part 4-Miscellaneous

26—Quorum for committees

- (1) The prescribed number of members of a council committee constitutes a quorum of the committee and no business can be transacted at a meeting unless a quorum is present.
- (2) For the purposes of this regulation, the **prescribed number** of members of a council committeeis—

(a) unless paragraph (b) applies—a number ascertained by dividing the total number of members of the committee by 2, ignoring any fraction resulting from the division, and adding-1; or

(b) a number determined by the council.

Note— See also section 41(6) of the Act.

Local Government Act 1999

41 - Committees

(6) The council may appoint the principal member of the council as an ex officio member of a committee (but in such a case the principal member will not be taken to be included in the membership of the committee unless actually present at a meeting of the committee).

Local Government (Procedures at Meetings) Regulations 2013

9-Questions

- (1) A member may ask a question on notice by giving the chief executive officer written notice of the question at least 7 clear days before the date of the meeting at which the question is to be asked.
- (2) If notice of a question is given under subregulation (1)-
 - (a) the chief executive officer must ensure that the question is placed on the agenda for the meeting at which the question is to be asked; and-
 - (b) the question and the reply must be entered in the minutes of the relevant meeting.
- (3) A member may ask a question without notice at a meeting.
- (4) The presiding member may allow the reply to a question without notice to be given at the nextmeeting.
- (5) A question without notice and the reply will not be entered in the minutes of the relevantmeeting unless the members present at the meeting resolve that an entry should be made.
- (6) The presiding member may rule that a question with or without notice not be answered if the presiding member considers that the question is vague, irrelevant, insulting or improper.
- 208. To support publication of the Agenda, in accordance with Standing Order 193, a question to be placed on notice for a Council meeting must be received by the Council Liaison Officer by 5:00pm on the Monday prior to the Agenda publication.
- 209. At a meeting of Council, the asking of a question on notice and/or the reply may be taken as read by the Presiding Member, with leave from the meeting.

PART 9 - PUBLIC INVOLVEMENT AT MEETINGS

Public can communicate with Council in a meeting through addressing the Council or Committee (as permitted in the committee Terms of Reference) as a deputation or through the presentation of a petition. Public are welcome to observe the public proceedings of the meetings from the public gallery or by watching the livestream on the City of Adelaide website <u>Meeting live stream | City of Adelaide</u>.

Petitions-

Local Government (Procedures at Meetings) Regulations 2013

10—Petitions

(1) A petition to the council must-

(a) be legibly written or typed or printed; and

(b) clearly set out the request or submission of the petitioners; and-

(c) include the name and address of each person who signed or endorsed the petition; and

- (d) be addressed to the council and delivered to the principal office of the council
- (2) If a petition is received under subregulation (1), the chief executive officer must ensure that the petition or, if the council has so determined as a policy of the council, a statement as to the nature of the request or submission and the number of signatures or the number of persons endorsing the petition, is placed on the agenda for the next ordinary meeting of the council or, if so provided by a policy of the council, a committee of the council.
- (3) Subregulation (2) may be varied at the discretion of the council pursuant to regulation 6.
- 210. In order to determine that a document presented is a petition, the following matters, in conjunction with the requirements of Regulation 10 (1) above, will be assessed prior to the presentation of a petition to the Council:
 - 210.1 What is a Petition?

A 'petition' is commonly defined as 'a formal document which seeks the taking of specified action by the person or body to whom it is addressed' or 'a written statement setting out facts upon which the petitioner bases a prayer for remedy or relief'.

210.2 Does the Petition contain original signatures or endorsements, accompanied by an address?

A petition being a document of a formal nature must contain original signatures or endorsements (not copies) and those signatures, or endorsements, must be accompanied by an address.

210.3 Does each page of the Petition identify what the signature is for?

Each signature must be on a true page of the petition which sets out the prayer forrelief as part of that page - a sheet which contains signatures but not the prayer cannotbe accepted as valid as there is no evidence as to what the signatories were attestingto; and-

210.4 Language in the Petition?

The request must be written in temperate language and not contain material that may, objectively, be regarded as defamatory or offensive in content.

- 211. If a petition in accordance with Standing Order 203 is received, the Chief Executive Officermust ensure the petition is placed on the Agenda for the next ordinary meeting of Council:
 - 211.1 At this time a report identifying the topic, the subject of the petition, number of signatories and purpose of the petition (being the nature of request or submission) will be presented, with a recommendation acknowledging the number of signatories and the petition to be received.

- 211.2 The original petition will be distributed to the Lord Mayor and Council Membersseparately.
- 211.3 Members of the public may seek a copy of the original petition upon written request to the Chief Executive Officer.
- 212. If a petition in accordance with Standing Order 203 is received after the publication of an Agenda, and prior to the meeting of the next ordinary meeting of Council:
 - 212.1 Verbal notification will be provided to the meeting of receipt of a petition.
 - 212.2 Verbal notification will identify if the petition relates to a matter on the published-Agenda, the number of signatories, and purpose of the petition, with the petition thenplaced on the Agenda for the next ordinary meeting with a report identifying the number of signatories and purpose of the petition (being the nature of request orsubmission) with a recommendation acknowledging the number of signatories and the petition to be received...

Deputations

Local Government (Procedures at Meetings) Regulations 2013

11-Deputations

- (1) A person or persons wishing to appear as a deputation at a meeting must deliver (to the principal office of the council) a written request to the council.
- (2) The chief executive officer must transmit a request received under subregulation (1) to the presiding member.
- (3) The presiding member may refuse to allow the deputation to appear at a meeting.
- (4) The chief executive officer must take reasonable steps to ensure that the person or personswho requested a deputation are informed of the outcome of the request.
- (5) If the presiding member refuses to allow a deputation to appear at a meeting, the presidingmember must report the decision to the next meeting of the council or council committee (as the case may be).
- (6) The council or council committee may resolve to allow a deputation to appear despite a contrary ruling by the presiding member.
- (7) A council may refer the hearing of a deputation to a council committee.
- 213. In support of the above, a person or persons wishing to make a deputation at a meeting of the Council must, by noon on the working day prior to the meeting, complete and lodge/sign a Registration Form with sufficient information regarding the matter to be addressed:
 - 213.1 Registration for a deputation to a special meeting of the Council or a Council Committee (if provided for) must relate to the purpose of the special meeting and belodged by completing and signing a Registration Form with sufficient informationregarding the matter to be addressed, no later than 2 hours prior to thecommencement of the special meeting.-
- 214. Any request for a deputation on a matter that is not listed as a subject for consideration on the Agenda for a meeting, that is received after noon on the working day prior to the meeting day, or after the timeframe listed in 203.1 above, will be treated as a request to appear at the next ordinary meeting.
- 215. Any person(s) wishing to make a deputation on behalf of an organisation, must, when registering prior to the Council or Council Committee meeting at which they wish to appear, advise the Chief Executive Officer in writing of the same and evidence that the organisation and/or body has approved the deputation.
- 216. A meeting that is to receive deputations will provide a maximum of five speaking opportunities per scheduled meeting, unless the meeting determines otherwise. Only three deputations will be heard in relation to the same issue at any given meeting, unless the leave of the meeting is granted.

- 217. Whether or not a deputation may appear is determined on a case-by-case basis, meeting by meeting, and with regard to the particular matter the subject of the deputation request. The Presiding Member, when determining whether to allow a deputation, will take the following considerations into account:-
 - 217.1 the subject matter of the proposed deputation
 - 217.2 whether the subject matter is within the power of the Council or Committee
 - 217.3 relevance to the Council or Council Committee Agenda for that meeting and if not, relevance to the Council's powers, functions or role
 - 217.4 the integrity of the request
 - 217.5 the time the request was received (including allowing sufficient time for the Presiding Member to consider the request)
 - 217.6 the size and extent of the Agenda for the particular meeting, subject to the request
 - 217.7 whether the subject matter has previously been spoken to by the person at anothermeeting-
 - 217.8 the benefit to the Council of receiving the deputation
 - 217.9 the history of deputations from the person i.e. the manner in which the person or organisation has approached deputations previously, and the behaviour displayed, the relevance of information presented, or the manner in which information has been presented.
- 218. Having had regard to Standing Order 210 above, a deputation may be refused by the Presiding Member if the person making the request has previously presented on the same, or substantially similar, subject matter.
- 219. Having had regard to Standing Orders 210 and 211 above, a deputation may be refused by the Presiding Member if the request has not been sought by noon on the working day prior to the meeting or the timeframe listed in Standing Order 206 above.
- 220. The Presiding Member may rule the speaker ineligible to continue in a deputation, if in his or her opinion, the subject matter is:
 - 220.1 not one in which the Council has a direct interest or responsibility
 - 220.2 not the topic outlined in the request to make a deputation
 - 220.3 one which relates to the prosecution of expiation notices, summonses or any otherlitigation-
 - 220.4 more appropriately addressed by other means
 - 220.5 vague, irrelevant, insulting or improper.
- 221. A person making a deputation must not speak for longer than 5 minutes at any one time, without leave of the meeting. If leave is granted, an additional 2 minutes only will be provided.
- 222. The identity of the person making the deputation, the subject, and purpose of the address, will be recorded in the Minutes of the meeting, but the details of the address will not be included.
- 223. Material distributed to a meeting, and referenced as part of the address, will upon the request of the speaker, be attached to the Minutes for reference, subject to an assessment by the Chief Executive Officer as to whether the material is to be disallowed on the basis of it being defamatory, offensive or insulting in content.
- 224. To support Council Members with the agenda during a meeting, if a deputation has been approved on a matter not relating to an agenda item then it will be identified as a public forum item on the agenda. All the provisions of a deputation apply to a public forum item.

Local Government Act 1999

95—Obstructing meetings

A person who intentionally obstructs or hinders proceedings at a meeting of a council or council committee, or at a meeting of electors, is guilty of an offence.

Maximum penalty: \$1 250.

Local Government (Procedures at Meetings) Regulations 2013

Part 4-Miscellaneous

30—Interruption of meetings by others

A member of the public who is present at a meeting of a council or council committee must not-

(a) behave in a disorderly manner; or

(b) cause an interruption.

Maximum penalty: \$500.

-

225. Mobile telephone, laptops or tablet devices must be switched off or in vibration or silent modeduring Council and committee meetings.

Recording of Meetings

226. Recording of meetings (audio, photographs, video) by Council Members or third parties will only be allowed with the prior approval of the presiding member.

PART 10 - MOTIONS AND ADDRESSES BY MEMBERS

227. Council Members may bring forward any business during a Council meeting in the form of a Motion on Notice or Motion without Notice.

Motions on Notice are submitted via the Council Liaison Officer.

- 228. Noting Regulation 12(6) below, Motions without Notice should be limited to matters that are time sensitive, would not require input from the Administration to inform the decision making-process or the expenditure of funds.
- 229. Council Members can circulate their proposed Motions to Council Members prior to the meeting to contribute to fully informed decision making. However:
 - 229.1 There can be no debate on the merits of the motion which may result in a decision being obtained prior to the formal meeting of the Council (or a committee) as persection 90 of the Local Government Act 1999 (SA).

Local Government (Procedures at Meetings) Regulations 2013

12-Motions

(1) A member may bring forward any business in the form of a written notice of motion.

- (2) The notice of motion must be given to the chief executive officer at least 7 clear days before the date of the meeting at which the motion is to be moved.
- 230. To support publication of an Agenda in accordance with Standing Order 193 and regulation 12(2) above, a motion to be placed on notice for a Council meeting must be received by the Council Liaison Officer by 5:00pm on the Monday prior to the Agenda publication.

Local Government (Procedures at Meetings) Regulations 2013

12-Motions

- (3) A motion the effect of which, if carried, would be to revoke or amend a resolution passed since the last general election of the council must be brought by written notice of motion.
- (4) If a motion under subregulation (3) is lost, a motion to the same effect cannot be brought-

(a) until after the expiration of 12 months; or

(b) until after the next general election,

whichever is the sooner.

- (5) Subject to the Act and these regulations, a member may also bring forward any business by way of a motion without notice.
- (6) The presiding member may refuse to accept a motion without notice if, after taking into account the Guiding Principles, he or she considers that the motion should be dealt with by way of a written notice of motion.
- (7) The presiding member may refuse to accept a motion if the subject matter is, in his or heropinion, beyond the power of the council or council committee (as the case may be).

(8) A motion will lapse if it is not seconded at the appropriate time.

Note (9) and (10) varied as follows pursuant to Regulation 12(21) of the Local Government (Procedures at Meetings) Regulations 2013 (SA)

- 231. Further to Regulation 12(7) above, the presiding member may refuse to accept a motion on notice before or during the meeting. If required, an explanation should be provided by the presiding member at the meeting.
- 232. The mover of a motion:
 - 232.1 may speak to the motion at the time of moving
 - 232.2 move a motion seeking a seconder to the motion prior to speaking-

- 232.3 move a motion, without speaking to the motion, to seek a seconder and then reserve the right to speak at a later stage.
- 233. The seconder of a motion:
 - 233.1 may speak to the motion at the time of seconding the motion
 - 233.2 may speak after the mover
 - 233.3 may reserve the right to speak later in the debate on the motion.
- 234. A member may speak:
 - 234.1 once to a motion (including the Presiding Member, immediately prior to the mover in reply)-
 - 234.2 once to each amendment to a motion
 - 234.3 to provide an explanation regarding a material part of his or her speech, but not so as to introduce any new matter-
 - 234.4 as the mover in reply after all speakers.

Local Government (Procedures at Meetings) Regulations 2013

12-Motions

- (11) A member who has spoken to a motion may not at a later stage of the debate move or second an amendment to the motion.
- (12) A member who has not spoken in the debate on a question may move a formal motion.
- (13) A formal motion must be in the form of a motion set out in subregulation (14) (and no other formal motion to a different effect will be recognised).
- (14) If the formal motion is-
 - (a) that the meeting proceed to the next business, then the effect of the motion, if successful, is, in the case of an amendment, that the amendment lapses and the meeting proceeds with the consideration of the motion before the meeting without further reference to the amendment and, in the case of a motion, that the motion lapses and the meetingproceeds to the next item of business; or.
 - (b) that **the question be put**, then the effect of the motion, if successful, is that debate is terminated and the question put to the vote by the presiding member without further debate; or-
 - (c) that **the question lie on the table**, then the effect of the motion, if successful, is that the meeting immediately moves to the next item of business and the question can then only be retrieved at a later time by resolution (and, if so retrieved, debate is then resumed at the point of interruption); or-
 - (d) that **the question be adjourned**, then the effect of the motion, if successful, is that the question is disposed of for the time being but debate can be resumed at the later time (at the point of interruption); or
 - (e) that **the meeting be adjourned**, then the effect of the motion, if successful, is that the meeting is brought to an end immediately without the consideration of further business.
- (15) If seconded, a formal motion takes precedence and will be put by the presiding memberwithout discussion unless the motion is for an adjournment (in which case discussion mayoccur (but only occur) on the details for resumption).-
- (16) A formal motion does not constitute an amendment to a substantive motion.
- (17) If a formal motion is lost
 - (a) the meeting will be resumed at the point at which it was interrupted; and

- (b) if the formal motion was put during debate (and not at the end of debate) on a question, then a similar formal motion (ie a motion to the same effect) cannot be put until at least 1member has spoken on the question.
- (18) A formal motion for adjournment must include the reason for the adjournment and the detailsfor resumption.-
- (19) Any question that lies on the table as a result of a successful formal motion undersubregulation (14)(c) lapses at the next general election.
- (20) The chief executive officer must report on each question that lapses under subregulation (19) to the council at the first ordinary meeting of the council after the general election.
- (21) Subregulations (9), (10) and (11) may be varied at the discretion of the council pursuant toregulation 6.
- 235. A member who has spoken in the debate may second a formal motion.
- 236. At a meeting of Council, the Presiding Member may undertake a call over of procedural (including reports for noting) agenda items then seek a motion to adopt, en bloc, each recommendation on the agenda not reserved for further discussion.
- 237. Unless the Presiding Member, with the approval of two-thirds of the Members present, seeks a short-term suspension of proceedings, to address differing points of view, a motion will be sought on a matter before a meeting of Council for determination.
- 238. The Presiding Member can make a statement relevant to the debate prior to the Council-Member summing up on a motion during Council and committee meetings.

Amendments to Motions

Local Government (Procedures at Meetings) Regulations 2013

13—Amendments to motions

- (1) A member who has not spoken to a motion at an earlier stage of the debate may move or second an amendment to the motion.
- (2) An amendment will lapse if it is not seconded at the appropriate time.
- 239. A person who moves or seconds an amendment will have spoken to the motion.
- 240. The mover of an amendment:
 - 240.1 may speak to the amendment at the time of moving-
 - 240.2 move an amendment seeking a seconder to the amendment prior to speaking
 - 240.3 move an amendment, without speaking to the amendment, to seek a seconder and then reserve the right to speak at a later stage.
- 241. The seconder of an amendment:
 - 241.1 may speak to the amendment at the time of seconding the amendment
 - 241.2 may speak after the mover
 - 241.3 may reserve the right to speak later in the debate on the amendment.
- 242. A person who moves or seconds an amendment, having spoken to the motion, is unable tomove or second another amendment.
- 243. A person who moves or seconds an amendment may speak to a further amendment.
- 244. A person may speak only once to each amendment (including the Presiding Member, immediately prior to the mover in reply).
- 245. The mover of an amendment may speak in reply after all speakers to the amendment.

Local Government (Procedures at Meetings) Regulations 2013

13—Amendments to motions

(4) If an amendment is lost, only 1 further amendment may be moved to the original motion.

(5) If an amendment is carried, only 1 further amendment may be moved to the original

motion.

(6) Subregulations (1), (3), (4) and (5) may be varied at the discretion of the council pursuant toregulation 6.

Local Government (Procedures at Meetings) Regulations 2013

14-Variations etc

- (1) The mover of a motion or amendment may, with the consent of the seconder, request leave of the meeting to vary, alter or withdraw the motion or amendment.
- (2) The presiding member must immediately put the question for leave to be granted and nodebate will be allowed on that question.

Addresses by Members

246. A member must not speak for longer than 3 minutes at any one time without the leave of the meeting. If leave is granted an additional two minutes only can be granted by the Council or Committee.

Local Government (Procedures at Meetings) Regulations 2013

15—Addresses by members etc

(2) A member may, with leave of the meeting, raise a matter of urgency.

(3) A member may, with leave of the meeting, make a personal explanation.

(4) The subject matter of a personal explanation may not be debated.

(5) The contribution of a member must be relevant to the subject matter of the debate.

Leave of the Meeting

- 247. When sought by the Lord Mayor, or the Presiding Member of a Council Committee, in the absence of objection, leave of the meeting will be deemed granted.
- 248. Where there is objection, the Lord Mayor, or the Presiding Member of a Council Committee, will put the matter to the meeting to vote by majority show of hands, and declare leave granted or declined.
- 249. A division may be called on whether leave of the meeting is granted.

Other provisions

Local Government (Procedures at Meetings) Regulations 2013

18—Tabling of information

- (1) A member may require the chief executive officer to table any documents of the council relating to a motion that is before a meeting (and the chief executive officer must then table the documents within a reasonable time, or at a time determined by the presiding member aftertaking into account the wishes of the meeting, and if the member who has required the tablingindicates that he or she is unwilling to vote on the motion until the documents are tabled, thenthe matter must not be put to the vote until the documents are tabled).
- (2) The chief executive officer may, in tabling a document, indicate that in his or her opinion consideration should be given to dealing with the document on a confidential basis under section 90 or 91 of the Act.

Local Government (Procedures at Meetings) Regulations 2013

- 21—Chief executive officer may submit report recommending revocation or amendment of council decision
- (1) The chief executive officer may submit a report to the council recommending the revocation oramendment of a resolution passed since the last general election of the council.
- (2) The chief executive officer must ensure that the report is placed on the agenda for the meeting at which the report is to be considered.
- (3) The provisions of this regulation may be varied at the discretion of the council pursuant toregulation 6.

Adjourned Business

Local Government (Procedures at Meetings) Regulations 2013

19—Adjourned business

(1) If a formal motion for a substantive motion to be adjourned is carried-

- (a) the adjournment may either be to a later hour of the same day, to another day, or to another place; and
- (b) the debate will, on resumption, continue from the point at which it was adjourned.
- (2) If debate is interrupted for want of a quorum and the meeting is then adjourned, the debate will, on resumption, continue from the point at which it was interrupted.
- (3) Business adjourned from a previous meeting must be dealt with before any new business at a subsequent meeting.
- (4) The provisions of this regulation may be varied at the discretion of the council pursuant toregulation 6.

Local Government Act 1999

86—Procedure at meetings

- (4) Subject to this Act, a question arising for decision at a meeting of a council will be decided by a majority of the votes cast by the members present at the meeting and entitled to vote on the question.
- (5) Each member present at a meeting of a council must, subject to a provision of this Act to the contrary, vote on a question arising for decision at that meeting.
- (6) The mayor of a council, or other member presiding in the absence of the mayor, at a meeting of the council, does not have a deliberative vote on a question arising for decision at the meeting but has, in the event of an equality of votes, a casting vote.(6a) A member of a council must not, while at a meeting—

(a) behave in an improper or disorderly manner; or

(b) cause an interruption or interrupt another member who is speaking.

- (6b) If a member contravenes or fails to comply with subsection (6a), the presiding member may, in accordance with the regulations, direct that the member be excluded from the meeting room (including any area set aside for the public) such that the member cannot view or hear any discussion at the meeting, and remain out of the meeting room for a period (not exceeding 15-minutes) determined by the presiding member...
- (6c) A member excluded from a meeting under subsection (6b) must comply with the direction and any requirements of the regulations in relation to the exclusion.
- (6d) A matter must not be put to a vote at a meeting of a council while a member is excluded undersubsection (6b).
- (6e) Nothing in subsections (6a) to (6d) prevents the regulations from prescribing procedures authorising a council to resolve to censure a member of the council or exclude or suspend a member from a meeting in accordance with the regulations.

Local Government Act 1999

89-Proceedings of council committees-

(1) Subject to this Act, the procedure to be observed in relation to the conduct of meetings of a council committee will be—

(a) as prescribed by regulation;

- (b) insofar as the procedure is not prescribed by regulation—as determined by the council;
- (c) insofar as the procedure is not prescribed by regulation or determined by the council as determined by the council committee itself.

Local Government (Procedures at Meetings) Regulations 2013

16—Voting

- (1) The presiding member, or any other member, may ask the chief executive officer to read out a motion before a vote is taken.
- (2) The presiding member will, in taking a vote, ask for the votes of those members in favour of the question and then for the votes of those members against the question (and may do so as often as is necessary to enable him or her to determine the result of the voting), and will then declare the outcome.
- (3) A person who is not in his or her seat is not permitted to vote.
- (4) Subregulation (3)-
 - (a) may be varied at the discretion of the council pursuant to regulation 6; and
 - (b) does not apply in relation to a member participating in a council committee meeting by telephone or electronic means approved in accordance with procedures determined by the council or council committee for the purposes of section 89 of the Act.

Local Government (Procedures at Meetings) Regulations 2013

Part 4-Miscellaneous

27—Voting at committee meetings

- (1) Subject to the Act and these regulations, a question arising for decision at a meeting of a council committee will be decided by a majority of the votes cast by the members present at the meeting and entitled to vote on the question.
- (2) Each member of a council who is a member of a council committee and who is present at a meeting of the committee must, subject to a provision of the Act to the contrary, vote on a question arising for decision at that meeting.
- (3) The presiding member of a council committee has a deliberative vote on a question arising for decision at the meeting but does not, in the event of an equality of votes, have a casting vote.
- 250. Council Members and Council Committee Members exercise their vote by show of hand.
- 251. A Member of Council, or Council Committee, who is not in his or her seat is not permitted tovote, unless determined otherwise by Council, or Committee, in relation to a Member'sparticipation in the meeting.
- 252. A majority of the Members present voting in favour will constitute the question being carried.
- 253. A majority of the Members present voting against will constitute the question being lost.
- 254. A tied vote at a Committee meeting constitutes the question being lost due to an equality of votes and there being no outcome on the question.

Divisions

Local Government (Procedures at Meetings) Regulations 2013

17—Divisions

- (1) A division will be taken at the request of a member.
- (2) If a division is called for, it must be taken immediately and the previous decision of the presiding member as to whether the motion was carried or lost is set aside.
- (3) The division will be taken as follows:
 - (a) the members voting in the affirmative will, until the vote is recorded, stand in their places;
 - (b) the members voting in the negative will, until the vote is recorded, sit in their seats;

(c) the presiding member will count the number of votes and then declare the outcome.

(4) The chief executive officer will record in the minutes the names of members who voted in the affirmative and the names of the members who voted in the negative (in addition to the result of the vote).

Division on an Amendment or Formal Motion

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255. A division will be taken on an amendment or on a formal motion at the request of a Member. The result of the vote as to whether the amendment or formal motion was carried or lost is set aside.

PART 12 - MEETING INTERRUPTION

Short term suspension of proceedings

Local Government (Procedures at Meetings) Regulations 2013

20—Short-term suspension of proceedings

- (1) If the presiding member considers that the conduct of a meeting would benefit from suspending the operation of all or some of the provisions of this Division for a period of time in order to allow or facilitate informal discussions, the presiding member may, with the approval of at least twothirds of the members present at the meeting, suspend the operation of this Division (or any partof this Division) for a period determined by the presiding member.
- 256. At a meeting of Council or The Committee, the Lord Mayor, or Presiding Member, may call a formal break after two hours.

Local Government (Procedures at Meetings) Regulations 2013

20—Short-term suspension of proceedings

- (2) The Guiding Principles must be taken into account when considering whether to act undersubregulation (1).
- (3) If a suspension occurs under subregulation (1)-
 - (a) a note of the suspension, including the reasons for and period of suspension, must beentered in the minutes; and-
 - (b) the meeting may proceed provided that a quorum is maintained but, during the period of suspension—
 - (i) the provisions of the Act must continue to be observed [see particularly Part 4 of Chapter 5, and Chapter 6, of the Act]; and-
 - (ii) no act or discussion will have any status or significance under the provisions which have been suspended; and
 - (iii) no motion may be moved, seconded, amended or voted on, other than a motion that the period of suspension should be brought to an end; and-
 - (c) the period of suspension should be limited to achieving the purpose for which it was declared; and-
 - (d) the period of suspension will come to an end if-
 - (i) the presiding member determines that the period should be brought to an end; or-
 - (ii) at least two-thirds of the members present at the meeting resolve that the period should be brought to an end.

Points of Order, Exclusion of member and Meeting Interruptions

Local Government Act 1999

86—Procedure at meetings

(6a) A member of a council must not, while at a meeting-

- (a) behave in an improper or disorderly manner; or
- (b) cause an interruption or interrupt another member who is speaking.

(6b) If a member contravenes or fails to comply with subsection (6a), the presiding member may, in accordance with the regulations, direct that the member be excluded from the meeting room (including any area set aside for the public) such that the member cannot view or hear any discussion at the meeting, and remain out of the meeting room, for a period (not exceeding 15-minutes) determined by the presiding member.

(6c) A member excluded from a meeting under subsection (6b) must comply with the direction and any requirements of the regulations in relation to the exclusion.

(6d) A matter must not be put to a vote at a meeting of a council while a member is excluded undersubsection (6b).-

(6e) Nothing in subsections (6a) to (6d) prevents the regulations from prescribing procedures authorising a council to resolve to censure a member of the council, or exclude or suspend a member, from a meeting in accordance with the regulations.

Local Government (Procedures at Meetings) Regulations 2013

Part 4-Miscellaneous

28—Points of order

- (1) The presiding member may call to order a member who is in breach of the Act or these regulations.
- (2) A member may draw to the attention of the presiding member a breach of the Act or these regulations, and must state briefly the nature of the alleged breach.
- (3) A point of order takes precedence over all other business until determined.
- (4) The presiding member will rule on a point of order.
- (5) If an objection is taken to the ruling of the presiding member, a motion that the ruling not be agreed with must be moved immediately.
- (6) The presiding member is entitled to make a statement in support of the ruling before a motionunder subregulation (5) is put.
- (7) A resolution under subregulation (5) binds the meeting and, if a ruling is not agreed with-

(a) the ruling has no effect; and

(b) the point of order is annulled.

28A—Exclusion of member from meeting by presiding member

(1) For the purposes of section 86(6b) of the Act, before giving a direction under that subsection, the presiding member must allow the member to make a personal explanation.

(2) If a member is excluded from a meeting for a contravention of section 86(6a) of the Act, action cannot be taken under regulation 29 in respect of the contravention.

(3) A member will not be taken to contravene section 86(6a) of the Act merely because the member is—

- (a) objecting to words used by a member who is speaking; or
- (b) calling attention to a point of order; or-
- (c) calling attention to want of a quorum.

(4) For the purposes of section 86(6e) of the Act, if a member the subject of a direction excluding them from a meeting under section 86(6b) of the Act refuses to comply with the direction or enters the meeting in contravention of the direction, the remaining members at the meeting may, by resolution—

(a) censure the member; or

(b) suspend the member for a part, or for the remainder, of the meeting.

29—Interruption of meetings by members

(1) A member of a council or council committee must not, while at a meeting-

(a) behave in an improper or disorderly manner; or-

(b) cause an interruption or interrupt another member who is speaking.

- (2) Subregulation (1)(b) does not apply to a member who is-
 - (a) objecting to words used by a member who is speaking; or

(b) calling attention to a point of order; or

- (c) calling attention to want of a quorum.
- (3) If the presiding member considers that a member may have acted in contravention of subregulation (1), the member must be allowed to make a personal explanation.
- (4) Subject to complying with subregulation (3), the relevant member must leave the meeting whilethe matter is considered by the meeting.
- (5) If the remaining members resolve that a contravention of subregulation (1) has occurred, thosemembers may, by resolution—

(a) censure the member; or

(b) suspend the member for a part, or for the remainder, of the meeting.

- (6) A member who-
 - (a) refuses to leave a meeting in contravention of subregulation (4); or-
 - (b) enters a meeting in contravention of a suspension under subregulation (5),

is guilty of an offence.

Maximum penalty: \$1 250.

- 257. The Lord Mayor (or the Presiding Member of a Council Committee) may make a statement at the beginning of each meeting which sets out his/her expectations and/or about behavioural standards at a formal Council or Committee meeting, which may include his/her views about what amounts to improper or disorderly behaviour.
- 258. This opportunity can be used to advise that he/she will ensure that appropriate standards will be observed and that behaviours that fall below those standards will be considered to be improper and/or disorderly conduct.
- 259. For the purposes of section 86 (6a) of the LG Act and regulation 29(1) of the Meeting Regulations, set out above, the ordinary and natural meaning of:-
 - 259.1 The adjective 'proper' is 'conforming to established standards of behaviour or manners, correct or decorous' and of the adjective 'improper' is 'not in accordance with propriety or behaviour, manners etc' or 'unsuitable, inappropriate, as for the purpose of the occasion' (Macquarie Dictionary).
 - 259.2 The adjective 'orderly' is 'observant of system or method, as persons, the mind, etc., characterised by or observant of order, rule or discipline' and of the adjective 'disorderly' is 'law violating, or opposed to, constituted order, contrary to public order or morality' (Macquarie Dictionary).
- 260. It is at the discretion of the Lord Mayor (or the Presiding Member of a Council Committee), whether to control improper and/or disorderly behaviour by way of a number of warnings before resorting to reliance upon regulation 29 of the Meeting Regulations.
- 261. Where regulation 29 of the Meeting Regulations is relied upon:
 - 261.1 The Lord Mayor (or the Presiding Member of a Council Committee), must inform the meeting that the conduct of the Member is, in his/her opinion, improper and/or disorderly.
 - 261.2 The Member must then be allowed to make a personal explanation about his/herbehaviours and must leave the meeting.
 - 261.3 The meeting will then consider the conduct and determine if it wishes to take any action against the Member.
- 262. If action is to be taken, then in accordance with regulation 29(5)(a) of the Meeting Regulations the remaining Members of the Council or Committee can censure the Member by passing a

resolution that is an expression or statement of dissatisfaction with the Member's performance, conduct and/or behaviours. Such a resolution has no further effect other than as a formal, public reprimand that is expressed publicly and recorded in the Minutes of the meeting.

- 263. Suspension of the Member in accordance with regulation 29(5)(b) of the Meeting Regulationswill be reserved for the most serious behaviours.-
- 264. It is expected that Members will support the Lord Mayor (or the Presiding Member of a Council Committee), in his/her endeavours to maintain appropriate standards of behaviour during meetings.

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CHAPTER 8 Civic Protocols

The Mace

265. The Mace is the official mace of the Council as the Governing body of the Corporation of the City of Adelaide which shall be used during Council meetings in the Council Chamber and at formal Council functions as appropriate.



266. A Mace Bearer shall bear the Mace to all meetings of Council and such other ceremonies or occasions as shall be directed by the Council or requested by the Lord Mayor.

Order of Precedence

- 267. The Order of Precedence of Council Members and Staff of the Corporation of the City of Adelaide shall be:
 - 267.1 The Lord Mayor
 - 267.2 In his or her own City, a Lord Mayor takes precedence over everyone except the Royal family or the direct representative of the Sovereign (reference: *College of Arms, London, Ruling 1922-3*).
 - 267.3 The Lady Mayoress or Official Partner of the Lord Mayor
 - 267.4 The Deputy Lord Mayor
 - 267.5 Area Councillors (in order in terms of cumulative length of service as Members of Council)
 - 267.6 Ward Councillors (in order in terms of cumulative length of service as Members of Council)
 - 267.7 The Chief Executive Officer
 - 267.8 The Directors (in order in terms of length of service)
 - 267.9 The spouses or partners of Council Members
 - 267.10 The spouses or partners of Council staff.

Swearing in Ceremony

- 268. As soon as practical after the election of a new Council, a formal meeting of the Council shall be called, referred to as the Swearing In Ceremony, at which the Lord Mayor and all Council Members shall take an oath of office in accordance with Council and legal requirements.
- 269. The Swearing In Ceremony shall take place in the Council Chamber.
- 270. The Lord Mayor shall, in consultation with the Chief Executive Officer and Council Members, invite guests to a`ttend the Swearing In Ceremony.

Official Call Upon the Governor

271. Following the first meeting of each newly elected Council, the Council shall, if it shall please His or Her Excellency, call upon the Governor of the State of South Australia to offer an expression of allegiance to the Throne and Person of His Majesty King Charles III on behalf of the Council and the citizens of Adelaide. Council Members will gather at the Adelaide Town Hall, and will walk robed, from the Adelaide Town Hall to Government House.

Historical information

On 4 November 1840, Council, at its first meeting, resolved that it would without delay wait upon the Governor, Lieutenant Colonel George Gawler, to present an address and affirm its loyalty to the Crown. This tradition, thus begun, has continued with successive Councils.

Colonel Light Ceremony

- 272. The Colonel Light Ceremony will be held annually on a date as near as practical to the birthday of Colonel Light (27 April).
- 273. The Colonel Light Ceremony will be held by way of a special meeting of Council or other commemorative ceremony determined by the Lord Mayor.

Historical information

The annual ceremony of drinking the health of Colonel William Light was instituted in 1859 when a silver bowl was presented to the Mayor and Corporation of Adelaide by four of the original founders of the colony of South Australia; Messrs George Palmer, Jacob Montefiore, Raikes Currie and Alexander Elder; who wished to preserve the memory of the late Colonel. It was their intention that the ornamental silver bowl, made in England in 1766-7, be used by the Mayor and Members of Council to 'drink in Australian wine to the memory of Lieutenant Colonel Light, the first Surveyor-General of South Australia'.

When the bowl was presented in January 1859, a piece of wedding cake of Her Royal Highness the Princess Royal of England was also sent to the Corporation by George Palmer who was one of the Colonisation Commissioners of 1835 who intended that it be distributed among the Councillors and citizens present at the meeting at which the memory of Colonel Light was first honoured.

At the Meeting of Council on the 31 January 1859 it was resolved: "that the practice of drinking to the memory of Colonel Light be continued from year to year on the first meeting of the Council in each Municipal Year or after the anniversary of the Colony."

From 1859 until 1984, it was the custom to comply with this request at the first meeting of the Council in each Municipal Year immediately after the annual Council elections. However, in 1984 the elections were made bi-annual.

At a meeting on the 30 June 1984, Council resolved that the Colonel Light Ceremony be held in April, 1985 on a date as near as practical to the birthday of Colonel Light (27 April), and annually thereafter.

Since 1985 Council has normally invited a keynote speaker to present an address at the ceremony on a theme related to Colonel Light and the history and progress of the City.

The luncheon is held in the Queen Adelaide Room immediately before the meeting for Members and distinguished guests, after which they move to the Council Chamber.

Robing

274. The Lord Mayor, Deputy Lord Mayor, Council Members and the Chief Executive Officer must robe for certain meetings, ceremonies and functions including but not limited to:

- 274.1 The Swearing In Ceremony
- 274.2 The Official Call Upon the Governor
- 274.3 The Colonel Light Ceremony
- 274.4 Special events such as Royal visits and State or City birthday celebrations
- 274.5 All other meetings of Council, ceremonies or occasions where directed by the Council or otherwise directed by the Lord Mayor.

Recognition of Former Lord Mayors and Council Members

- 275. Former Lord Mayors and Official Partners of the Lord Mayor/Lady Mayoresses of Adelaide and their partners or guests shall be invited to and acknowledged at all major ceremonies and functions of the Council including:
 - 275.1 The Swearing In Ceremony
 - 275.2 The Official Call Upon the Governor
 - 275.3 The Colonel Light Ceremony
 - 275.4 Special events such as Royal visits and State or City birthday celebrations
 - 275.5 All other meetings of Council, ceremonies or occasions where directed by Council or otherwise requested by the Lord Mayor.

Civic Rooms

- 276. The Civic Rooms of the Corporation of the City of Adelaide are those rooms which are available to be utilized for activities other than for formal Council business comprising the Council Chamber, the Colonel Light Room, the Queen Adelaide Room and the Lady Esther Jacob's Room.
- 277. Use of the Civic Rooms applies to both internal and external parties of the Council.
- 278. Council will encourage public engagement in matters of civil and civic concern and will maintain a sense of history and community involvement by allowing appropriate use of the Civic Rooms.
- 279. Council will support the use of the Civic Rooms by recognised bodies and groups for restricted activities associated with civil or civic purposes such as public hearings, debates and discussions. Such use shall be with the prior approval of the Chief Executive Officer or the Lord Mayor. Costs associated with catering or other requirements will be borne by the group using the civic room.
- 280. Council will support the use of the Civic Rooms by recognised bodies and groups for special and commemorative events such as birth dates for Colonel Light and Queen Adelaide and Australia Day Citizenship Ceremonies. Such use shall be with the prior approval of the Lord Mayor or Chief Executive Officer. Costs associated with catering or other requirements will be borne by the group using the civic room.
- 281. The Lord Mayor or Chief Executive Officer may approve other uses of the Civic Rooms.
- 282. The use of the Civic Rooms must not clash with reasonable Council business or restrict occupancy of the adjacent rooms by the Lord Mayor, Council Members and the executive and staff of the Corporation of the City of Adelaide.
- 283. The Civic Rooms shall be:
 - 283.1 Laid out, decorated and furnished in accordance with resolutions of Council under this Standing Order or a decision of the CEO following recommendation from the Civic Recognition Working Group established under these Standing Orders and which includes at least one Council Member.
 - 283.2 Maintained, repaired and protected from damage at all times.

- Queen Adelaide Room
- 284. The Civic Area of the Town Hall is defined as the area on the map below and including the adjoining public access corridors. Civic Rooms are shaded blue on the map below.

285. All proposals for work or changes to the Civic Area be considered by the Civic Recognition Working Group for Chief Executive Officer determination or a report to and resolution of Council where appropriate.

CHAPTER 9 Amendment of Standing Orders

AMENDMENT OF STANDING ORDERS

286. The whole of these Standing Orders shall continue in force and effect until altered, amended, or repealed and shall have full force and effect at all meetings of the Council and its committees.

Legislative Amendment

287. To the extent that the Standing Orders consist of statutory provisions enacted by the Parliament of the State of South Australia, then such reference in the Standing Orders shall automatically stand amended upon the statutory provisions being amended without further resolution of Council. In that circumstance, the Chief Executive Officer shall arrange for the Standing Orders to be amended accordingly, advise Council Members and record in the Revision History table below.

Proposal to Otherwise Amend Standing Orders

- 288. Any proposal to abolish any of the Standing Orders, or to adopt any new Standing Order, shall be considered and determined Council.
- 289. The Chief Executive Officer may vary the Standing Orders to give effect to Standing Order 281 above and Standing Order 283 and 284 below and will record the variation in the Revision History below.
- 290. The Chief Executive Officer may in response to the Council, The Committee or a council committee amend or include procedures to support governance arrangements or the conduct of a meeting.
- 291. Any proposal to amend or remove provisions in the Code of Practice for Meeting Procedures (refer to Regulation 6(3) of the *Local Government (Procedures at Meetings) Regulations 2013 (SA)* must be supported by at least two thirds of the Members of the Council entitled to vote on the resolution.

Revision History – 2018-2022 Term of Office

In Response to:	Revision to Standing in Orders
Council decision 11 June 2019	Adoption of revised Standing Orders
Council decision 25 June 2019	Removal of previous 229.2 and 230 (Ch 7 – Part 10)
Council decision 7 April 2020	Inclusion of Addendum to City of Adelaide Standing Orders - Public Health Emergency: Electronic Participation in Council Meetings
Council decision 14 April 2020	Amendment to 209
Council decision 12 May 2020	Amendment to Part 6 – order of business at ordinary Council meetings
Council decisions 13 April 2021	Inclusion of 21.4-21.7
	Inclusion of 118.1 and 119.1
	Removal of Strategic Planning & Development Policy Committee sections (Ch 6 - Part 1 and Ch 7 – Part 6)
Council decision 8 June 2021	Amendment to 102
Statutes Amendment (Local Government Review) Act 2021	First and second group of changes as per the <i>Statutes Amendment (Local Government Review) Act (Commencement) Proclamation 2021</i> gazetted on 16 September 2021.
	Legislative extracts updated throughout, and related Standing Orders updated and renumbered accordingly.
	Informal Gatherings Policy revoked
Cessation of Public Health Emergency Notice	Removal of Addendum to City of Adelaide Standing Orders - Public Health Emergency: Electronic Participation in Council Meetings
Statutes Amendment (Local Government Review) Act 2021	Commencement of provisions – Gazetted 17 November 2022:
Ascension of King Charles III	Behavioural Management Framework inc LGA model policy
	Conflict of Interest Provisions
	Updated LGA Mandatory Training Standard
	Legislative extracts updated throughout and related Standing Orders struck through.
	Reference to Queen Elizabeth II replaced

Related Documents

- Overview of Governance Arrangements
- <u>Terms of Reference for The Committee</u>
- Terms of Reference for the Audit and Risk Committee
- Terms of Reference for the Reconciliation Committee
- Terms of Reference for the CEO Performance Review Committee
- Caretaker Policy approved 15 March 2022